

# Items 190-191

# Military Department

## Commission on Peace Officers' Standards and Training—Continued

### Fund Condition

The commission proposes to spend \$74,531 for operations during the budget year and to apportion \$535,238 to participating cities and counties. Total proposed expenditures of \$609,769 exceed estimated income in the budget year of \$502,700 by the sum of \$107,069. Since the fund is expected to enter the budget year with a surplus of \$187,009, the budget year can be closed with a small surplus providing income is received as estimated.

The commission recognizes the problem and is expected to seek an increase in income levels.

Reimbursements to cities in fiscal year 1961-1962 averaged \$241.54 per officer for 1,803 trainees.

## MILITARY DEPARTMENT

ITEMS 190 and 191 of the Budget Bill

Budget page 485

### FOR SUPPORT OF THE MILITARY DEPARTMENT FROM THE GENERAL FUND

Amount requested—support	\$2,995,172
Amount requested—military retirement	44,189

Total	\$3,039,361
Estimated to be expended in 1962-63 fiscal year	2,960,283

Increase (2.7 percent)	\$79,078
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<b>TOTAL RECOMMENDED REDUCTION</b>	<b>\$8,872</b>
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### Summary of Recommended Reductions

	Amount	Budget Page	Line
Headquarters Staff			
Personal Services			
Civil defense signal officer	\$8,604	486	52
Reduce reimbursements (50 percent civil defense signal officer paid from federal funds)	+4,302	486	81
Field Organization—National Guard			
Operating Expense			
Travel—out-of-state	2,370	488	45
California National Guard Reserve			
Operating Expense			
Travel—in-state	2,200	488	71

### GENERAL SUMMARY

This department's beginnings goes back to the period when California achieved statehood. The organization was not designated as the National Guard of the State of California until 1866. Legal authority for the present organization is found in the Military and Veterans Code, Sections 50-54, 100-472; and for the National Guard Reserve in Section 51, 550-567 and the California Cadet Corps, Section 51, 500-520.1.

The head of this department is the senior military officer in the state service with the title of Adjutant General, at present in the grade of major general. He is the Governor's Chief of Staff and commander of the State's military forces. This position as well as all other full-time

**Military Department—Continued**

state military active duty positions are exempt from civil service and the individual appointed Adjutant General must meet certain specific qualifications.

The primary function of the Adjutant General and his staff is the administration, supervision and training of the California National Guard, Army and Air, and maintenance of state-owned military facilities. Secondary functions of a similar nature are performed for the California National Guard Reserve. Advisory and logistic support alone is provided for the California Cadet Corps.

To provide for weekly training of approximately 25,000 national guardsmen, the State has provided, as of January 1, 1963, 129 armories, of which 106 are state owned and the remainder leased or rented, four flying airbases and three nonflying bases, two of which are state owned.

The federal government participates in the National Guard program by setting the strength limitations for paid guardsmen, supplying officers and men from the regular establishment to provide advice and counsel to organizational units of the guard, providing funds to pay the 2,194 state-employed technicians involved in the program, providing up to 75 percent of all approved armory construction funds, providing maintenance funds for certain services, and all the organizational equipment used by the guard as well as fuel to operate the airplanes and vehicles.

The California National Guard Reserve is a cadre organization of approximately 550 individuals who serve without pay and who will be available to the Governor for such tasks as he may assign during periods when the National Guard is mobilized into federal service.

The California Cadet Corps program has been in existence since 1911 in the high schools of the State. The stated purpose of the California Cadet Corps is to provide training, foremost in developing leadership, and secondly, in the development of loyal patriotic citizens. As of November 1, 1962 there were 123 schools participating with a total of 6,539 students in the program.

While there are many distinct and wide differences between the federally sponsored and supported programs at the high school level, namely Junior R.O.T.C., and the National Defense Cadet Corps, and this state-supported program the principle difference lies in the area of supervision, guidance and control which, in the case of the state program, remains at all times with the school authorities while the State provides only functional supervision.

**ANALYSIS**

The aggregate sum of \$3,039,361 requested from the General Fund to provide support for the Military Department in Item 190 and the amount requested for military retirement in Item 191 reflects an increase of \$79,078 or 2.7 percent above the amount estimated as necessary to support these expenditures during the current year. The support item request of \$2,995,172 is up \$62,005 or 2.1 percent over current years estimated expenditures and the military retirement item of \$44,189 is up \$17,073 or 63 percent above current year estimates. Dur-

**Military Department—Continued**

ing the current year an allocation from the Emergency Fund of \$896 is estimated as necessary to make up a deficiency in the military retirement appropriation.

The total expenditure program proposed by the department prior to reimbursements is \$3,622,765, an increase of \$101,819 or 2.9 percent over estimated expenditures in the current year. Reimbursements of \$10,900 from armory rental revenue and \$572,504 from the federal government bring the total state proposed expenditures down to the amounts requested in Items 190 and 191 of the Budget Bill.

Reviewing the total amount requested by object indicates that \$2,450,-066 is requested for personal services, an increase of \$52,891 over current year estimates. This increase results from military promotions and merit increases of \$50,612, the addition of 3.1 new positions at \$21,746 and an increase in military retirement of \$17,073 offset by reductions totaling \$36,558 in workload adjustments, salary savings and contributions to employees' retirement system. Funds requested for operating expenses, \$1,143,976 are up \$43,921 over current year. Reimbursements at \$583,404 reflect an increase of \$22,741 above the current year.

**Adjutant General's Office**

The amount requested (\$44,939) for support of this office is \$2,575 or 5.4 percent below the estimated expenditure for its support during the current year. As the cost of printing the department's biennial report to the Governor on the National Guard, which is due in even-numbered years, historically causes the expenditures of this office to fluctuate from a high in general session years to a low in the budget session years a better indication of trend may result from comparison of the requested amount for fiscal year 1963-64 to actual expenditures of fiscal year 1961-62. Such a comparison indicates the requested amount to be \$1,906 or 4.4 percent above the actual expenditures of fiscal year 1961-62. Speaking to this increase the majority of which appears in operating expenses in the line item on "decorations" which is up \$1,250 as a result of the abolishment of the Armory Board Fund from which funds formerly were derived to meet these expenditures. Other increases shown in personal services (+ \$282), out-of-state travel (+ \$413), association dues (+ \$138), offset by a reduction in (— \$350) in-state travel costs.

*We recommend approval in the amount requested.*

**Headquarters Staff**

An amount of \$980,709 is requested to support this staff's activities during the budget year. This amount exceeds current year estimates by \$30,444 or 3.2 percent.

Proposed personal services support expenditures of \$916,380 are \$29,333 above the current year. This increase includes \$17,073 in the line item military retirement which is appropriated in Budget Bill Item 191; a five-grade military promotion from sergeant (E-6) to warrant officer (W-2) shown as a new position and a new civil service position of civil defense signal officer totaling \$15,492; and merit and salary increases of \$17,300 for a grand total of \$49,865. These increases

Military Department—Continued

are offset by reductions of \$14,560 in administrative adjustments; \$2,300 in salary savings; and \$3,672 in contributions to the State Employees' Retirement System.

*Civil defense signal officer (budget page 486, line 52)-----* \$8,604

*We recommend that this position be deleted.*

This position was established administratively in Headquarters Staff early in the current year. The federal government reimburses the State for 50 percent of this position's salary and travel expenses. This position was included in the \$100,000 augmentation of the California National Guard Reserve proposed in the 1962-63 Budget which was denied by the Legislature. The department's justification of the position rests primarily upon a statement of need for a full-time staff position of departmental communications co-ordinator to improve the reliability and flexibility of the intradepartmental communications system.

No true departmental communications system exists at present as the equipment used is that provided by the federal government for the various drilling units of the California National Guard as required by the tasks or missions assigned. The equipment use and design is tactical in character for use between National Guard units deployed as for battle and has very limited capability for any other purpose.

Communications between headquarters at Sacramento and National Guard units in the field during several past natural disasters is reported as being from poor to nonexistent. Land line communications, it is reported, cannot be relied upon in such instances.

The primary duties assigned this position are: the planning, organization, supervision and co-ordination of the departmental civil defense communications program; the establishment, maintenance and co-ordination of a statewide radio communication system among the state military forces, participating governmental agencies and amateur and commercial organizations; the allocation and distribution of radio equipment; and other allied duties of this nature.

We base our recommendation for the deletion of this position on two points. The first of these is the need for an overall evaluation of the effect of decentralization of civil defense functions throughout various departments of state government. This evaluation appears in our analysis of Budget Bill Item 29 on the State Disaster Office. The second basis for our recommendation rests on a need for a preliminary study as to the requirement for and probable cost of such an intradepartmental communication system by the Department of Finance, Division of Communications.

*Until a judgment is made upon the decentralization of civil defense functions by the Legislature and a preliminary report is received from the Division of Communications confirming the need for and estimated cost of, this intradepartmental system, we cannot recommend approval.*

*Reimbursements—civil defense (budget page 486, line 81)-----* \$10,258

*We recommend this line item be approved in the reduced amount of \$5,956, a reduction of \$4,302.*

## Military Department—Continued

This line item must be reduced by 50 percent of the civil defense signal officer's annual salary if our recommendation on the deletion of that position is accepted.

*We recommend the support funds for headquarters staff be approved in the reduced amount of \$976,407, a reduction of \$4,302.*

## Maintenance and Operation of Installations—Army

This organizational unit has requested \$1,584,127 for its support during the budget year. This is an increase of \$24,478 or 1.6 percent above the current level of expenditure.

*We recommend that funds to support this organizational unit be approved in the amount requested.*

## Maintenance and Operation of Installations—Air

The amount of \$140,824 requested for support of this departmental organizational unit in the budget year is \$6,736 or 5 percent more than is estimated as necessary during the current year.

*We recommend approval in the amount requested.*

## Field Organization—National Guard

An amount of \$159,690 has been requested to support this organizational unit of the department. This amount represents a \$9,075 or 6-percent increase over the estimated expenditure of the current year.

Personal services at \$57,496 are up \$4,535 over current year expenditures. This increase is due to a military promotion and longevity increase of \$2,015 and an administrative adjustment amounting to \$2,520 in the officer candidate program.

Operating expense funds at \$102,194 are requested resulting in an increase of \$4,540 over estimated current year expenditures.

*Travel—out-of-state (budget page 488, line 45)----- \$2,370*

*We recommend this line item be disapproved.*

The department has requested \$2,370 to provide for two trips to Washington, D.C., for two officers and one trip to a Western Army Conference at Seattle, Washington, for three officers and one plane trip to Denver, Colorado, for an undisclosed number of persons to permit attendance at the National Guard Association's annual meeting. The travel funds requested for the five officers amount to \$330, the remainder, \$2,040 is per diem expense for the air crew of six at \$20 per day for 17 days.

The actual cost of this activity in fiscal year 1961-62 was \$419. It was budgeted at a cost of \$1,200 for fiscal year 1962-63, the current year, and later was revised upward to \$2,370.

As the Washington, D.C., trip and the Seattle, Washington, trip are referred to as desirable from an orientation and training standpoint and attendance of the officers involved is not mandatory for the proper administration of the department, we believe they should be accomplished on federal active duty for training orders thus relieving the State of all such expenses.

**Military Department—Continued**

We also question the reason such a large, expensive aircraft is proposed to be sent to the National Guard Association meeting.

*We recommend that funds for support of this organizational unit of the Military Department be approved in the reduced amount of \$157,320, a reduction of \$2,370.*

**California National Guard Reserve**

The department has requested \$61,879 to support this organization during the budget year, an increase of \$9,785 or 18.8 percent above the current year estimate. An increase of \$927 in personal services over the current year estimate is due to longevity increases and increases in allowances granted state military personnel in accordance with law.

The operating expense request is up \$7,058 over the current year. These increases occur in each of the line items of this object of expenditure; general expense \$55, communications \$490, traveling—in-state \$2,163, field exercises \$1,000, and ammunition and training supplies \$3,350.

*Traveling—in-state (budget page 488, line 71)----- \$11,800*

*We recommend this line item be approved in the reduced amount of \$7,700, a reduction of \$2,200.*

This line item includes a request for \$9,900 for travel expenses during the budget year, an increase of \$2,163 over the amount estimated for this purpose during the current year. At the maximum allowance of \$15 per day for travel expenses, the amount requested equals 660 days in a travel status. The employees of this organizational unit are two captains and two sergeants. From the funds requested it would appear that each employee is in a travel status 50 percent of the time.

We recommend that travel funds be reduced by \$2,200 to \$7,700 representing 514 days of available travel status and to approximately the amount estimated as necessary for this purpose in the current year.

*We recommend approval of the amount requested for this organization's support in the reduced amount of \$59,679, a reduction of \$2,200.*

**California Cadet Corps**

The department has requested \$67,193 for support of this program during the budget year, an increase of \$1,135 or 1.7 percent over the estimated expenditure of the current year.

Personal services at \$15,222 are up \$285 over the current year due to merit, salary increases and military longevity increases of \$374, offset by a reduction of \$89 in contributions to the employees' retirement fund.

Operating expenses is budgeted at \$50,171, a reduction of \$950 under the current year's estimated costs. Equipment purchases reflect the acquisition of a replacement vehicle for this activity at \$1,800.

*We recommend approval of funds as requested for this organizational unit.*

*We recommend Item 190 be approved in the reduced amount of \$2,986,300, a reduction of \$8,872 and that Item 191 be approved as budgeted.*