

**Secretary of State—Continued**

**ANALYSIS**

The increase of \$5,594 for the fiscal year 1961-62 as compared to the amount estimated to be expended in the current year results primarily from an increase of \$18,345 in salaries and wages due to normal salary adjustments, a proposed new position, and a decrease of \$12,600 in salary savings. There is also a decrease of \$15,740 in equipment.

We recommend deletion of the amount of \$19,592 requested by the Secretary of State for the purpose of laminating documents of the State of California which have historical value and those which, according to law, must be kept indefinitely.

This same request was first made in the 1949 Session. Assembly Bill 2401 which proposed an appropriation of \$10,000 was disapproved by the Ways and Means Committee. This same request has been made several times and on each occasion the Legislature has disapproved the request. The office of the Legislative Analyst has recommended deletion of this amount each time it has been requested. The management analysis section of the Department of Finance, in a report dated November 9, 1949, recommended that funds be disallowed for this purpose.

When the request for laminating equipment was first made in 1949 the Secretary of State estimated that about 3,000 documents would be laminated. The present request states that it is intended to laminate more than 50,000 documents. We do not see the necessity for the laminating of such records as census returns 1852-60, controllers claims 1849-86, election returns 1849-54, applications, admissions to bar 1876-95, capitol payrolls 1850-90, notary public applications 1850, and many documents of similar nature. For the few people who wish to use these documents for research purpose, microfilming should suffice. The relatively few documents, such as Constitutions of California, the Lincoln letter, etc., could be laminated by contract at very little cost.

*With the exception of the deletion noted above, we recommend approval of this item.*

**DEPARTMENT OF AGRICULTURE**

**ITEM 32 of the Budget Bill**

**Budget page 35**

**FOR SUPPORT OF DEPARTMENT OF AGRICULTURE  
FROM THE GENERAL FUND**

Amount requested .....	\$9,217,427
Contribution to State Employees' Retirement System .....	514,582
<b>Total</b> .....	<b>\$9,732,009</b>
Estimated to be expended in 1960-61 fiscal year .....	9,519,729
<b>Increase (2.2 percent)</b> .....	<b>\$212,280</b>

**TOTAL RECOMMENDED REDUCTION** ..... **None**

**GENERAL SUMMARY**

California's diversified agricultural production continues to lead the nation based on 1959 production figures. An all-time record for cash farm income of \$3,034,617,000 was established, which is 6 percent

## Department of Agriculture—Continued

greater than 1958, with California being the first state to reach the \$3 billion mark. California provides 9 percent of the total national farm income, with Texas second and Iowa third, with income figures approximating \$2½ billion each. The following table from the California Crop and Livestock Reporting Service Bulletin, indicates the growth of California's agricultural industry over the past 12 years.

## Cash Receipts From Farming 1947-59 Farm Marketings

(In thousands)

Year	Livestock and Products	Crops	Total	Government Payments	Total
1947	\$775,276	\$1,359,440	\$2,134,716	\$13,004	\$2,147,720
1948	858,698	1,295,877	2,154,575	13,611	2,168,186
1949	788,230	1,306,824	2,095,054	9,220	2,104,274
1950	847,625	1,449,804	2,297,429	13,641	2,311,070
1951	1,096,652	1,676,734	2,773,386	13,490	2,786,876
1952	1,039,989	1,690,774	2,730,763	11,206	2,741,969
1953	973,726	1,666,189	2,639,915	10,040	2,649,955
1954	905,537	1,611,442	2,516,979	14,802	2,531,781
1955	948,609	1,701,661	2,650,270	11,970	2,662,240
1956	992,981	1,830,657	2,823,638	17,370	2,841,008
1957	1,006,026	1,716,405	2,722,431	31,647	2,754,078
1958	1,070,171	1,765,563	2,835,734	23,329	2,859,063
1959	1,122,511	1,888,394	3,010,905	23,712	3,034,617

While a great portion of the dollar volume growth can be attributed to inflationary trends, we have also studied production tonnages and have found growth in most categories.

As the agricultural economy grows, the effect upon the various state programs is apparent by increased demands for service. For example, the Department of Agriculture had 579.4 authorized positions in the 1947-48 fiscal year, whereas 1,838.3 were employed during the 1959-60 fiscal year and 2,005.7 are proposed for 1961-62.

The department's activities are divided into two general groups, those supported by the General Fund, being considered under this item, and those supported by industry contributions to the Agricultural Fund. The General Fund activities are of a type designed to protect the public welfare and the agricultural industry at large as set forth in the policy expressed by Section 30 of the Agricultural Code. The activities of the units supported by the Agricultural Fund are generally industry requested or of such a nature as to be of clear benefit to particular segments of the industry.

## ANALYSIS

The amount requested for support of the General Fund activities is \$9,732,009 which is 2.2 percent greater than the \$9,519,729 estimated for expenditure in the current fiscal year. The increase is brought about by the request for an additional 29.3 positions needed to handle increased workload in various bureaus.

Individual positions and the reasons for their being requested are set forth below by bureau or division.

## Department of Agriculture—Continued

## Division of Administration

1 *Administrative adviser* ----- \$11,688

The department is requesting an attorney since the legal talent previously available through the director and the deputy director is lacking. The volume of workload generated within the department has increased over the past years to such an extent that it is virtually impossible to co-ordinate and keep track of it without someone in this position. In the last 12 months, some 250 cases have developed and are now pending court action, in addition 18 administrative hearings, and 110 investigational hearings are pending statewide, while approximately 50 regulations have been filed with the Secretary of State for administrative code changes. In addition to the above, bureaus are always seeking legal opinions on various matters of immediate concern. It would appear, therefore, that an attorney could be profitably used by the department.

1 *Senior stenographer-clerk* ----- \$4,626

The stenographer-clerk position is requested as the clerical help necessary in performing the administrative advisor's work. While this position would be on a one-to-one basis there is not sufficient other help available to make the advisor's work effective.

## Data Processing Unit

1 *Accounting tabulating machine supervisor, grade II* ----- \$6,672

1 *Accounting tabulating machine supervisor, grade I (effective date, November 1, 1961)* ----- 3,664

1 *Senior tabulating machine operator (effective November 1, 1961)* ----- 3,160

1 *Tabulating machine operator (effective November 1, 1961)* ----- 2,864

4 *Keypunch operators (effective November 1, 1961)* ----- 10,528

The data-processing positions are requested for the purpose of starting the department on a program of converting to machine accounting that will take approximately four years to complete. The changeover cost is approximately \$60,000 which by the end of the fourth year will put the department in a position to save approximately \$20,000 per year over current operating costs, taking into consideration the amortization of the changeover cost during the first four years. It is estimated that six positions currently involved in the accounting process will be eliminated at the end of the first year's operation and a lesser number each year until the accounting system has completely been converted to machine operation.

## Bureau of Plant Pathology

1 *Plant pathologist, grade IV* ----- \$7,984

1 *Plant pathologist, grade III* ----- 6,896

1 *Agricultural biological technician* ----- 4,900

2.5 *Seasonal and temporary help* ----- 10,362

The 5.5 positions requested by this bureau are to be used to speed up the campaign against pear decline disease which threatens to destroy the pear industry in the State. These positions would be used to perform

## Department of Agriculture—Continued

diagnoses of pear decline by histological techniques and microscopic examination of phloem tissues in the laboratory at Sacramento. The work to be performed by the requested personnel would not duplicate work currently being undertaken by the university and the U.S. Department of Agriculture.

## Bureau of Meat Inspection

2 Veterinarians, grade II	\$14,016
0.8 Temporary help	4,880

These positions are requested to relieve growing workload in Escondido and Fresno where abattoir activities have increased as much as 45.6 percent during the last five years. The increased workload within this bureau has prevented employees from taking the vacations to which they are entitled and has required many hours of overtime work.

## Bureau of Markets

1 Assistant marketing economist	\$6,840
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The marketing economist position is requested to meet increased workload demands on the marketing order program as six new marketing orders have been added since 1959. This brings the total to 35. In all probability, this position will be partially reimbursed from federal funds in future budgets. Historically, it has been the practice of the department to add such positions with state funds and to seek recognition of their needs from the federal government in a subsequent year and obtain partial reimbursement for their expense.

## Bureau of Weights and Measures

1 Supervising investigator, grade II	\$7,728
1 Supervising packaging technician	7,182
4 Packaging technicians	23,664
1 Senior weights and measures investigator	5,772
2 Weighing and measuring equipment investigators	10,212
1 Junior-intermediate stenographer-clerk	3,900

The Bureau of Weights and Measures has been understaffed for some time since the department did not add manpower to keep pace with new programs added by the Legislature. In order to secure uniform enforcement of the General Fund functions, one supervising investigator is requested.

The supervising packaging technician, four packaging technicians and junior-intermediate stenographer-clerk are requested to put into effect the program established by the 1957 Session of the Legislature which amended Section 12211, Division 5, Chapter 2, Article 2 of the Business and Professions Code requiring the Director of Agriculture to adopt and promulgate the necessary rules and regulations governing the procedures to be followed by sealers of weights and measures in the counties in connection with packaging commodities. The function of the personnel to be provided will be to train county sealers in inspection methods to be followed, thus obtaining statewide uniformity in practice.

**Department of Agriculture—Continued**

One senior weights and measures investigator is being requested to work in the measuring unit which is now staffed by a single technician. The function of the additional person would be to inspect all wholesale and retail measuring devices before issuing state approval certificates, inspect tank vehicles for construction piping in compliance with the B. & P. Code, inspect bulk plant meter installations, inspect farm holding tank installations, test farm holding tanks in counties not having equipment available for such testing, test county volumetric standards, plus other related duties.

Two weighing and measuring equipment investigators are requested to obtain uniformity between counties in inspection procedures. It would also be the duty of the positions to inspect and correct the standard weights and volumetric measurement devices of each county at least once every two years. Many counties have increased their personnel substantially over the past five years, whereas the State has not had personnel increases to the extent necessary to allow them to keep up and co-ordinate the activities in the local areas. It would appear that some additional help is necessary in this area.

The data presented as justification of the foregoing positions appears reasonable. *Therefore we recommend approval of this item as requested.*

**Department of Agriculture**

**FEDERAL CO-OPERATIVE MARKETING RESEARCH**

ITEM 33 of the Budget Bill

Budget page 52

**FOR SUPPORT OF FEDERAL, CO-OPERATIVE MARKETING RESEARCH  
FROM THE GENERAL FUND**

Amount requested .....	\$75,000
Contribution to State Employees' Retirement System .....	3,985
<b>Total .....</b>	<b>\$78,985</b>
Estimated to be expended in 1960-61 fiscal year .....	78,783
<b>Increase (0.3 percent) .....</b>	<b>\$202</b>
<b>TOTAL RECOMMENDED REDUCTION .....</b>	<b>None</b>

**ANALYSIS**

The State Department of Agriculture in co-operation with the Federal Government, conducts a program of marketing research. The level of service has remained the same for several years, various research projects are carried on, and when completed, other research projects are started. For example, the research projects conducted are as follows: the developing of methods for certification of virus-free fruit and nut trees and vineyard stock. Developing new standards of maturity in studying containers and packaging methods. Developing new estimating and sampling techniques for use in agriculture statistics work.

The Federal Government shares equally in the expenses of operating this program and it is felt that the projects are of considerable importance to the agriculture industry of this State. *We recommend approval of the amount requested.*

## DEPARTMENT OF AGRICULTURE

ITEM 34 of the Budget Bill

Budget page 35

FOR SUPPORT OF THE DEPARTMENT OF AGRICULTURE  
FROM THE DEPARTMENT OF AGRICULTURE FUND

Amount requested .....	\$7,034,310
Contribution to State Employees' Retirement System .....	319,864
Total .....	\$7,354,174
Estimated to be expended in 1960-61 fiscal year .....	7,256,004
Increase (1.4 percent) .....	\$98,170
TOTAL RECOMMENDED REDUCTION .....	None

## ANALYSIS

The amount requested for conducting the Special Fund Activities for the Department of Agriculture is \$98,170 or 1.4 percent greater than the current years' estimated expenditures of \$7,256,004. This increase is brought about primarily by the request for 21 additional positions involving the activities of four separate bureaus as follows:

## Bureau of Chemistry

1 *Economic poisons and fertilizers supervisor of registration* --- \$7,728

From 1952 to 1959 the number of licensed agricultural pest control operators has increased from 1,072 to 1,392, pilots have increased from 493 to 619, acreage treated annually by air through agricultural pest control operators has increased from 3,470,321 to 5,815,019. The respective increases are 30 percent, 26 percent and 68 percent. At the present time, the bureau is operating with three field supervisors of agricultural pest control, one being stationed in Fresno, covering 12 counties, one in Sacramento covering 33 counties and one in Los Angeles who supervises eight counties. These men work closely with the agricultural commissioners where spray residue problems arise. It has become apparent to the bureau that a supervisor is needed to co-ordinate their activities so that uniform enforcement may be obtained throughout the State. *We feel that this position is justified and recommend its approval.*

## Bureau of Weights and Measures

1 *Senior investigator—petroleum products* ..... \$5,772

1 *Senior weights and measures investigator* ..... 5,772

The senior investigator-petroleum products position is requested to supplement one position who is now charged with enforcement of the provisions of the Business and Professions Code relating to petroleum products from the Stanislaus County line north to the Oregon border. The workload has increased to such an extent that one person has a full-time job on the enforcement aspects alone which leaves no time available for training county sealer personnel in the northern counties. Consequently, this position has become necessary. *We recommend its approval.*

The senior weights and measures investigator position would be used in the public weighmaster activities to train county personnel in the weighmaster field. Currently, there are three senior weights and meas-

## Department of Agriculture—Continued

ures investigators, one stationed in Sacramento, one at Fresno, and the other at South Gate. The position now stationed in Sacramento is acting as a technician and co-ordinator which leaves no time available for the training of county personnel in the Northern California area. It has recently become apparent that the additional position is necessary to maintain consistent enforcement standards in all counties. We recommend approval of the position.

## Bureau of Dairy Service

1 Specialist in milk and milk products ----- \$6,672

The above position is requested purely on the basis of workload in the Southern California area, the table below is submitted in justification of this request:

	1958	1959	Est. 1960
Dairy products labels examined -----	12,575	12,805	21,000
Dairy products quality determinations -----	7,889	8,652	15,000
Dairy products samples collected -----	658	1,568	1,650
Sanitary inspections -----	6,980	7,632	8,100
Licensees examined or checked -----	996	943	1,100
Milk products building, improved -----	257	265	300
Milk products building, new -----	79	129	80
Imitation products investigations -----	913	628	780
Approved milk inspections surveyed -----	55	87	125
Milk products plants -----	833	1,149	1,315
High temperature-short time units checked ---	105	111	180
Recording thermometers checked -----	969	912	1,200

While the figures for the 1960 year are estimated, we have seen actual figures for the first four months of the calendar year which seem to bear out the estimated totals. *It therefore appears that this position is well justified and we recommend its approval.*

## Bureau of Milk Stabilization

1 Senior milk economist -----	\$9,310
5 Producer payment auditors -----	34,760
7 Senior investigators -----	42,084
1 Senior stenographer-clerk -----	4,702
1 Junior-intermediate stenographer-clerk -----	3,964

The above positions are requested to meet workload demands resulting from growing population, an increase in the number of distributors, changes in legislation and the increase in the use of milk for dairy products manufacturing. For example, Grade A milk, through commercial production has approximately doubled in the last decade and the use of Grade A milk for fluid products manufacture has increased by 262 percent and the utilization of Grade A milk for fluid products has increased 52 percent. From January 1, 1959 to January 1, 1960, fluid milk distributors have increased by 123. Legislative changes in 1955 instituted quantity discount programs in resale pricing and the marketing areas used in these programs has been increasing each year. Currently, 10 areas are using wholesale quantity discounts and 9 areas, retail home delivery discounts and all areas have quantity discounts for sales of milk to governmental agencies. Such discount systems greatly increase the work of gathering data to keep the programs operative.

## Department of Agriculture—Continued

In 1956, seasonal pricing was also started at both the producer price and the resale price levels. Many other legislative changes have taken place which have increased the workload of the bureau. *We recommend the positions as requested.*

It is interesting to note the relationship of the special funds support activities to the General Fund support which has historically been 48 percent to 52 percent respectively. The emphasis has shifted over the past two years where the General Fund now bears the burden of 56.5 percent of the total activities support cost, while the Agriculture Fund carries only 43.5 percent. It appears that a trend is being established which may prove to place an ever increasing demand on the General Fund for agricultural services.

**Department of Agriculture  
POULTRY IMPROVEMENT COMMISSION**

ITEM 35 of the Budget Bill

Budget page 55

**FOR SUPPORT OF POULTRY IMPROVEMENT COMMISSION  
FROM THE POULTRY TESTING PROJECT FUND**

Amount requested .....	\$182,081
Contribution to State Employees' Retirement System .....	7,330
<b>Total .....</b>	<b>\$189,411</b>
Estimated to be expended in 1960-61 fiscal year .....	179,723
<b>Increase (5.4 percent) .....</b>	<b>\$9,688</b>
<b>TOTAL RECOMMENDED REDUCTION .....</b>	<b>\$182,081</b>

**GENERAL SUMMARY**

The Poultry Improvement Commission is comprised of seven members appointed by the Governor from the poultry industry at large plus three ex officio members from the University of California and the State Department of Agriculture. The commission operates two plants, one for conducting egg-laying and meat production tests on chickens, near Modesto, and the other for meat production tests on turkeys, near Keyes. The tests are designed to provide information to the industry on poultry production, breeding, management and feeding practices.

**ANALYSIS**

The amount requested for the operation of the Poultry Improvement Commission for the 1961-62 fiscal year is \$189,411 which is \$9,688, or 5.4 percent greater than the \$179,723 estimated for expenditure in the current fiscal period. The \$9,688 increase is accounted for by increasing temporary help by two-tenths of a position, normal merit salary adjustments, and increases in operating expenses.

Of the total amount requested, \$110,852 is financed by a transfer from the General Fund (following item) and the balance from revenues accruing to the special fund, such as entry fees and sale of eggs and poultry plus use of some surplus, to the end that \$15,000 is estimated to remain in the fund as a reserve.



## Poultry Improvement Commission—Continued

We do not question the increases proposed, however, we do question the poultry improvement commission's operations generally, on a policy basis.

Chapter 950 of the Statutes of 1939, Section 45, states:

"The commission may provide for the collection of fees from exhibitors in such amounts as, in the opinion of the commission, will make the poultry testing project self-perpetuating and self-supporting."

It will be noted that generally those operations within the Department of Agriculture that have been requested by particular segments of the industry are solely supported by the fees assessed against the industry. It would seem only appropriate that this philosophy also be followed with regard to the poultry improvement commission operations. In addition, we fail to see the necessity for providing separate project testing sites for this purpose when it would appear the University of California or one of our agricultural colleges could handle this function at less cost than is now the case and to better advantage for educational purposes. *Consequently, we recommend that this program be eliminated as a separate entity and if the poultry industry feels that they are receiving benefits commensurate with the expense of operating the program, they contribute sufficient funds to permit its continued operation on an entirely industry-supported basis.*

**Department of Agriculture  
POULTRY IMPROVEMENT COMMISSION**

ITEM 36 of the Budget Bill

Budget page 56

**FOR AUGMENTATION OF THE POULTRY TESTING PROJECT FUND  
FROM THE GENERAL FUND**

Amount requested .....	\$110,852
Augmentation from the General Fund in 1960-61 fiscal year .....	123,341
Decrease (10.1 percent) .....	\$12,439
<b>TOTAL RECOMMENDED REDUCTION .....</b>	<b>\$110,852</b>

**ANALYSIS**

The previous item is financed to major degree by this transfer. The reduction is the result of slightly increased revenues from sale of eggs and poultry and from the proposed use of more surplus than was used in the current year.

Our recommendation is expressed in prior item.

**DEPARTMENT OF CORRECTIONS**

**GENERAL ANALYSIS**

The total expenditures for this department for 1961-62 are estimated in the Governor's Budget at \$45,435,984. This represents an increase of \$3,925,273 or 9.5 percent over the estimated 1960-61 expenditures as reflected in the 1961-62 Governor's Budget.