

California's Budget Situation



Legislative Analyst's Office

**Presented to:
California School Boards Association
December 4, 2009**

The 2009-10 Budget

General Fund Condition

(In Billions)

	2007-08	2008-09	2009-10
Revenues and transfers	\$103.8	\$84.1	\$89.5
Expenditures	103.0	91.5	84.6

Budget Solutions

(In Billions)

	2009		Totals
	February	July	
Reduced Spending	\$14.5	\$18.0	\$32.5
Revenues	12.5	3.5	16.0
Federal Stimulus	8.5	—	8.5
Borrowing	0.3	2.2	2.5
Totals	\$35.8	\$23.7	\$59.5

Concerns With the Budget Package

- **Most Solutions One-Time/Short-Term**
- **Use of Deferrals**
- **Certain Solutions Problematic**
- **Legal Risks**

The Impact on Proposition 98

(In Billions)

2007-08	2008-09	2009-10
\$56.6	\$49.1	\$50.4

Mitigating the Loss of \$14 Billion

- **Federal ARRA K-12 Funds
(Roughly \$6 Billion)**
- **Allowing Access to Reserve Funds
(Up to \$3 Billion)**
- **Deferrals (\$5 Billion)**
- **Funding Swaps (\$1.7 Billion)**

Another Proposition 98 Quirk: We May Owe \$1 Billion

- **2009-10 Minimum Guarantee
\$1 Billion Higher**
 - Amount appropriated did not take into account lower revenues.
 - Issue should wait for further information on revenues.
- **State Does Not Have the Money to
Provide This Amount at This Time**

So—

Where Are We in the Current Year?

- **Instead of Planned June 30, 2010 Reserve of \$500 Million:**
 - Projected deficit of \$6.3 billion.
- **Deterioration Due to:**
 - Unrealized savings (corrections, Medi-Cal, SCIF).
 - Court suits.
 - Some reduction in revenues.

Is There Any Good News?

- **Yes!**

- Economic forecast is similar to—
or even slightly better than—May's.
- Revenue forecast is also similar to May's—
although with some softness.

The 2010-11 Budget

2010-11 Shortfall: \$14.4 Billion

- **Had a Large Problem to Begin With**
 - Over \$10 billion.
- **Got Bigger Due to Lost Solutions (Noted Earlier)**

Total Problem to Be Addressed— \$20.7 Billion

- State Is Much More Constrained in 2010-11 Due to Federal Stimulus Requirements
- Problem Could Be Even More Difficult Than Last Year's

2010-11 Proposition 98 Budget: “Cliff” Impact for Many Districts

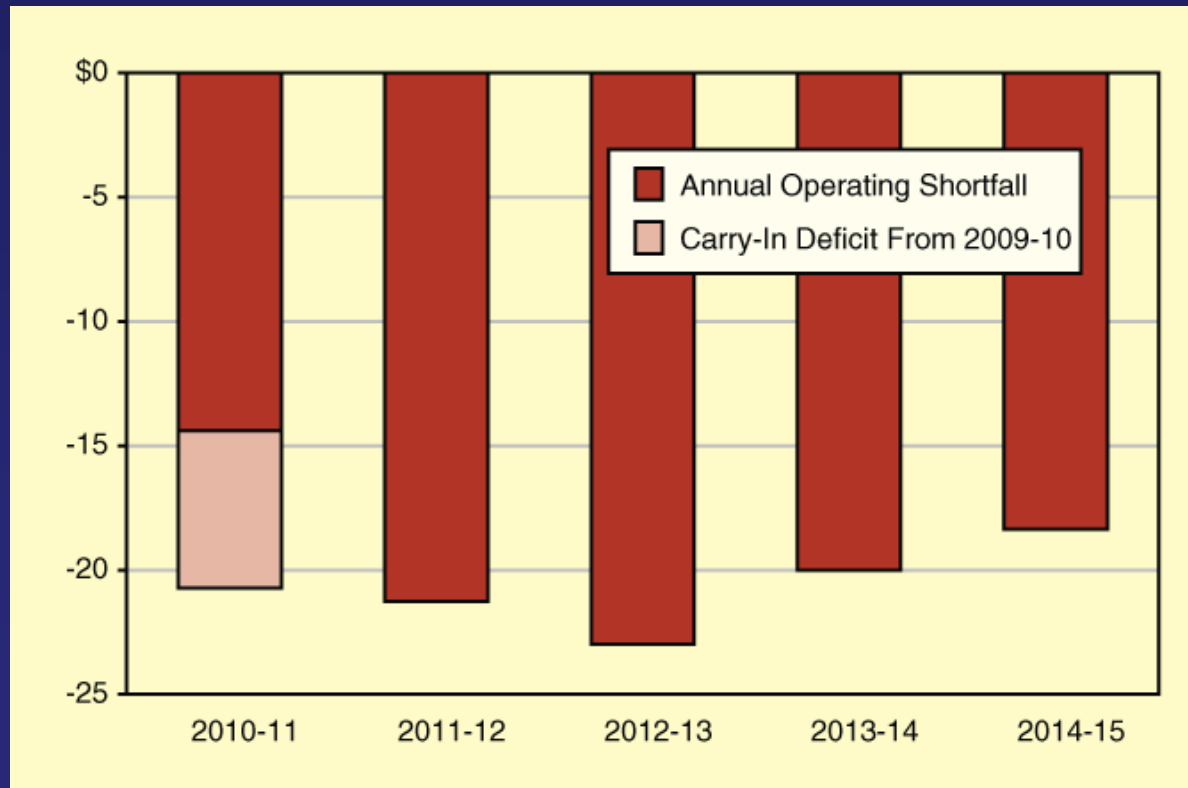
- **Districts Will Really Feel Impact of Reductions in the Budget Year**
- **No Longer Cushioned by Federal Funds and Other Short-Term Actions**

The Outlook Beyond



Huge Operating Shortfalls Projected Throughout Forecast Period

General Fund (In Billions)



Longer-Term Budgeting: Fiscal Liabilities

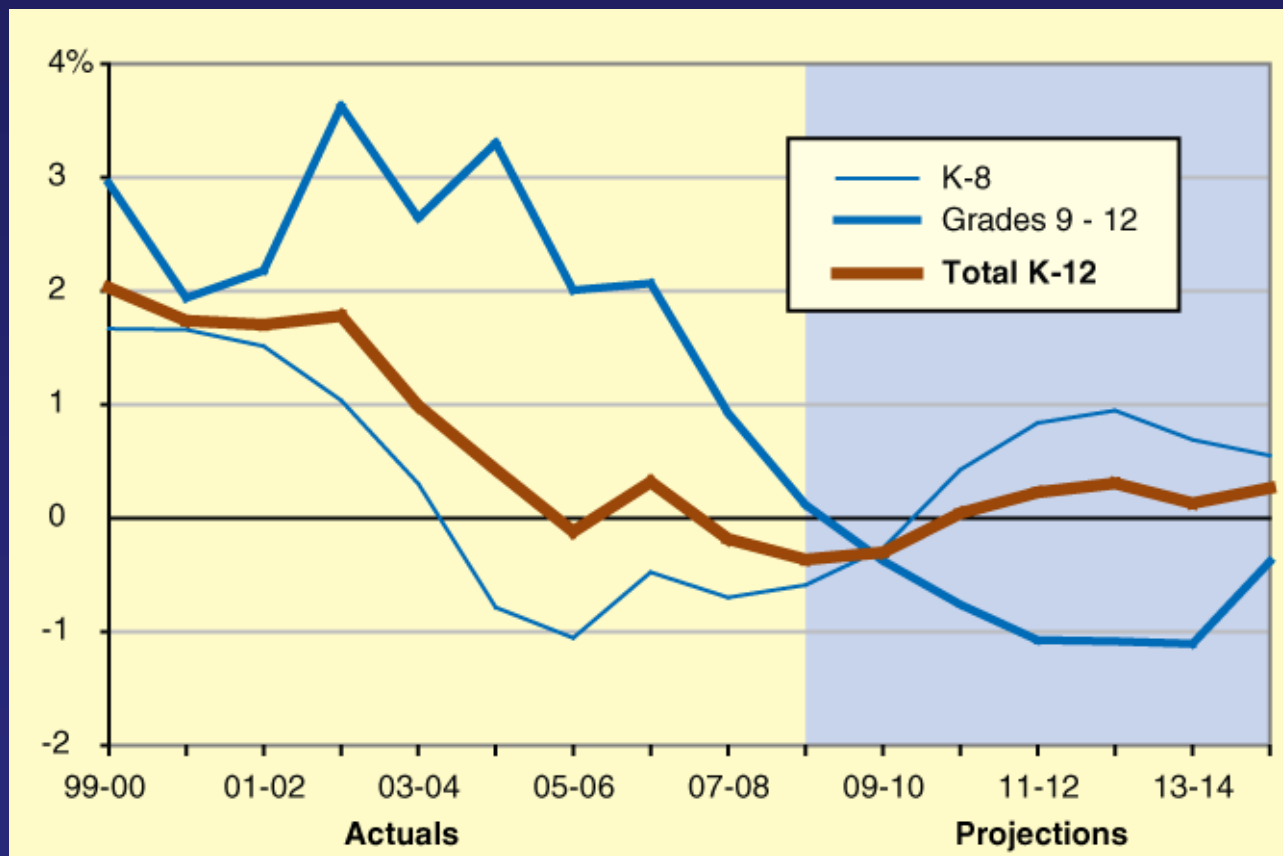
- **Budget-Related: About \$35 Billion**
- **Infrastructure-Related: About \$70 Billion**
- **Retirement-Related: \$100 Billion to \$135 Billion**

The Proposition 98 Outlook

(In Billions)

Minimum Guarantee	2011-12	2012-13	2013-14	2014-15
Totals	\$49.1	\$53.1	\$56.5	\$59.7
Percent change	-3.9%	8.2%	6.5%	5.6%

K-12 Enrollment Growth



What Do We Do?

Budget Problem Requires Multiyear Approach

- **Problem Is Too Big to Address by Finding \$20 Billion of Permanent Solutions in One Year**
- **Will Take at Least Two to Three Years to Get Our Spending and Revenue Lines More in Sync**

Keys to Addressing the Budget

- **Take Early Action**
- **Focus on Long-Lasting Solutions**
- **Make Hard Decisions on Priorities**
- **Include Revenue Options**
- **Aggressively Seek New Federal Assistance**
- **Consider the Ballot Again**

How Can the State Help With the Cliff Impact?

- **Mandate Relief**
- **Add Items to Flex Pot**
- **Provide a List of Regulations/Restrictions to Repeal**

The Next Two Years Will Be Brutal

- **We Do Expect Relief After That**
- **Our Task—at the State and Local Level—
Is to Hang On Until Then**