In our opinion, the intent of the law is that the Horse Racing Board shall provide that there be registration rather than that it accept responsibility for the verification of registrations. We have not recommended the disapproval of these two positions because they have not increased the total number of positions of the board; however, we bring this to the attention of the Legislature in order that this function and the responsibility to perform it could be appraised when there is request on the part of the Horse Racing Board for additional positions of investigator or

photographer-identifier.

While the expenses of the Horse Racing Board have been steadily increasing year by year, revenues from the pari-mutuel have been decreasing since the Fiscal Year 1947-48. It will be noted from the table which is given below that the cost per racing day will increase from \$340 for 1950-51 to \$499, for the next fiscal year. This is an increase of 46.8 percent, while revenues are anticipated to decrease by 2.4 percent. Because of the nature of pari-mutuel wagering, there is no direct relationship between revenue and the necessary costs and responsibilities of the board. However, the diminishing revenue from the pari-mutuel system does not appear to justify the assumption of new functions or new costs which are not expressly required by law.

# California Horse Racing Board Statement of Revenues and Costs

	otatomont or restance and over-				
Year	Number of employees	$egin{array}{c} Days\ of\ racing \end{array}$	$Horse\ Racing\ Board\ costs$	Revenues	Cost per racing day
1939-40	5	263	\$26,135	\$2,832,231	\$99.37
1940-41	6	284	31,039	3,799,115	109.29
1941-42	6	165	28,117	1,515,435	170.41
1942-43	4	117	25,193	1,077,685	215.32
1943-44	4	129	25,179	2,372,392	195.19
1944-45	6	110	22,627	8,261,363	205.70
1945-46	7	340	40,403	22,779,401	118.83
1946-47	11	306	50,606	18,862,519	165.38
1947-48	15	363	$91,\!281$	19,996,487	251.46
1948-49	15	367	98,011	17,292,499	267.06
1949-50	15	438	110,847	14,836,382	253.08
1950-51		381	$129,\!371$	16,241,565	339.56
1951-52	(Est.) _ 17	421	209,999	15,847,288	498.81

# DEPARTMENT OF PUBLIC HEALTH

ITEM 231 of the Budget Bill

Increase (5.7 percent)\_\_\_\_\_

Budget page 716 Budget line No. 28

\$212,470

# For Support of the Department of Public Health From the General Fund

Amount requested	\$3,924,799
Estimated to be expended in 1950-51 Fiscal Year	3,712,329
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# Summary of Increase

· ·				INCREASE	DUE TO		
	Total		Work lo		New	Budget	Line
~ -	increase		salary adjus		services	page	_No.
Salaries and wages				35		735	45
Operating expense	_ 128,185		30,0		98,126	735	46
Equipment			-2,6	56	$7,\!422$	735	47
Contributions to Employees'					•		
Retirement Fund	13,665		13,6	665		735	48
Less: Increased							
reimbursements			4,4	00		735	55
Total	\$207,887	-	\$36,9	03	\$170,984		
Less: Increased support	•		,		,		
from Federal Funds	4,180					735	66
Plus: Decrease other funds	• •						
Public Health Funds	_ 497					735	67
Kellogg Foundation	_ 8,266					735	69
Total increase	\$212,470						
RECOMMENDATIONS							
Amount budgeted						\$3.92	4.799
Legislative Auditor's	recomme	nda	tion			3.88	4.299
Ecgislative Additors	10001111110	iiua					
Reduction							~ = ~ ~
. Alcadellon						- \$49	0,500
						- \$40	0,500
Sumn	nary of Re			Reduction			0,500 e No.
Summ $Item\ of\ reduction$	nary of Re			Reduction	ons		
Sumn  Item of reduction  Bureau of Business Manage	nary of Re ment	com	nmended	Reduction Amount	ons Budget page		e No.
Sumn  Item of reduction  Bureau of Business Manage  1 Intermediate typist-cler	nary of Re ment k	com	nmended	Reduction Amount	ons Budget page		
Sumn  Item of reduction  Bureau of Business Manage  1 Intermediate typist-cler  Bureau of Health Education	nary of Re ment k	com	nmended	Reduction Amount \$2,280	ons Budget page		e No. 78
Sumn  Item of reduction  Bureau of Business Manage  1 Intermediate typist-cler  Bureau of Health Education  Publication's purchased fo	nary of Re ment k r distribut	com	nmended	Reduction Amount \$2,280	ons Budget page 717 721		e No. 78 17
Sumn  Item of reduction  Bureau of Business Manage  1 Intermediate typist-cler  Bureau of Health Education  Publications purchased fo  Exhibits	ment k r distribut	ion_	nmended	Reduction Amount \$2,280	717 721 721	e Lin	e No. 78 17 18
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler  Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and	ment k or distribut	ion_	nmended	Reduction Amount \$2,280	717 721 721	e Lin	e No. 78 17
Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi	ment k or distribut l scientific. ld Health	ion_	nmended	Reduction Amount \$2,280 \$2,280 \$2,000	717 721 721 721 721	e Lin	e No. 78 17 18 26
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler  Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and	ment k or distribut l scientific. ld Health	ion_	nmended	Reduction Amount \$2,280 \$2,280 \$2,000	717 721 721 721 721	e Lin	e No. 78 17 18
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler Bureau of Health Education Publication's purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi Long distance toll charges	ment k r distribut l scientific ld Health	ion_	nmended	Reduction Amount \$2,280 \$2,280 \$2,000 \$2,572	717 721 721 721 721 721	e Lin	e No. 78 17 18 26
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler Bureau of Health Education Publication's purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi Long distance toll charges	ment k r distribut l scientific ld Health	ion_	nmended	Reduction Amount \$2,280 \$2,280 \$2,000 \$2,572	717 721 721 721 721 721	e Lin	78 17 18 26 35
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler  Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and Bureau of Maternal and Ch Long distance toll charges Bureau of Special Services 1 Nutritionist, grade 2	ment k  r distribut l scientific. ld Health	ion_	nmended	Reduction Amount \$2,280 \$2,280 \$2,000 \$2,572 \$2,572 \$3,540	717 721 721 721 722 722 726	e Lin	e No. 78 17 18 26
Summ  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler  Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi Long distance toll charges Bureau of Special Services 1 Nutritionist, grade 2 Reduction state support—	ment k  r distribut l scientific. ld Health	ion_	nmended	Reduction Amount \$2,280 \$2,280 \$2,000 \$2,572 \$2,572 \$3,540	717 721 721 721 722 722 726	e Lin	e No. 78 17 18 26 35
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi Long distance toll charges Bureau of Special Services 1 Nutritionist, grade 2 Reduction state support— Division of Laboratories	ment k r distribut l scientific ld Health	ion	nmended	Reduction Amount	717 721 721 721 722 722 726 726	e Lin	e No. 78 17 18 26 35 23 41
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi Long distance toll charges Bureau of Special Services 1 Nutritionist, grade 2 Reduction state support— Division of Laboratories 1 Bacteriologist	ment k r distribut l scientific. ld Health	ion	nmended	Reduction Amount   = \$2,280   = 1,000   = 500   = 700   = 2,572   = 3,540   = 12,352   = 2,916	717 721 721 721 722 726 726 728	e Lin	e No. 78 17 18 26 35 23 41 31
Sumn  Item of reduction  Bureau of Business Manage:  1 Intermediate typist-cler  Bureau of Health Education Publication's purchased fo Exhibits	ment k or distribut l scientific. ld Health	ion	nmended	Reduction Amount   = \$2,280   = 1,000   = 500   = 700   = 2,572   = 3,540   = 12,352   = 2,916   = 4,560	717 721 721 721 721 722 726 726 728	e Lin	e No. 78 17 18 26 35 23 41 31 32
Sumn  Item of reduction  Bureau of Business Manage: 1 Intermediate typist-cler Bureau of Health Education Publications purchased fo Exhibits Equipment—technical and Bureau of Maternal and Chi Long distance toll charges Bureau of Special Services 1 Nutritionist, grade 2 Reduction state support— Division of Laboratories 1 Bacteriologist 2 Intermediate typist-cler 3 Laboratory assistants	ment k or distribut discientific ld Health	ion	nmended	Reduction Amount   \$2,280   1,000   500   700   2,572   3,540   12,352   2,916   4,560   6,840	717 721 721 721 722 726 726 728 728 728	e Lin	e No. 78 17 18 26 35 23 41 31 32 33
Sumn  Item of reduction  Bureau of Business Manage:  1 Intermediate typist-cler  Bureau of Health Education Publication's purchased fo Exhibits	ment k r distribut l scientific ld Health Mental He	ion	nmended	Reduction Amount  \$2,280  1,000 500 700  2,572  3,540 12,352  2,916 4,560 6,840 3,240	717 721 721 721 722 726 726 728 728 728 728	e Lin	e No. 78 17 18 26 35 23 41 31 32

\* Operating expense and equipment related to positions disapproved is recommended for deletion in addition to items listed.

# ANALYSIS

The amount of \$6,058,664 is budgeted for expenditure by the Department of Public Health during the 1951-52 Fiscal Year. This is an increase of \$207,887 or 3.6 percent over the amount of \$5,850,777 estimated for expenditure during the current year. The total support program for the budget year by source of funds is as follows:

General Fund Federal Funds Public Health Funds (Cannery inspection)	1,695,232
Total support	\$6,058,664

Salaries and wages are scheduled to increase \$65,671 or 2 percent over estimated expenditures for the current year. A total of 25 additional positions are requested and eight positions deleted, resulting in a net increase of 17 authorized positions. Normal salary adjustments have been offset by an increase of \$92,185 in estimated salary savings.

Operating expenses show an increase of \$128,185 or 5.8 percent over estimated expenditures for the current year, while the amount requested for equipment shows an increase of \$4,766 or 4.2 percent over estimated

expenditures during 1950-51.

The major program changes are (1) expansion of the crippled children program; (2) expansion of laboratory services; and (3) proposed increased staffing for the Bureau of Sanitary Engineering.

#### **DIVISION OF ADMINISTRATION**

#### Divisional Administration

The increase of \$6,078 in salaries and wages is the result of a request for a part-time medical deputy director at a cost of \$5,430, plus normal salary adjustments. The Chief, Division of Laboratories, presently serves part-time as the deputy director. The position of Chief, Division of Laboratories, is being reduced to a half-time position. Therefore, the addition of the requested position serves for proper allocation of salary and wage costs without increasing the total authorized positions.

We recommend approval of the divisional budget as submitted.

#### **Bureau of Business Management**

We recommend that the following additional position, together with related equipment, be deleted:

Amount Budget page Line No.

1 Intermediate typist-clerk\_\_\_\_\_\_\$2,280 717 78

The Bureau of Business Management performs service functions for the entire department. The work load is related, therefore, to the work load of the department. It has been the policy of adding positions based on proposed expansion of departmental activities. We do not believe there is a direct relationship between the work load in this bureau and total personnel in the department. Additional positions should be added only as justified by actual work load rather than new personnel. Regardless of action taken on subsequent position requests, we do not believe the additional position is justified. This bureau has been burdened with an accounting backlog which has been given consideration in previous requests for positions. The audit report indicates progress is being made in the elimination of these backlogs, and as an illustration it is noted that two full-time employees have been working on property records which were scheduled to be up to date during the current year. As these backlogs are eliminated, a reanalysis of the functional operations becomes necessary in order to determine required positions based on current operations.

#### Bureau of Records and Statistics—General Health Statistics

The amount requested is \$333,755, an increase of \$12,633 or 3.9 percent over estimated expenditures during the current year and \$52,868 or 18.8 percent over actual expenditures for the 1949-50 Fiscal Year.

The proposed increase over estimated expenditures for the current year is primarily attributable to an increase in equipment rental and additional printing costs. It should also be noted that estimated expenditures for the current year exceed the amount originally budgeted for this activity by \$36,187. There has been an ever increasing demand for statistical services.

We recommend that procedures be developed to insure that statistical activities are limited to those necessary to effective programming and reporting and within limits of money budgeted.

With the provision that adequate procedures be developed to insure the effective control and limitation of statistical activities, we recommend approval of the divisional budget as submitted.

#### Bureau of Records and Statistics—Current Morbidity Project

This is a federal research project entirely financed from federal funds. We recommend approval.

#### Bureau of Records and Statistics—Vital Records

We recommend approval as submitted.

#### **Bureau of Health Education**

We recommend reductions in the	bureau b	udget as fol	lows:
Item of decrease	Amount	$Budget\ page$	Line No.
Operating Expenses: Publications purchased for distribution Exhibits	on \$1,000 500	$721 \\ 721$	17 18
Equipment: Technical and scientific	700	721	26
Total	\$2,200		

The Bureau of Health Education has as its primary objective the promotion and development of health education services in local health departments and to provide consultative service to departments having health educators. It also provides educational services to the State Department and maintains the departmental library and a film library.

During the current year the practice of furnishing organized health agencies with current publications was discontinued. This curtailment of service was sound and the policy should be continued. The proposed budget would increase the amount for the purchase of publications for distribution from \$1,648 to \$3,000 for 1951-52. We recommend that this item be approved in the amount of \$2,000 or a saving of \$1,000. This would allow an increase of \$352 over estimated expenditures for the current year.

We recommend that the amount for exhibits be reduced to \$500, the amount estimated for expenditure during the current year. The additional amount requested would cover the expense of having an exhibit at the annual meeting of the American Public Health Association to be held in San Francisco in the fall of 1951. This is not a necessary expense and represents a controllable expenditure. We recommend, therefore, that it be reduced to the level of estimated expenditures for this purpose during the current year.

Included in the total of \$11,602 requested for equipment, technical and scientific, is \$7,700 for additional films. This represents an increase of 10 percent over current year expenditures for this purpose to cover price increases. We recommend that the amount requested be reduced \$700 as this is a controllable expense and price increases should be absorbed by limiting the library expansion.

#### DIVISION OF PREVENTIVE MEDICAL SERVICES

**Divisional Administration** 

We recommend approval as submitted.

#### Bureau of Maternal and Child Health

We recommend a reduction in operating expenses as follows:

Item of Expense Amount Budget page Line No.

Long distance toll charges \$2.572 722 35

We recommend that the amount of \$5,144 for long distance toll charges be reduced in the amount of \$2,572, a savings of \$2,572. We believe this amount to be adequate for a bureau of this size if adequate controls are exercised. A control system for long distance telephone has been initiated by the Department of Finance for use in the various state departments. Effective use of the control procedure provided should result in substantial savings with no decrease in efficiency. Though we believe savings can be effected in other bureaus in the department in this category, we believe this item to be particularly out of line. This seems to be supported by the following statement quoted from the audit report on the Department of Public Health for the period August 1, 1947, to June 30, 1950:

"Our examination of long distance telephone calls indicates a lack of internal control over the use of the telephone. \* \* \* In the Bureau of Maternal and Child Health where the original allotments were greatly overdrawn in both fiscal years, the internal control was especially loose. Just about everyone in the bureau could make long distance calls. Calls in many instances were placed in the name of certain administrative personnel, so the telephone bills do not necessarily show the person making the call. We noted two calls made by persons not employed by the department (one of the individuals could not be identified), although the bills were reviewed and passed by clerical employees."

#### **Bureau of Crippled Children Services**

The amount of \$932,830 is requested from the General Fund for the Bureau of Crippled Children Services. This amount with federal funds in the amount of \$97,026 will finance an expenditure program under support totaling \$1,029,856. This is an increase of \$110,739 or 12 percent over the amount of \$919,117 estimated for expenditure in the current year. The entire increase is from state funds.

This support item and the amount requested is in direct relationship to the total program for crippled children, including related subventions appearing in the Local Assistance Budget.

Actual expenditure for this program during 1949-50, estimated expenditures for the current year and proposed expenditures for the Fiscal Year 1951-52 are shown in the following table:

	Actual	Estimated	Proposed
Item of appropriation	1949-50	<i>1950-51</i>	<i>1951-52</i>
Support	\$725,628 *	\$919,117	\$1,029,856
Subventions:	•		
Crippled children—			
basic program	676,417 *	996,848 †	1,350,280
Rheumatic fever	192,522 *	400,000	479,255
Cerebral palsy	·	38,592	86,832
Total program	\$1,594,567	\$2,354,557	\$2,946,223
Federal funds	\$205,946	\$97,026	\$97,026
General Fund	\$1,388,621	\$2,257,531	\$2,849,197

<sup>\*</sup> Subventions appropriated under support—separated for purpose of comparison. † Includes a proposed deficiency appropriation of \$133,109.

Proposed increases in expenditures for crippled children services for the Fiscal Year 1951-52 over estimated expenditures during the current year by item of appropriation are as follows:

I tem of inco	ease	Increase \$110.739	Percent of increase 12.0
		9TTO,199	12.0
Subventions:	under Local Assistance		
	Crippled Children—basic program	353,432	35.5
	Rheumatic fever		19.8
	Cerebral palsy	48,240	125.0
			~~ -
Total		\$591,666	25.1

The increase of \$110,739 in the support budget is directly related to the over-all increases in proposed services. Salaries and wages are scheduled to increase \$18,192 or 4.3 percent, the result primarily of seven additional positions partially offset by an increase in estimated salary savings. Operating expenses are scheduled to increase \$89,774 or 18.2 percent as a result primarily of increased requests for diagnosis and care totaling \$87,000. Changes in treatment methods have served to increase the cost of appliances for cerebral palsied cases.

The rapid growth of the crippled children service should be noted. Proposed expenditures from state funds for the Fiscal Year 1951-52 show an increase in the amount of \$591,666 or 26.2 percent over estimated expenditures for the current year and \$1,460,576 or 105.2 percent over actual expenditure of state funds in the Fiscal Year 1949-50. The subvention item for the basic crippled children program has increased from \$100,000 in 1945-46 to a proposed \$1,350,280 for 1951-52, an increase of 1,250 percent since 1945-46.

The legal basis for the program is found in the Crippled Children's Act (Division 1, Part 1, Chapter 2, Article 2, Health and Safety Code) which was enacted in 1927. The act states that the Department of Public Health shall establish and administer a program for handicapped children. It further directs the Department to seek out handicapped children and provide for expert diagnosis. The scope of this program has been broadened to include as medically eligible numerous categories of crippling conditions which were not originally considered. During the first ten years children with orthopedic, eye and plastic defects and those

with multiple congenital anomalies were covered. In 1940 rheumatic fever and rheumatic heart disease were included, but programs were limited to demonstration areas and financed from federal funds. In 1943 a program for treatment of conditions leading to loss of hearing was added and in 1946 a program for children with cerebral palsy was added. The special state-wide rheumatic fever program was initiated in 1949-50.

The program is financed from three sources:

1. The county one-tenth mill appropriation established by state law as a minimum for this purpose.

2. Funds from the budget of the State Department of Public Health,

including both support and related local assistance items.

3. Federal funds made available through the Social Security Act.
The increase in subvention items is related to the increase in area
and population served and greater activity in presently participating
counties.

The limitation of funds in the basic crippled children subvention program is established by the following formula which has been administratively developed.

1. The local one-tenth mill appropriation must be entirely expended.

2. State funds will then be available to augment the local appropria-

tion in an amount equal to one-twentieth mill.

3. When the local appropriation, plus the sum provided by the State augmentation, has been expended each county will be allocated \$20,000 "Emergency Fund" which will act as a cushion primarily for smaller counties whose combined one-tenth mill and state augmentation is insufficient to provide care for the children eligible.

4. Any additional appropriation over the one-tenth mill made by the counties will be matched dollar for dollar to a maximum of \$20,000

of additional state funds per county.

The additional funds requested for subvention in the basic program for crippled children are estimated on basic program demands based on distribution formula outlined above. It should be noted that under this formula it is possible for the State contribution to be further increased, perhaps double the current appropriation, should all counties participate

in the program at the maximum level.

The 1949 Legislature appropriated \$500,000 for the care of children suffering from rheumatic fever and rheumatic heart disease. The lack of professional personnel and inability of counties to organize a program resulted in total expenditures for this program amounting to only \$192,522 in the 1949-50 Fiscal Year. Assuming this as a program level the appropriation was repeated for 1950-51 with \$479,255 appearing as a subvention item and the balance in support for administration. It is estimated that only \$400,000 will be expended during the current year with estimated savings in the amount of \$79,255. The administration formula used for the limitation of funds for this program is similar to the one followed in the basic program except that state funds are made available to augment local appropriations in an amount equal to one-thirtieth mill and the additional amount for cushion is set at \$10,000 per county.

The subvention item for assistance to local agencies for the treatment of minors suffering from cerebral palsy is the result of a policy adopted during the current year of appropriating as a subvention, rather than positions in support, for the provision of physical and occupational therapists services to minors suffering from cerebral palsy. It is estimated that approximately fifteen additional therapists will be required to care for additional classes to be organized during 1951-52. In addition to therapists' services obtained through the subvention items, there are 74

therapist positions in the support budget.

We believe the crippled children service to be an excellent program but wish to point out that the inability of all counties to organize programs and utilize funds seems to be the only factor that has acted to limit the cost of the program. The funds available for the various counties are made available on the basis of an administrative formula which could be adjusted or changed as required should a ceiling be placed on the program by limiting the appropriation. We point out that it is a matter of policy for the Legislature to determine the level of assistance to be available from the state level. This points directly to the need for developing adequate statistics as a basis for determining maximum need for services and incidence of crippling defects covered by the program.

We recommend, therefore, the approval of the amount requested for crippled children services subject to the following additional recom-

mendations.

1. That information be developed as rapidly as possible from which can be determined a reasonable estimate as to actual cases and a rate of

incidence of the various crippling defects.

2. That further study be made of the distribution formula. We believe that inequities could easily develop as a result of distributing money in accordance with assessed values rather than on the basis of comparable need.

3. That administrative techniques be devised to insure that the maximum program for the year will be limited to the amount of money appro-

priated.

- 4. That investigation be initiated to insure that the means test applied is adequate and that partial reimbursements for cost be made by the parents where justifiable. The code provides that the State Department of Public Health "may enter into agreements with parents, guardians and persons responsible for the care of handicapped children to pay such amounts as they may be able toward the cost of services for a handicapped child."
- 5. That activities be coordinated to insure that private institutions and charities continue to give maximum service in this field.

#### **Bureau of Disease Control**

We recommend approval as submitted.

#### **Bureau of Adult Health**

We recommend approval as submitted.

#### **Bureau of Special Services**

We recommend the following additional position be deleted:

Amount Budget page Line No.

1 Nutritionist, grade 2\_\_\_\_\_\_\$3,540 726 23

The nutritional service provides advisory and consultation service to the professional staff of the state and local health departments. This is done primarily through individual conferences, active participation in

staff conferences and in-service education programs.

There is also provided consultant service for the Bureau of Hospitals for new hospitals. This phase of the program should decrease in the budget year. This additional person would provide additional service and, in keeping with our general policy of recommending against program expansion, we recommend that the additional position be disapproved. Equipment and operating expenses related to the position should also be deleted.

We recommend that the proposal to shift the salary of the chief, Mental Health Services, and one clerk from federal to state funds be disapproved. This, in effect, is an expansion of services as it would permit the release of additional funds to local health departments. We recommend, therefore, that the total appropriation from the General Fund for salaries and wages be reduced in the amount of \$12,352 and the program be continued on the current year level.

# **Bureau of Hospitals**

We recommend approval as requested.

#### **DIVISION OF LABORATORIES**

We recommend disapproval of proposed new positions as follows:

	Position			Amount	$Budget\ page$	$Line\ No.$
1 B	Bacteriologis	t		\$2,916	728	31
2· I:	ntermediate	typist-clerks		4,560	728	32
3 L	aboratory a	issistants		6,840	728	33.
1.5 C	laretaker of	laboratory animals		3,240	728	34
			_	<del></del>		
	Total .			\$17,556		

Authorized positions for the Fiscal Year 1951-52 show a decrease of seven positions under authorized positions for the current year. Of this total the reduction of 6.5 positions is attributable to the termination of

the Q Fever program during the current year.

The 7.5 additional positions requested are due to the rapidly increasing demand for routine diagnostic tests. The offering of free diagnostic laboratory services will undoubtedly result in ever increasing demands for the service. We recommend that additional positions be not approved and that further expansion depend on the development of a plan of reimbursement by doctors and local agencies for laboratory services provided. Operating expenses and equipment related to positions not allowed should also be deleted.

#### DIVISION OF ENVIRONMENTAL SANITATION

Divisional Administration

We recommend approval as submitted.

#### **Bureau of Sanitary Engineering**

A total amount of \$336,433 is proposed for expenditure by the Bureau of Sanitary Engineering in the Fiscal Year 1951-52. This is an increase of \$34,861 or 11.6 percent over the amount of \$301,572 estimated for expenditure during the current year. Salaries and wages are scheduled to increase \$26,148 or 11.5 percent over estimated expenditures for salaries and wages in 1950-51. A total of seven additional positions

are requested at a cost of \$26,148. The amount of \$75,710 budgeted for operating expenses represents an increase of \$11,376 or 17.7 percent over

comparable expenditures for the current year.

There are presently authorized 64 positions in the Bureau of Sanitary Engineering. This is an increase of 29.2 positions over authorized positions for 1949-50. It is proposed to increase the staff by five engineers and two clerks. There have been added during the current year 15 positions, eight of which were provided for extra water contamination activities or water pollution studies if requested by the Water Pollution Board. The continuation of these positions is justified on the basis of increased responsibility of the bureau in the field of water supply and contamination. Special investigations requested by Water Pollution Boards during the 1951-52 Fiscal Year will be financed through a special appropriation item under the Water Pollution Control Board.

The Department of Finance reviewed activities of this bureau in 1948 and recommended staffing at that time to be added on a staggered basis. Upon enactment of the various "Dickey Bills" pertaining to water pollution and contamination, a re-examination of the bureau was made and served as a basis for additions during the current year. The additional positions proposed would staff the bureau at the level recommended in the 1948 report. It is contended that additional responsibilities in the field of contamination and water supply offset any decrease

in work through delegation to the Water Pollution Board.

Expanded programs in the field of water contamination and pollution are in the formative stage. We recommend, therefore, that the budget for the Bureau of Sanitary Engineering be approved as submitted with the further recommendation that no additional positions be established by the Department of Finance until a review of all programs in the field of water pollution and contamination indicate that there is complete coordination between agencies, and that the positions are required to satisfactorily perform functions for which the Department of Public Health is specifically responsible under provisions of the law.

# Bureau of Food and Drug Inspection

We recommend approval as submitted.

#### **Cannery Inspection**

We recommend approval as submitted.

#### **Bureau of Vector Control**

We recommend approval as submitted.

#### DIVISION OF DENTAL HEALTH

We recommend approval as submitted.

#### DIVISION OF LOCAL HEALTH SERVICES

We recommend approval as submitted.

# **Public Health Training**

We recommend approval as submitted. The amount requested would carry training in the budget year at the current year level. However, we repeat our recommendation made in our 1950 analysis that training grants be limited to those public health classes in which critical labor

Budget page 736

None

shortages exist. As qualified people become available savings should be realized from this item.

#### Aid to Cities and Counties

This program is supported entirely from federal funds. We recommend approval as submitted.

# **Department of Public Health** ADDITIONAL SUPPORT FROM THE PUBLIC HEALTH FUND

ITEM 232 of the Budget Bill  For Support of the Department of Public Health From th	Budget page 716 Budget line No. 55
Amount requestedEstimated to be expended in 1950-51 Fiscal Year	\$438,633
Decrease	\$497
RECOMMENDATIONS  Amount budgeted  Legislative Auditor's recommendation	
Reduction	None

This request represents the amount required to cover costs of cannery inspection which is a self-supporting activity. Cannery inspection fees are paid into the Public Health Fund.

We recommend approval.

ITEM 233 of the Budget Bill

# **Department of Public Health** CARE OF RECALCITRANT TUBERCULARS

For Care of Recalcitrant Tuberculars, Department of P	Budget line No. 17
From the General Fund	oone ricanii,
Amount requestedEstimated to be expended in 1950-51 Fiscal Year	\$43,800 28,800
Increase (52 percent)	\$15,000
RECOMMENDATIONS  Amount budgeted	\$43,800

Legislative Auditor's recommendation\_\_\_\_\_

# ANALYSIS

The Department of Public Health is authorized to lease necessary facilities to care for persons afflicted with active contagious tuberculosis who violate the quarantine or isolation orders of the health officer (Chapter 1091, Statutes of 1949). The amount requested will cover the annual cost of a contract with the Department of Corrections negotiated during the current year to care for a limited number at the Terminal Island Medical Facility.

This program serves to reduce the spread of tuberculosis by recalcitrants, and is, we believe, a desirable enforcement program. •

We recommend approval.

#### WATER POLLUTION CONTROL BOARD

IIEM 234 of the Budget Bill			Budget page 737 Budget line No. 23		
For Support of the Water Po	llution Co	ontrol Board From t	he Gene	ral Fund	
Amount requested Estimated to be expended		51 Fiscal Year		\$383,952 335,086	
Increase (14.6 percent)_			· ·	\$48,866	
	Summar	y of Increase			
		INCREASE	DUE TO		
	Total increase	Work load or salary adjustments	New services	Budget page	Line No.
Salaries and wages	\$50,934	\$50,934		739	22
Operating expense	14,874	14,874		739	23
Equipment	-16.942	16.942		739	24

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Total increase\_\_\_\_ \$48,866

Amount budgeted	\$383,952
Legislative Auditor's recommendation	383,952
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\$48,866

Reduction \_\_\_\_\_ None

#### ANALYSIS

The amount of \$383,952 is requested for support of the Water Pollution Control Board in the Fiscal Year 1951-52. This is an increase of \$48,866, or 14.6 percent over the amount of \$335,086 estimated for expenditure during the current year.

Salaries and wages are scheduled to increase \$50,934, or 24.4 percent over estimated expenditures during the current year. One additional clerical position is requested on a work load basis. The increase is primarily due to budgeting authorized positions for a full year's employment.

The amount of \$2,619 requested for equipment seems in line with

agency requirements.

Expenditures for state board operation show only a minor increase for 1951-52. The organization of the regional boards has of necessity been gradual and personnel have been added during the current year as expansion of activities has justified. It is contemplated that the proposed regional organization will be fully activated during the entire budget year.

Board responsibilities were delegated to the pollution control boards by legislation passed in 1949, commonly known as the "Dickey Bills." Further planning and the experience of actual operation will be necessary to determine ultimate requirements of the various boards in carrying out their responsibilities. We believe development to date has been reasonable in view of the unknown factors.

We recommend approval as submitted.

# **Water Pollution Control Board** OTHER CURRENT EXPENSES—RESEARCH

ITEM 235 of the Budget Bill

Budget page 739 Budget line No. 56

For Support of Research	in Technical Phases of Wa	ter Pollution Control,
	ntrol Board. From the Gene	

Amount requestedEstimated to be expended in 1950-51 Fiscal Year	- -	\$67,141. 32,725
Increase (105.2 percent)	_	\$34,416

#### REC

OMMENDATIONS	-
Amount budgeted	\$67,141 67,141
Reduction	None

#### **ANALYSIS**

The amount requested will provide funds in the amount of \$41,575 to complete three investigations started during the current year. The additional \$25,566 is requested for an investigation of relationship of pollution of ground waters to rates of percolation.

The State Water Pollution Control Board has determined that research projects in process and proposed are those in which additional

information is required.

We recommend approval.

# **Water Pollution Control Board** SERVICES TO OTHER AGENCIES

ITEM 236 of the Budget Bill

Budget page 739 Budget line No. 74

#### For Support of the Water Pollution Control Board, for Services to Other Agencies, From the General Fund

Amount requestedEstimated to be expended in 1950-51 Fiscal Year	\$243,020 
Increase	\$243,020

#### RECOMMENDATIONS

Amount budgeted Legislative Auditor's recommendation	
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Reduction \_\_\_\_\_

#### ANALYSIS

This fund will provide for services from other state agencies as required by the state and regional pollution boards. The establishing of such a fund is sound administration. Provision for additional work load resulting from investigations requested by these boards need no longer be made in the various agency budgets. It will centralize records as to total cost of activities of the various pollution boards and minimize the possibility of duplication in services requested.

We recommend approval.