CALIFORNIA LEGISLATURE 1957 REGULAR SESSION

ANALYSIS OF THE BUDGET BILL

of the

STATE OF CALIFORNIA

for the

Fiscal Year July 1, 1957, to June 30, 1958

Report of the Legislative Auditor

to the

Joint Legislative Budget Committee

MEMBERS OF COMMITTEE

SENATORS ARTHUR H. BREED, JR., Chairman J. HOWARD WILLIAMS F. PRESLEY ABSHIRE JOHN A. MURDY, JR. HUGH M. BURNS ASSEMBLYMEN THOMAS W. CALDECOTT, Vice Chairman LLOYD W. LOWREY WILLIAM A. MUNNELL JOHN L. E. COLLIER CASPAR W. WEINBERGER

A. ALAN POST, Secretary Legislative Auditor

HON. HAROLD J. POWERS Lieutenant Governor President of the Senate HON. HUGH M. BURNS President pro Tempore of the Senate

HON. L. H. LINCOLN Speaker of the Assembly

CONTENTS

	Page
Joint Legislative Budget Committee	V
Letter of Transmittal	VI
Preliminary Statement	VII
The Budget and Budget Bill	X
Balancing the Budget	XI
Revenues and Revenue Estimates	XIV
Item by Item Analysis of the Budget Bill	1
Legislative:	
Legislature	1
Legislative Counsel Bureau	
California Law Revision Commission	
Commission on Uniform State Laws	3
Judicial:	
Supreme Court	
Judicial Council	
Courts	7
Executive :	
Governor	11
Office of Civil Defense	
Lieutenant Governor	18
General Administration :	18
State Employees' Retirement System Commission on Interstate Corporation	18 21
Personnel Board	
Secretary of State	
A gui evilture a	
Agriculture, Department of	36
Poultry Improvement Commission	47
Connections	
Corrections, Department of	
Penal Institutions	
Adult Authority	
Board of Trustees, Institution for Women	159
Youth Authority, Department of	165
Training Schools	156
Education :	
Education, Department of	231
State Library	249
State Colleges and Technical Schools	200
Special Schools for Handicapped Children Oakland Orientation Center for the Blind	
California Industries for the Blind	
Teachers' Retirement System	
California Scholarship Commission	301
University of California	307
Hastings College of Law	317
Fiscal Affairs:	
Control, Board of	
Controller, State	
Equalization, Board of	331
Finance, Department of	
Franchise Tax Board	
Treasurer, State	405

CONTENTS-Continued

	Page
Item by Item Analysis of the Budget Bill—Continued Highway Patrol	400
Highway Patrol	403
Industrial Relations: Industrial Relations, Department of	419
Fire Marshal	450
Justice, Department of	452
Mental Hygiene:	104
Mental Hygiene, Department of	469
Mental Hygiene, Department of	403
Alcoholic Rehabilitation Commission	
Military Department	
Motor Vehicles, Department of	
Natural Resources :	001
Fish and Game, Department of	565
Natural Resources, Department of	585
Public Health :	
Public Health, Department of	642
Public Works:	
Public Works, Department of	656
Aeronautics Commission	662
San Francisco Bay Area Rapid Transit Commission	665
Regulation and Licensing:	
Department of Alcoholic Beverage Control	666
Alcoholic Beverage Control Appeals Board	671
District Securities Commission	676
Horse Racing Board	
Department of Investment	679
Board of Osteopathic Examiners	
Board of Pilot Commissioners	 693
Department of Professional and Vocational Standards	695
Public Utilities Commission	758
Social Welfare:	
Social Welfare, Department of	
Recreation Commission	788
Citizens Advisory Committee on Aging	791
Veterans Affairs:	
Veterans Affairs, Department of	793
Veterans' Home of California	799
Woman's Relief Corps HomeWater Resources	802
California-Klamath River Commission	803
California-Nevada Interstate Compact Commission	830
Colorado River Board	830
Reclamation Board	000 097
State Water Rights Board	001 019
Watermaster Service	0 1 4 929
Water Pollution Control Board	838
Miscellaneous	050 \$47
Provision for Salary Increases	853
Reserve for Contingencies—Emergency Fund	256 856
Capital Outlay	859
Local Assistance	995
Employment, Department of	1017
Budgetary Control Sections	1032

JOINT LEGISLATIVE BUDGET COMMITTEE

The Joint Legislative Budget Committee exists under authority contained in Article 7, Sections 9140-9143, inclusive, of the Government Code, as follows:

Article 7. Joint Legislative Budget Committee

9140. The Joint Legislative Budget Committee is hereby created. The committee shall ascertain facts and make recommendations to the Legislature and to the houses thereof concerning the State Budget, the revenues and expenditures of the State, the organization and functions of the State, its departments, subdivisions and agencies, and such other matters as may be provided for in the Joint Rules of the Senate and Assembly. The committee has a continuing existence and may meet, act and conduct its business at any place within this State, during the sessions of the Legislature or any recess thereof, and in the interim period between sessions.

9141. The committee shall consist of five Members of the Senate and five Members of the Assembly who shall be selected in the manner provided for in the Joint Rules of the Senate and Assembly. The committee shall elect its own chairman. Vacancies occurring in the membership of the committee between general sessions of the Legislature shall be filled in the manner provided for in the Joint Rules of the Senate and Assembly. A vacancy shall be deemed to exist as to any member of the committee whose term is expiring whenever such member is not reelected at the general election.

9142. The committee is authorized to make rules governing its own proceedings and to create subcommittees from its membership and assign to such subcommittees any study, inquiry, investigation, or hearing which the committee itself has authority to undertake or hold. The provisions of Rule 36 of the Joint Rules of the Senate and Assembly relating to investigating committees shall apply to the committee and it shall have such powers, duties and responsibilities as the Joint Rules of the Senate and Assembly shall from time to time prescribe, and all the powers conferred upon committees by Section 37, Article IV, of the Constitution.

9143. The committee shall have authority to appoint a legislative auditor and such other clerical and technical employees as may appear necessary, pursuant to the provisions of subsection (4) of subdivision (a) of Section 4, Article XXIV of the Constitution. The funds for the support of the committee shall be provided from the Contingent Funds of the Senate and the Assembly in the same manner that such funds are made available to other joint committees of the Legislature.

v

LETTER OF TRANSMITTAL

STATE CAPITOL SACRAMENTO, CALIFORNIA, February 1, 1957

THE HONORABLE ARTHUR H. BREED, JR., Chairman and Members of the Joint Legislative Budget Committee State Capitol. Sacramento. California

GENTLEMEN: In accordance with the provisions of Chapter 1667, Statutes of 1951, and Joint Rule No. 37 of the Senate and Assembly creating the Joint Legislative Budget Committee, defining the duties of the committee and giving it authority to employ a legislative auditor, I submit an analysis of the Budget Bill of the State of California for the Fiscal Year July 1, 1957, to June 30, 1958.

The duty of the committee in this respect is set forth in Joint Rule No. 37 as follows:

"It shall be the duty of the committee to ascertain facts and make recommendations to the Legislature and to the houses thereof concerning the State Budget, the revenues and expenditures of the State, and of the organization and functions of the State, its departments, subdivisions and agencies, with a view of reducing the cost of the State Government, and securing greater efficiency and economy."

I should again like to express my appreciation to the Department of Finance and other state agencies for their generous cooperation in facilitating the preparation of this report, and to the members of the staff of the committee who have worked diligently to prepare the report within a very limited time in order that it might be made available to the Senate Finance Committee and Ways and Means Committee of the Assembly during the constitutional recess.

Respectfully submitted,

A. ALAN POST Legislative Auditor