

Motor Vehicle Pollution Control Board—Continued

In the following table are shown the estimated expenditures of the board by function for the current year and the budget year:

<i>Function</i>	<i>1961-62</i>	<i>1962-63</i>
Salaries and wages -----	\$104,751	\$104,871
Equipment -----	500	3,580
Operating expenses -----	44,700	44,700
Contractual Services		
Los Angeles Air Pollution		
Control District -----	\$172,000	\$210,000
Other small contracts -----	28,898	
Uncommitted funds -----	139,902	127,220
Total contract funds -----	340,800	337,220
Total Budget -----	\$500,000	\$500,000

We recommend the amount of \$263,898 be appropriated for contractual service. This represents a reduction of \$73,322 from the amount budgeted. We recommend the reduction for the following reasons:

1. This will provide \$210,000 for a continued contract with the Los Angeles Air Pollution Control District, which is \$38,000, or 22 percent, more than estimated to be expended during the current year.

2. This will provide \$28,898 for contracts with other laboratories and consultants, which will continue the level at the current year's estimate.

3. This will provide \$25,000 for a contingency to meet testing demands not presently known.

We recommend approval of the item in the reduced amount of \$426,678.

**Department of Public Works
DIVISION OF AERONAUTICS**

ITEM 203 of the Budget Bill

Budget page 546

**FOR SUPPORT OF DIVISION OF AERONAUTICS
FROM THE GENERAL FUND**

Amount requested -----	\$125,430
State employees' retirement -----	5,489
State employees' health and welfare -----	480
Total -----	\$131,399
Estimated to be expended in 1961-62 fiscal year -----	110,730
Increase (18.7 percent) -----	\$20,669
TOTAL RECOMMENDED REDUCTION -----	\$19,092

Summary of Recommended Reductions

	<i>Amount</i>	<i>Budget</i>	
		<i>Page</i>	<i>Line</i>
Delete from totals -----	\$15,000	546	5
Delete 1 intermediate stenographer -----	4,092	546	75
Total General Fund reduction -----	\$19,092		
Appropriate from Airport Assistance Fund -----	15,000	547	67
Net reduction in total agency support -----	\$4,092		

Division of Aeronautics—Continued

ANALYSIS

The budget requests \$131,399 which is \$20,669 or 18.7 percent more than is estimated will be expended during the 1961-62 fiscal year. Proposed are 1.9 new positions, certain increases in operating equipment, operating expenses and replacement of one of the division's two airplanes.

The 1961 session enacted legislation affecting three programs in the Division of Aeronautics. The Airport Assistance Fund was created making \$350,000 available to assist cities and counties with their airport development programs. Chapter 2028, Statutes of 1961, gives permissive authorization to the division to regulate parachute jumps, while Chapter 1142, Statutes of 1961, provides for a requirement to hold public hearings relative to inspection of school sites on those occasions when the sites are in dispute, under provisions of Section 15005 of the Education Code. The request for the two new positions, a field representative and an intermediate stenographer, are justified by the division on the basis of the above legislation, in addition to increases in the division's overall workload.

We recommend deletion of one intermediate stenographer, budget page 546, line 74, at a savings of \$4,092.

Since the parachute regulation legislation is designed only to enable the commission to make and amend general or special rules and regulations with respect to parachute jumps without assigning any regulatory functions, we feel that this legislation can serve only as minor justification of the new field representative position.

Chapter 1142, Statutes of 1961, relative to the inspection of school sites, requires only that the division be present at local school board hearings—at the request of such local board—on those occasions when the division's findings on school site suitability are in dispute. It is apparent from this that the additional hearing function will create only a minimal increase in workload.

All of the three functions described above call for a predominant expenditure of the proposed representative's time in field activities. While increases in the general workload coupled with the additional duties imposed by 1961 legislation justify the field representative position, insufficient justification exists for addition of the proposed intermediate stenographer.

We recommend that \$15,000 be deleted from the General Fund appropriation and that the same amount be reinserted into the division's budget from the Airport Assistance Fund. Chapter 2127, Statutes of 1961, makes this amount available to the division for the purpose of "aiding and assisting cities, counties and airport districts in the administration and expenditure of funds received pursuant to this article." The division is currently receiving requests for such assistance and aid and it is unrealistic to deny the existence of these requests, just as it is unrealistic to fund this activity from General Fund money when the Airport Assistance Fund legislation specifically allows for this contingency.

Division of Aeronautics—Continued

The budget requests \$20,000 for replacement of one airplane. The craft to be replaced, a 1948 Navion, has 13 years on the airframe and over 3,000 hours total time on its second engine. The Navion is no longer in production. It would appear that replacement is justified. The budgeted figure represents replacement costs of a comparable airplane on today's market. A strong possibility exists that the division will qualify for surplus aircraft from the federal government thereby achieving significant savings over the maximum amount budgeted.

With the deletions noted above, we recommend approval of this item.

**Department of Public Works
DIVISION OF ARCHITECTURE**

ITEM 204 of the Budget Bill

Budget page 548

**FOR SUPPORT OF DIVISION OF ARCHITECTURE
FROM THE ARCHITECTURE REVOLVING FUND**

Amount requested	\$8,377,220
State employees' retirement.....	599,927
State employees' health and welfare.....	51,840
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Total	\$9,028,987
Estimated to be expended in 1961-62 fiscal year.....	9,231,127
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Decrease (2.2 percent)	\$202,140
TOTAL RECOMMENDED REDUCTION.....	None

ANALYSIS

The State Division of Architecture, as a service agency providing architectural services to all other state agencies as required, receives all of its support through assessment fees levied against each Capital Outlay project submitted to it for servicing. Under existing State law all construction projects other than highway construction, to be performed by or on behalf of any state agency with the exception of the University of California, the State College Trustees and the San Francisco Harbor Commission must be performed by the State Division of Architecture if the value of the project exceeds \$5,000. There are several minor exceptions such as the district and county fairs which may handle their own projects up to \$35,000 each and in the case of all agencies which may handle their own projects up to \$20,000 each if released to them by the Division of Architecture.

Normally the Architectural Revolving Fund is continuously appropriated to the Division of Architecture and its sole revenues are the depositing therein of the appropriations for each specific project provided by the Legislature. The Division of Architecture then withdraws funds as required both to defray the cost of its own services and actually construct the project.

In 1960, for the first time, an estimate of the anticipated service expenditures of the Division of Architecture was made and included in the Budget Act for the 1960-61 fiscal year. The purpose of this was to give the Legislature an opportunity to visualize the magnitude of the

Division of Architecture—Continued

job to be performed and to provide expenditure controls by the Department of Finance in the same manner in which all other agencies' budgets were treated. The budget item under consideration is a continuation of that procedure.

The total amount available for the current fiscal year is \$10,097,053, but it is anticipated that over \$865,000 of this will not be expended and will in some degree be savings to the various projects involved. A considerable portion of the savings results from the reduction in demand for division services occasioned by the amount of work given by the State College Trustees to private architects.

The lesser request mentioned above is partly due to the fact that commencing with July 1, 1961 the State College Board of Trustees was relieved of the necessity to use the services of the Division of Architecture exclusively. Under present statutes the Board of Trustees may use either private architects or the Division of Architecture or any combination thereof that it chooses. Since the Board of Trustees has chosen to use the services of private architects to a substantial degree, the workload of the Division of Architecture will ultimately be affected to a considerable degree, and initially the lesser figure for the budget year results from the first impact of this change. However, the backlog of work in the division is of such magnitude that the real impact will probably not be felt until the following fiscal year of 1963-64.

In view of the foregoing we recommend approval of this item as budgeted.

**Department of Public Works
DIVISION OF ARCHITECTURE**

ITEM 205 of the Budget Bill

Budget page 548

**FOR SUPPORT OF DIVISION OF ARCHITECTURE
FROM THE ARCHITECTURE PUBLIC BUILDING FUND**

Amount requested -----	\$1,277,115
State employees' retirement -----	70,564
State employees' health and welfare -----	5,580
Total -----	\$1,353,259
Estimated to be expended in 1961-62 fiscal year -----	1,333,766
Increase (1.5 percent) -----	\$19,493

TOTAL RECOMMENDED REDUCTION ----- None

ANALYSIS

The second of the two important functions of the Division of Architecture involves a service to the public schools systems of the State of California in which the division checks the plans for all new school construction and alterations to assure that the designs will meet minimum requirements for safety in earthquake, storm, fire and in the movement of students in and out of the buildings. The cost of this service is defrayed by fees assessed against each project checked, in accordance with a fee schedule established by statute. This fee schedule was slightly increased by legislative action at the 1961 session.

Division of Architecture—Continued

The proposal for the budget year involves substantially the same size staff for this function as is now authorized. The relatively small cost increase is the result principally of salary adjustments for the existing positions and the increase in the full year's health and welfare program. Since it is anticipated that the dollar volume of plans to be checked in the budget year will be about the same as is estimated for the current fiscal year, \$330,000,000, the slight increase in fees mentioned above will produce a revenue slightly in excess of expenditures. This excess will be required to help abate a deficit which had developed. Ultimately when this deficit is fully abated a slight surplus will begin to build up. *In view of the foregoing we recommend approval of this item as budgeted.*

Department of Public Works
STATE BUILDING STANDARDS COMMISSION

ITEM 206 of the Budget Bill

Budget page 555

FOR SUPPORT OF STATE BUILDING STANDARDS COMMISSION
FROM THE GENERAL FUND

Amount requested	\$56,998
State employees' retirement	3,690
State employees' health and welfare	460
Total	\$61,048
Estimated to be expended in 1961-62 fiscal year	58,305
Increase (4.7 percent)	\$2,743
TOTAL RECOMMENDED REDUCTION	None

ANALYSIS

The State Building Standards Commission was established in 1953 as a 13-member body which was subsequently reduced by legislative action to seven members. The major mission of this organization is to study and screen the building regulations promulgated by 17 agencies of the State under a series of statutory code provisions and general laws for the purpose of eliminating duplication, overlap, conflict and general misunderstanding which in the past has often resulted from the regulatory actions of the agencies. Ultimately the commission is required to write a complete code which will be a single document superseding all of the myriad separate regulations of the other state agencies.

In the interest of accomplishing the goal as quickly as possible, the Legislature in its 1961 session added two positions to assist in speeding up the compiling, editing and publication of the single uniform code with the understanding that the positions would be abolished as soon as this task was completed. This budget proposes the continuation of the level established by the Legislature in 1961. There are actually no new positions. However, the apparent increase in cost results from the fact that in the current fiscal year it was not possible to fill the two extra positions immediately. The actual funds available to the commission for the current fiscal year based on the legislative appropriation

State Building Standards Commission—Continued

plus employees' retirement and health and welfare is \$64,815 of which \$6,510 will remain unexpended for the reasons mentioned. This compares with the \$61,048 being requested for the budget year.

We are still of the opinion that the commission will accomplish its major task by the end of the budget year and that this goal is necessary for the benefit of the construction industry of the State. *Consequently, we recommend approval of this item as budgeted.*

COLORADO RIVER BOUNDARY COMMISSION

ITEM 207 of the Budget Bill

Budget page 563

FOR SUPPORT OF COLORADO RIVER BOUNDARY COMMISSION FROM THE GENERAL FUND

Amount requested	\$49,155
State employees' retirement.....	1,621
State employees' health and welfare.....	120
Total	\$50,896
Estimated to be expended in 1961-62 fiscal year.....	27,065
Increase (88.0 percent).....	\$23,831
TOTAL RECOMMENDED REDUCTION.....	\$9,420

Summary of Recommended Reductions

	<i>Amount</i>	<i>Budget</i>	
		<i>Page</i>	<i>Line</i>
Executive secretary	\$10,430	564	32
Special engineering consultant.....	10,400	564	33
General expense	300	564	44
Traveling—in-state	590	564	45
Traveling—out-of-state	200	564	46
Increase in contract services.....	+12,500	564	47

ANALYSIS

The commission was established under the provisions of Chapter 1693, Statutes of 1953, for the purpose of making a joint investigation with the State of Arizona of the common boundary between the two states along the Colorado River and to report to the Legislature on the necessary data for a compact between the states defining or re-locating said common boundary.

Membership in the commission consists of the Attorney General, Director of Water Resources, and the Executive Officer of the State Lands Commission. One Member of the Senate, appointed by the Senate Rules Committee, and one Member of the Assembly, appointed by the Speaker, are advisors to the commission.

The commission was originally supported out of the State Lands Act Fund, which was abolished by Chapter 892, Statutes of 1961, and is now supported from the General Fund.

Early in 1961 the commissions of the two states reached an agreement on the boundary which was reported to the California Legislature at its 1961 Session. The Assembly Rules Committee, however, felt the problem required additional study and evaluation, and referred the matter to the Assembly Committee on Interstate Cooperation, with

Colorado River Boundary Commission—Continued

a requirement for study and report at the 1962 Session of the Legislature.

The commission's activities are very closely related to those of the State Lands Division in that:

1. The executive officer of the State Lands Commission is chairman of the Colorado River Boundary Commission.
2. The staff of the State Lands Division performs all administrative functions for both agencies.
3. The State Lands Division's professional staff performs technical work for the commission on a reimbursable basis.
4. Both are now General Fund agencies but were formerly supported out of the State Lands Act Fund.

The principal item making up the increase over 1961-62 of \$23,831, represents contract services of \$20,000 to be paid to the United States Coast and Geodetic Survey for surveying the area at issue. The total cost is estimated at \$60,000 which will be divided equally among the federal government, Arizona and California.

An allocation from the Emergency Fund of \$10,159 is proposed for 1961-62 which will increase the amount appropriated for the current year from \$16,000 to \$26,159 exclusive of retirement and health and welfare. The increase will provide \$6,900 for consulting engineering services for approximately nine months, increased services to be rendered by the State Lands Division, contract services by the U.S. Coast and Geodetic Survey for a survey reconnaissance and increased operating expenses.

It appears to us that savings will result if all functions of the Colorado River Boundary Commission, except those of the commission members themselves, were to be performed for the commission by staff of the State Lands Division on a reimbursable basis and accordingly we are recommending that such functions be so transferred. If this recommendation is adopted corresponding adjustments should be made to the budget of the State Lands Division.

We recommend deletion of the executive secretary position, budget page 564, line 32, \$10,430, and an increase in the State Lands Division budget of \$1,310 for temporary help.

The incumbent of this position is a lawyer in private practice who works on a part-time basis and who has apparently been hired for the purpose of aiding in the preparation of a compact with the State of Arizona.

The State Lands Division already performs all administrative functions for the commission and, in our opinion, the new associate counsel which the Legislature approved for that division for 1961-62 is in a position to perform most if not all of the compact drafting, particularly as the Attorney General will in either case have effective control over and participate in the work. The assistant attorney general whom the latter has delegated to represent him on the commission has also been acting as its principal legal adviser.

Colorado River Boundary Commission—Continued

The increase of \$1,310 in the State Lands Division would provide for any legal services which the existing staff may not be able to perform for the commission.

We recommend deletion of the engineering consultant position, budget page 564, line 33, and transfer thereof to the State Lands Division, \$10,400.

This is a temporary position about to be filled by an engineering specialist in such matters as surveying and boundaries. His transfer to the State Lands Division is recommended for two reasons:

1. To consolidate the engineering staff work of the two agencies in one agency rather than having engineers of two separate but closely related agencies working on a single project.

2. Because the workload of the commission is highly dependent on the political and economic situation of two states and the federal government and as a consequence is uncertain. The expected incumbent will be on a full-time basis and is a specialist in functions regularly performed for other purposes by the State Lands Division so that his transfer to the latter will allow his talents to be utilized by both agencies. The questionable workload of the subject commission is illustrated by the fact that the proposed engineer's former temporary authorization recently ran out and he is not now employed by the State and will not be until three months have elapsed and he is reappointed on a new authorization. This is an indication that he is not needed at all times for Colorado River Boundary Commission work.

We recommend a reduction in general expenses, budget page 564, line 44, \$300.

The commission has been budgeted \$1,500 for this item which has been broken down as follows and our recommended reduction is to eliminate the amount designated as unexplained difference:

Printing and postage (printing represents possible reports and compacts and may not be spent) -----	\$700
Reportorial services -----	300
Miscellaneous -----	200
Unexplained items -----	300
Total -----	\$1,200

We recommend a reduction in traveling—in-state, budget page 564, line 45, and transfer thereof to the State Lands Division, \$590.

This item represents allowances for the in-state travel of staff members whose functions we have recommended be transferred to the State Lands Division.

We recommend a reduction in traveling—out-of-state, budget page 564, line 46, and transfer thereof to the State Lands Division, \$200.

This item represents allowances for the out-of-state travel of staff members whose functions we have recommended be transferred to the State Lands Division.

We recommend an increase in contract services, budget page 564, line 47, \$12,500.

Alcoholic Beverage Control

Item 208

Colorado River Boundary Commission—Continued

The amount of \$25,000 requested for contract services represents services by the following agencies:

United States Coast and Geodetic Survey	\$25,000
State Lands Division	5,000
Total	\$25,000

We recommend that this item be increased by \$12,500 to cover additional services to be performed for the commission by the State Lands Division as follows:

Salary of consultant, transferred to State Lands Division	\$10,400
Travel—in-state, transferred to State Lands Division	590
Travel—out-of-state, transferred to State Lands Division	200
Temporary help, legal services	1,310
Total	\$12,500

If this recommendation is accepted the foregoing items should be added to the budget of the State Lands Division and offset by an increase of \$12,500 in reimbursements for services to the Colorado River Boundary Commission.

DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL

ITEM 208 of the Budget Bill

Budget page 566

FOR SUPPORT OF THE DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL FROM THE GENERAL FUND

Amount requested	\$3,618,464
State employees' retirement	212,613
State employees' health and welfare	24,864
Total	\$3,855,941
Estimated to be expended in 1961-62 fiscal year	3,760,031
Increase (2.6 percent)	\$95,910
TOTAL RECOMMENDED REDUCTION	\$33,739

Summary of Recommended Reductions

	<i>Amount</i>	<i>Page</i>	<i>Line</i>
Salaries and Wages:			
1 Accounting tabulating machine supervisor II	\$6,672	566	64
0.5 Senior tabulating machine operator	2,370	566	66
0.5 Temporary help	1,950	566	67
2 Intermediate stenographers	7,440	567	30
0.4 Janitor	1,692	567	30
Operating Expenses:			
General expense	5,785	566	75
Printing	2,664	566	76
Rent	1,132	567	6
Equipment:			
Equipment	4,034	567	12
	\$33,739		