California's Fiscal Outlook



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Legislative Analyst's Office

Economic Outlook



Slow Economic Growth Expected Over Next Few Years

> Consensus Economic Outlook:

- Slow growth in U.S. GDP.
- Flattening of stock prices.
- Strong wage growth in California and country in 2018 and 2019, slower growth thereafter.
- Slow job growth.
- Very low unemployment.



Cooling of Housing Market Expected Over Next Few Years

> Housing Outlook:

- Steady construction activity.
- Rising supply of homes.
- Tighter mortgage lending standards.
- Higher interest rates.
- Slower growth in home prices.

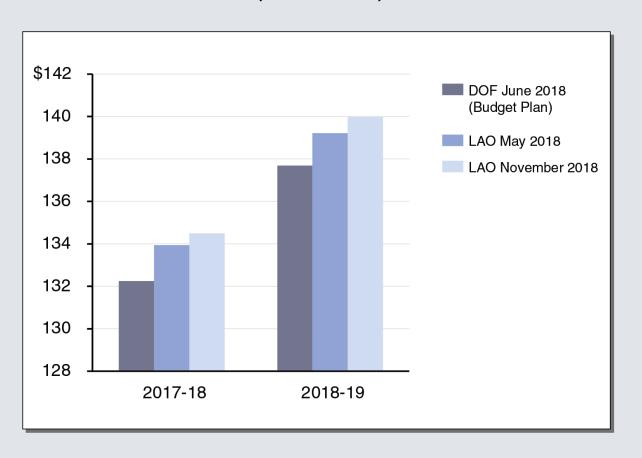


Near-Term State Outlook



Revenue for 2017-18 and 2018-19 Exceeding Budget Expectations

General Fund Tax Revenues (In Billions)





Moderate Revenue Growth Projected for 2019-20

LAO Estimates of General Fund Revenue and Transfers (In Millions)

	2017-18	2018-19	2019-20
Personal income tax	\$93,966	\$97,865	\$100,985
Sales and use tax	25,007	25,870	26,819
Corporation tax	12,260	12,728	13,566
Subtotals	(\$131,233)	(\$136,463)	(\$141,369)
Insurance tax	\$2,575	\$2,696	\$2,883
Other revenues	1,711	1,762	1,799
BSA transfer	-4,289	-2,766	-745
Other transfers	305	-641	-241
Totals	\$130,925	\$137,514	\$145,065



State Bottom Line Projected to Be Healthy Over Near Term

LAO Estimates of General Fund Budget (In Millions)

	2017-18	2018-19	2019-20
Prior-year fund balance	\$5,657	\$10,076	\$10,281
Revenues and transfers	130,925	137,514	145,065
Expenditures	126,505	137,310	139,373
Ending fund balance	\$10,076	\$10,281	\$15,973
Encumbrances	1,165	1,165	1,165
SFEU balance	8,911	9,116	14,808
Reserves			
SFEU balance	\$8,911	\$9,116	\$14,808
Safety net reserve	_	200	200
BSA balance	11,002	13,768	14,513
Total Reserves	\$19,914	\$23,084	\$29,521



Near-Term School Outlook



Minimum Guarantee and K-14 Funding Down for 2017-18

Proposition 98 Estimates (In Millions)

	June Budget	November LAO	Change
Minimum Guarantee	\$75,618	\$75,391	-\$226
K-14 Funding			
General Fund	\$53,381	\$52,911	-\$471
Local property tax	22,236	22,556	320
Totals	\$75,618	\$75,467	-\$151
Funding Above Guarantee	_	\$76	\$76



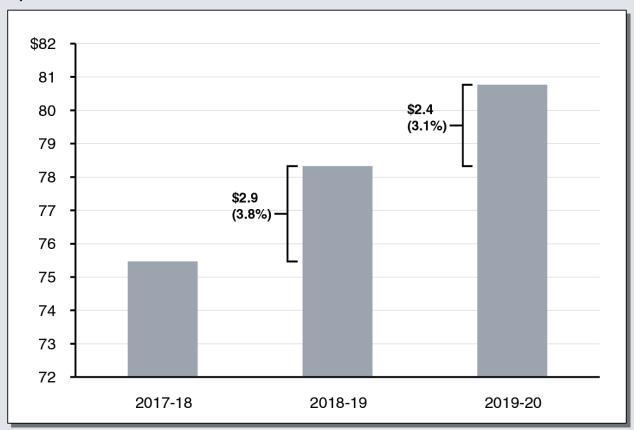
Minimum Guarantee and K-14 Funding Also Down for 2018-19

Proposition 98 Estimates (In Millions)

	June Budget	November LAO	Change
Minimum Guarantee	\$78,393	\$77,932	-\$461
K-14 Funding			
General Fund	\$54,870	\$54,230	-\$640
Local property tax	23,523	24,096	572
Totals	\$78,393	\$78,325	-\$68
Funding Above Guarantee	_	\$394	\$394



Minimum Guarantee Increasing Moderately Over Near Term



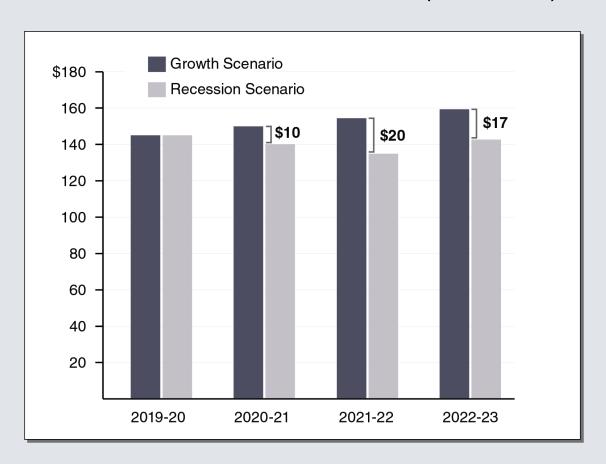


State Outlook Through 2022-23



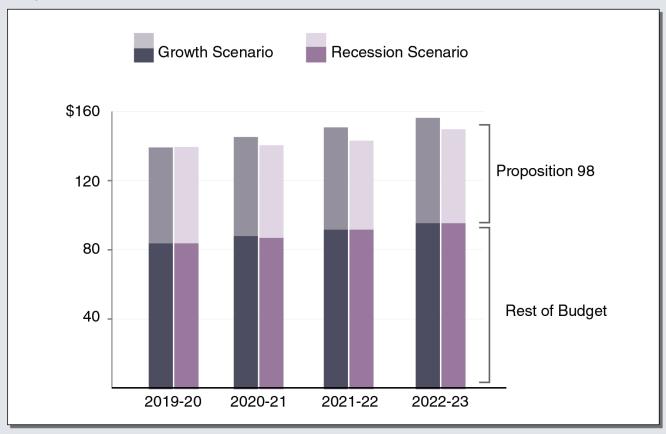
Revenues Notably Higher Under Growth Scenario

Total General Fund Revenues and Transfers (In Millions)



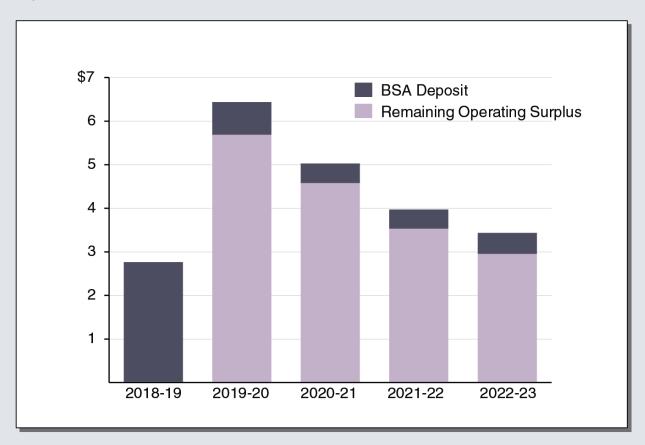


Education Spending Most Affected Under Two Scenarios





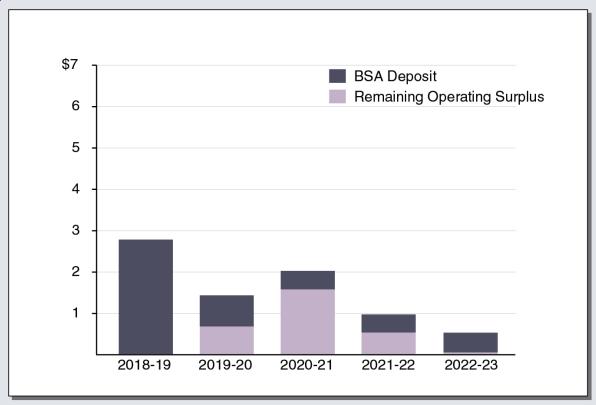
Sizeable Surpluses Under Growth Scenario Assuming No New 2019-20 Commitments





Much Smaller Surpluses Under Growth Scenario if New 2019-20 Commitments Made

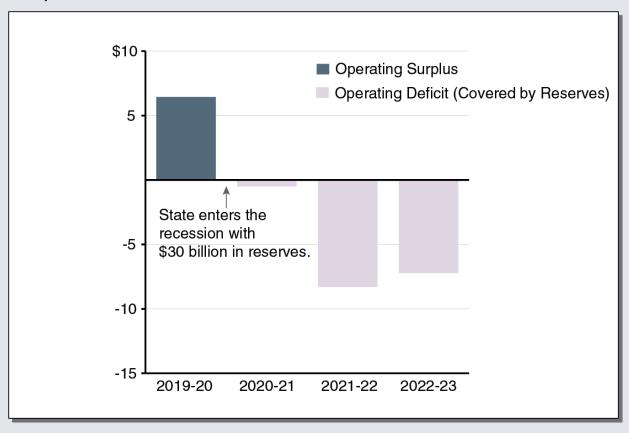
(In Billions)





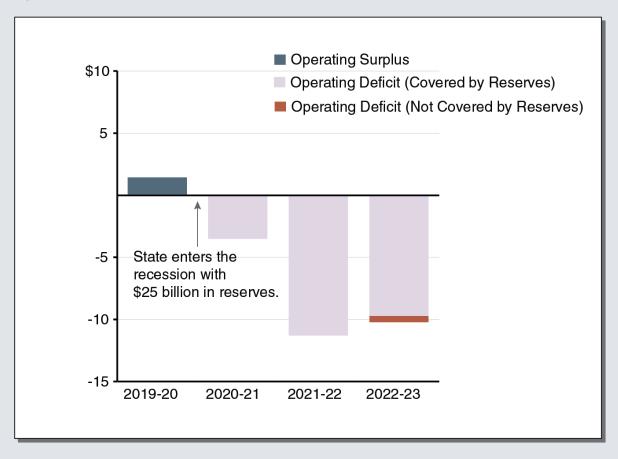
Note: Assumes Legislature makes an additional \$2 billion in one-time and \$3 billion in ongoing spending increases or tax reductions in 2019-20.

Reserves Cover Operating Deficits Under Recession Scenario if No New 2019-20 Commitments





Reserves Would Be Depleted Under Recession Scenario if New 2019-20 Commitments Made

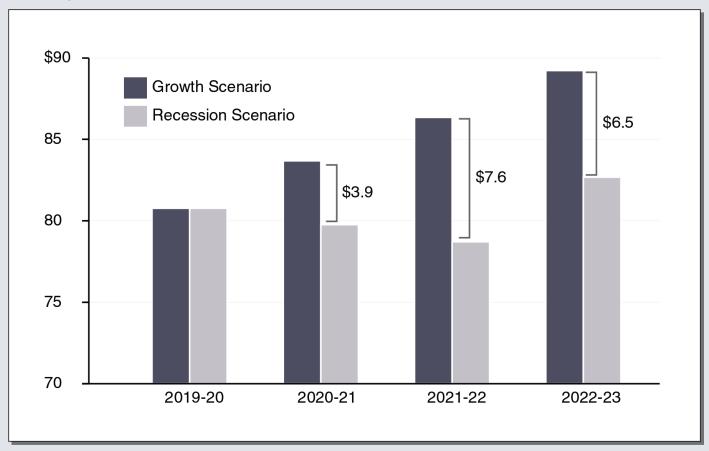




Education Outlook Through 2022-23



Minimum Guarantee Differs by Billons of Dollars Under the Two Scenarios



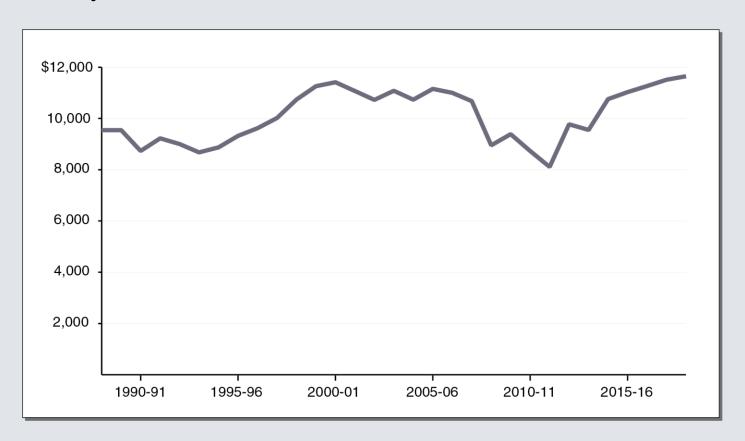


Key District Budget Trends



Proposition 98 Funding Per Student at All-Time High

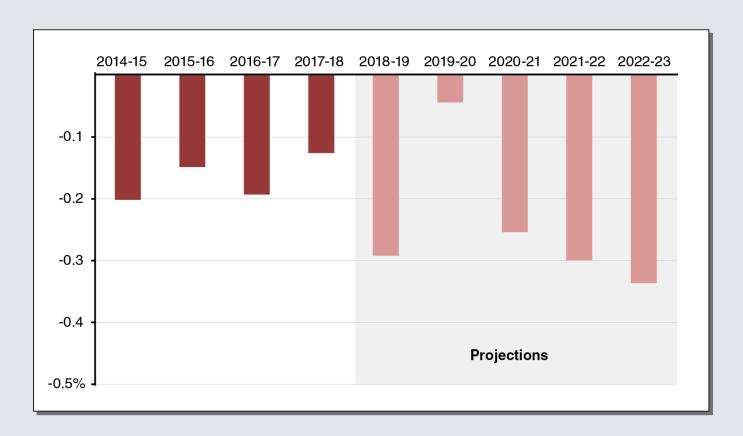
Inflation Adjusted, 2018-19 Dollars





K-12 Attendance Projected to Continue Declining

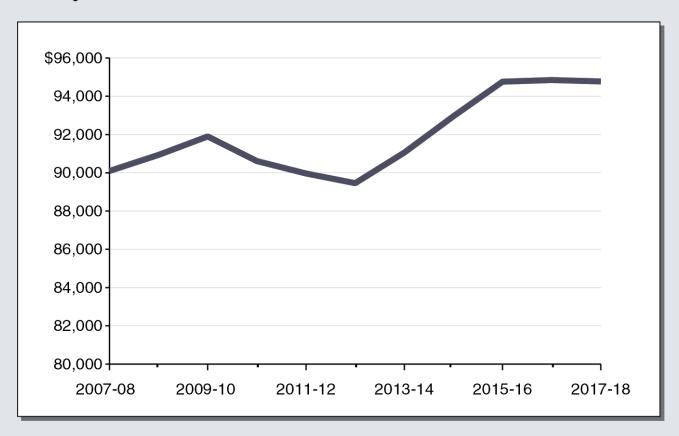
Annual Percent Change





Average Teacher Salary and Benefits Growing Over Time

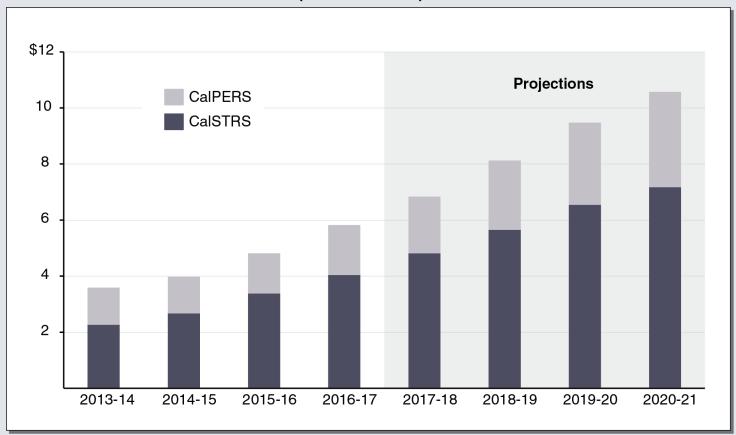
Inflation Adjusted, 2017-18 Dollars





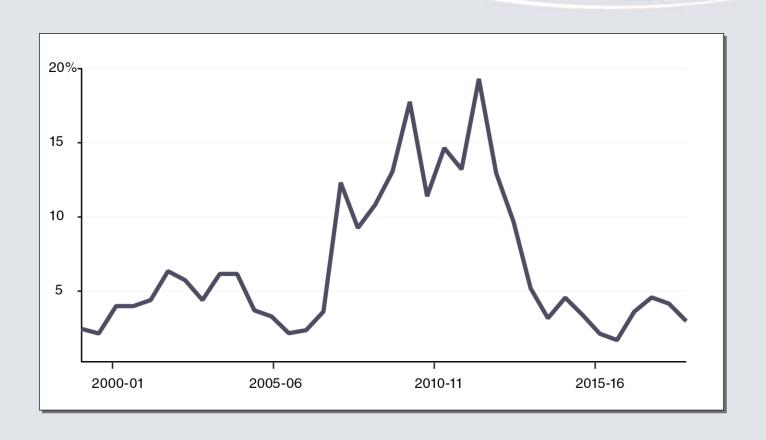
Pension Costs Projected to Continue Rising

Annual District Contributions (In Billions)





Share of School Districts in Fiscal Distress at Historically Low Levels





Note: "Fiscal distress" defined as a district receiving a qualified or negative rating from its county office of education.

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