

**Printing Election Pamphlets—Continued
ANALYSIS**

The amount of \$136,000 for printing election pamphlets was arrived at by taking the cost of \$7,514 per measure in the 1952-53 Fiscal Year. It is estimated that 18 measures will be in the pamphlet in the 1956-57 Fiscal Year. An amount of \$748 is included in the \$136,000 for printing additional copies of pamphlets if required.

Approval of this amount is recommended.

**Secretary of State
COLLECTION AGENCY DIVISION**

ITEM 40 of the Budget Bill

Budget page 45
Budget line No. 43

**FOR SUPPORT OF COLLECTION AGENCY DIVISION FROM THE
COLLECTION AGENCY FUND**

Amount requested.....	\$42,074
Estimated to be expended in 1955-56 Fiscal Year.....	41,258
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Increase (2.0 percent).....	\$816

Summary of Increase

	Total increase	INCREASE DUE TO		Budget Line page No.
		Work load or salary adjustments	New services	
Salaries and wages.....	\$1,597	\$1,597	--	48 37
Operating expense.....	-1,092	-1,092	--	48 54
Equipment.....	311	311	--	48 61
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Total increase.....	\$816	\$816	--	48 63

RECOMMENDATIONS

Amount budgeted.....	\$42,074
Legislative Auditor's recommendation.....	42,074
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Reduction.....	None

ANALYSIS

Increase is due to normal salary adjustments, an insignificant decrease in operating expense and a slight increase in equipment. One clerical position which was financed from the emergency fund was added in the current fiscal year on a work load basis.

We recommend approval of the amount requested.

DEPARTMENT OF AGRICULTURE

ITEM 41 of the Budget Bill

Budget page 51
Budget line No. 65

**FOR SUPPORT OF DEPARTMENT OF AGRICULTURE FROM THE
GENERAL FUND**

Amount requested.....	\$6,299,626
Estimated to be expended in 1955-56 Fiscal Year.....	6,181,404
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Increase (1.9 percent).....	\$118,222

Department of Agriculture—Continued

Summary of Increase

	Total increase	INCREASE DUE TO		Budget page	Line No.
		Work load or salary adjustments	New services		
Salaries and wages-----	\$207,260	\$193,928	\$13,332	76	67
Operating expense-----	—112,491	—113,091	600	76	68
Equipment-----	26,879	26,270	609	76	69
Increased reimbursements-----	—3,426	—3,426	--	77	28
Total increase-----	\$118,222	\$103,681	\$14,541	77	30

RECOMMENDATIONS

Amount budgeted-----	\$6,299,626
Legislative Auditor's recommendation-----	6,285,085
Reduction-----	\$14,541

ANALYSIS

The activities of the General Fund portion of the Department of Agriculture support budget are of the general welfare type. That is to say, they protect the general public from fraudulent and deceptive trade practices and protect human health against unsanitary products, as well as to assist the agricultural industry economically by providing controls or aid to resist infestations. The General Fund activities contrast with those supported by the Agricultural Fund which are either industry requested or of a type that are clearly designed to be of a benefit to a particular phase or phases of the industry. The Department of Agriculture budget request for the General Fund activities proposed in the 1956-57 Fiscal Year is \$6,299,626 in contrast to \$6,181,404 for 1955-56. This is an increase of \$118,222 or 1.9 percent above the estimate for the current fiscal year. The changes within the General Fund activities of the Department of Agriculture which bring about this change are numerous as there are substantial reductions, as well as increases, which can be explained as follows:

Departmental administration has increased by approximately \$9,000. However, reimbursements have been increased from the Agricultural Fund activities for pro-rata administrative costs so that it can be noted in the summary that departmental administration appears to be \$1,063 lower in the budget year than the current year's estimate. There have been many reductions made within the Division of Plant Industry, the main one being the reduction in scope of the Khapra beetle suppression program which is estimated to expend approximately \$260,000 less in the budget year than is estimated to be expended in the current fiscal year. Also, the grape leaf skeletonizer, Mexican bean beetle and cherry fruit fly programs have been transferred to survey status. The total difference between the current year's estimate for the Division of Plant Industry and the amount requested for the budget year is \$272,000. This \$272,000 reduction is more than offset by increases within the Division of Animal Industry that are a result of the 1955 General Session of the Legislature establishing the poultry inspection program and general work load increases of the various bureaus within the division.

The \$75,000 increase requested in the Division of Marketing is primarily attributable to the rabbit and poultry meat products standardization programs this program also being established by the 1955 Gen-

Department of Agriculture—Continued

eral Session of the Legislature. At the beginning of the current fiscal year the Department of Finance had earmarked \$233,000 from the Salary Increase Fund for blanket salary increases and \$169,000 from the Emergency Fund for the Khapra beetle program. However, the Department of Agriculture, by efficient fiscal administration, has been able to reduce the original total of \$402,000 that was felt to be necessary to \$260,000, according to the latest estimate. We feel that the department should be commended for their efforts in this regard.

During the current fiscal year the Department of Agriculture has completed its move from the seven office buildings that it occupied in Sacramento into its new centralized quarters at 1220 N Street, with the minor exceptions of the Bureau of Chemistry's laboratory and the gas and oil laboratory for the Bureau of Weights and Measures. The department feels that many economies have been effected as a result of this centralization.

Division of Plant Industry

With the construction of the Alturas and Fort Yuma Plant Quarantine Inspection Stations, the long-range building program for the Bureau of Plant Quarantine will be completed. With the completion of these facilities in the current fiscal year all major highway entrances to the State will be provided with adequate inspection facilities which will allow more efficient processing of vehicles entering the State. Considerable progress has been realized in the Bureau of Entomology's various eradication and suppression programs. For example, compared to the \$440,000 estimated to be expended in the current fiscal year for Khapra beetle suppression, only \$179,000 is anticipated to be necessary in the budget year. This is a reduction of \$260,000 and if progress continues as expected the amount will be even less in the 1957-58 Fiscal Year and then the program can possibly be relegated to survey status in the 1958-59 Fiscal Year. As previously pointed out, the grape leaf skeletonizer, Mexican bean beetle and cherry fruit fly eradication programs have been dropped as specific budget functions.

Division of Animal Industry

The major change in the Division of Animal Industry takes place as a result of establishing the Bureau of Poultry Inspection, which is being organized in the current year. This bureau was established by Chapter 1844, of the Statutes of 1955, and will protect the public from unsanitary or unwholesome poultry meat products.

Division of Marketing

In the current fiscal year the Bureau of Market News lost the frequencies authorized for radio communication of market news data and will be required to go to leased land-line service in compliance with the decision of the Federal Communications Commission. From the studies we have made on this subject in the past, we feel that savings will accrue as a result of this change.

Bureau of Agricultural Products Standardization

The Bureau of Agricultural Products Standardization has been established in lieu of the old fruit and vegetable standardization, since Chapter 1849 of the Statutes of 1955 requires the department to be

Department of Agriculture—Continued

responsible for the enforcement of quality standards and informative labeling in relation to processed rabbits, turkeys and chickens. In addition, it should be pointed out that Chapter 1718 of the Statutes of 1955 required that the seed potato certification service, heretofore handled by the Bureau of Fruit and Vegetable Standardization, be transferred to the Department of Agriculture Fund activities. It is noted in passing that the weighmaster activities conducted in the Bureau of Weights and Measures are being studied as a result of the Legislature's referring Senate Bill 1190 to the Agriculture Interim Committee on Livestock Problems. The committee is considering the fees charged for licensing weighmasters, deputy weighmasters, and scale locations, as well as the problem of those who are or who should be paying the cost of enforcing the Weighmaster Law.

Departmental Administration

The level of service proposed by this function is substantially the same as is authorized currently. The \$10,030 increase in salaries and wages can be attributed to the request for two additional clerical positions to meet the demands of increased work load and normal merit salary adjustments.

Additional duties have been imposed on the director, deputy director, and assistant director which we feel justify the requested clerical position. The position of junior intermediate clerk is requested to fill in on general tasks such as helping with peak mail deliveries and shipments, helping the stock clerk in peak periods, and also to serve generally as a utility position throughout the office. We would not generally recommend a position of this type. However, due to the nature and variety of work that flows through this office, as well as the fluctuating volume, we would recommend approval in this case. The balance of the increase in salaries and wages is caused by normal merit salary adjustments. Operating expenses are increased slightly as a result of price increases, and normal adjustments in the needs of the office.

Equipment is some \$2,300 lower than the current year, since much of the additional equipment required as a result of the department's moving into the new Agriculture Building has already been purchased. The budget request represents items that have been found to be necessary as a result of experience in the new quarters.

Office Service Unit

The office service unit was established in July of 1953 on a trial basis and since that time has grown to a great extent as a result of the department's centralizing in its own building. The cost of the operation of this unit is completely covered by reimbursements from the various sections and bureaus within the department.

**Division of Plant Industry
Administration**

The Chief of the Bureau of Plant Industry supervises the activities of the six bureaus that follow. The \$10,000 increase requested in salaries and wages for this function is a result of the division chief serving as legislative representative for the Department of Agriculture and his need for assistance in carrying out his normal duties. The depart-

Department of Agriculture—Continued

ment's view is that by providing a position of assistant chief, the chief then would be able to devote more of his time to departmental legislative representation. It is our understanding that during the 1955 General Session the chief had very little time to devote to the performance of his regular duties and was required to put in the equivalent of approximately 34 eight-hour days in overtime to keep pace with work load. While we do feel that both of the foregoing jobs need to be done, we would question the method proposed in accomplishing it. It would appear to us that the work involved in supplying needed departmental legislative representation should ordinarily be a responsibility of the director and delegated by him as is appropriate under the circumstances. The proposal for a new position resulting from these duties is a new level of service.

Many matters of inquiry from Members of the Legislature, agricultural organizations and the public are received by the director for reply. This is recognized to be the case also with other state agencies which handle this type of work as a part of the function of the director's office. The statement submitted in the department's justification for the 1956-57 Budget describes the office of departmental administration as follows:

“This function provides for the office of director, State Board of Agriculture, and other general administrative offices, fiscal and personnel offices, *public information and related activities*, and central services.”

It is our opinion that matters of legislative representation are a part of the function of public information and related activities referred to in the foregoing statement.

Consequently, we recommend that the function of legislative representation be accomplished by delegation to positions which are currently authorized and that the assistant chief, Division of Plant Industry, be denied.

This would result in a savings of \$10,344 in salaries and wages, \$600 in operating expense and \$609 in equipment, or a total of \$11,453.

1. Bureau of Entomology

The operations of the Bureau of Entomology include the administration of the various insect eradication and control programs that follow. These are special projects and are provided for separately in the budget. It will be noted that in the budget year it is proposed to discontinue the grape leaf skeletonizer eradication program, as well as Mexican bean beetle suppression and cherry fruit fly eradication. In the 1956-57 printed Governor's Budget, khapra beetle suppression appears for the first time in detail. In the past this function has been provided for from the emergency fund and has not appeared in print. The increase in salaries and wages in general entomology is due to the discontinuance of the projects mentioned above as budget functions and the transfer of these activities to general entomology as general survey work. This has necessitated the department's requesting the position of one economic entomologist, grade II, and a slight increase in temporary help. The balance of the increase in salaries and wages is due to normal merit salary

Department of Agriculture—Continued

adjustments. We feel that the additional work load that will be imposed on general entomology adequately justifies the request for the additional position. We therefore recommend its approval.

There is no substantial increase indicated in operating expenses and slight internal adjustments have been made to keep the budget year's request in line with the estimated expenditures for the current year. Equipment has increased substantially due to the need to replace certain items of field equipment and two automobiles, and to provide for additional and replacement laboratory equipment.

Destruction and Control of Beet Leafhoppers and Host Plants

The control of the beet leafhopper is a program that will be continued at approximately the same level as in prior years. However, due to climatic conditions and current estimates that have been found to be deficient, it is anticipated that greater acreages will have to be treated than in the past. The average treatment has been considered to be 230,000 acres per year. However, in 1952-53 and 1955-56 it was found to be necessary to treat 255,000 acres. It will be noted from the budget detail that salaries and wages are to remain approximately the same with only merit salary adjustments requested. Field expenses and contract insecticide applications have been increased substantially, which accounts for the increase in this function. While we do not recommend disapproval of the increases proposed in the budget year, we do believe that the department should make a status report to advise the Legislature what can be expected in the future. That is, will this be a continuing program for many years to come or does there appear to be any real relief in sight?

Hall's Scale Eradication

This program is a federal-state cooperative project to eliminate a scale disease of stone fruits. The level of service will be reduced substantially in the budget year, since the anticipated removal of many host trees will decrease the amount of fumigation required in the budget year. The budget detail shows approximately \$3,600 is being saved over the current year. While the State Department of Agriculture requests \$28,705 for the budget year, it should be pointed out that the Federal Government plans to expend approximately \$75,000 during the same period.

Mexican Fruit Fly Survey and Treatment

The Mexican fruit fly is primarily a pest of citrus fruits, but also infests apples, peaches, pears, and plums. It has become established in Southern California where it is believed to have migrated from Mexico. The level of service proposed for the budget year is substantially the same as for the current year. However, the department proposes to establish three permanent positions in lieu of some of the seasonal and temporary help that has been provided in the past. This proposal actually results in approximately \$4,000 being saved in salaries and wages. Operating expenses have gone up somewhat due to the need to increase field expenses. Equipment has been reduced by approximately \$800, which results in a total for this function being approximately \$2,000 below the estimate for expenditures in the current year.

**Department of Agriculture—Continued
Khapra Beetle Suppression**

The khapra beetle suppression project was inaugurated in 1955 and since that time has worked towards the objective of completely eradicating this pest in California. This project has been a cooperative project with the Federal Government and the counties participating in the fumigation of warehouses where bulk grain is stored. It is estimated that by the end of the current fiscal year 173 properties will have been fumigated. The budget year request represents a reduction in scope, since it is anticipated that only 60 properties will need treatment. The savings of \$260,465 that are anticipated in comparing the budget request with the current year's estimate of expenditures are encouraging. It should be pointed out that the Federal Government has thus far contributed \$80,000 towards this program and plans to contribute some \$270,000 in 1955-56.

2. Bureau of Plant Quarantine

This bureau maintains border inspection stations on the major highways entering California for the purpose of intercepting foreign and domestic insect pests in order to prevent their introduction into California. The bureau proposes to maintain services at the same level as is available currently. The increase in salaries and wages is not due to any new positions but is the result of normal salary adjustments. Operating expenses are noted to be increased somewhat in the budget request over the current year, since the rental rate at the San Pedro office will be increased in July, 1956. Alterations, maintenance and repairs are requested at about \$1,300 more than the estimate for the current year since it is felt that it will be necessary to make repairs to driveways at six border stations in the budget year, where only five such projects were provided for currently. Equipment has been reduced somewhat since it will not be necessary to replace as many automobiles in the budget year as are to be replaced in the current year.

The foregoing adjustments in separate budget categories for the Bureau of Plant Quarantine has resulted in a total increase of \$8,877 over the current year's estimate of expenditures. This appears to be reasonable and, consequently, we recommend approval of the bureau's request.

3. Bureau of Plant Pathology

The function of this bureau is to detect and prevent the introduction and spread of serious and destructive plant diseases. The bureau plans to maintain the same level of service in 1956-57 as is currently authorized. The salaries and wages are somewhat higher in the budget year request than in the current year's estimate, since it is planned to add an assistant plant pathologist position to help out on increased work load that has arisen as a result of greater numbers of specimens being submitted for examination. This increase can be attributed to the public being more aware of nematodes as a pest to California's agriculture. It might be interesting to point out that it is estimated that nematodes have cost California agriculture \$161,000,000 in the past year. Based on the foregoing consideration, we feel that the position is amply justified and recommend its approval. Operating expenses and equipment show no increase of consequence, as only minor adjustments within categories are anticipated.

Department of Agriculture—Continued

The resulting total in the Bureau of Plant Pathology proposed for the budget year is \$5,270 greater than the estimated expenditures for the current year. It would appear that the amount requested is consistent with the work load anticipated. Therefore, we recommend approval of the Bureau of Plant Pathology's budget as requested.

Quick Decline of Citrus

This function is actually a part of the activity of Plant Pathology, but is set up separately as a budget function. Quick decline is a virus disease in citrus trees which has become a serious problem in the last few years. The purpose of this program is to prevent the spread by training county personnel to make inspections and by other preventive measures. The level of service proposed for 1956-57 is the same as is currently authorized, with the only significant change being in equipment due to the replacement of an automobile. We recommend approval of this function's budget request as submitted.

4. Bureau of Rodent and Weed Control and Seed Inspection

This bureau seeks to protect California's agriculture from depredations by injurious rodents, birds, and noxious weeds. The California Seed Law is also administered by this bureau, which requires numerous samples of seed to be inspected. The level of service contemplated for the 1956-57 Fiscal Year is substantially the same as is currently available. However, it will be noted that salaries and wages have been increased due to the request for an additional junior seed inspector. This position is felt to be necessary since more seed samples are anticipated in the budget year, which would increase the work load sufficiently to justify the position. This position is requested for the Sacramento-San Joaquin area, which is one of the heaviest producing areas of certified alfalfa seed. The department states that in the last 12 months the production of alfalfa seed has been doubled and in addition during the same period seven new seed mills have been constructed by industry in order to keep pace with the demands of the State's agricultural activities. Based on the work load data presented by the department, we feel that this position is justified. The balance of the increase in salaries and wages is a result of normal merit salary adjustments. The increase of approximately \$3,000 in operating expenses is due to the additional position for traveling and automobile expenses.

Equipment has been reduced in the 1956-57 budget request since it will not be necessary to replace any automotive equipment. The total requested by the bureau is \$9,476 greater than the estimate for the current fiscal year. However, in view of the work load that is anticipated, this seems reasonable. We recommend approval of the bureau's budget request as submitted.

Predatory Animal Control

The purpose of this activity is to control wild predatory animals such as mountain lions, coyotes, bears and bob cats, to protect cattle, poultry, sheep, and prevent depredations of certain crops. The Federal Fish and Wildlife Service, as well as county and state agencies, cooperate in this program. The same level of service is proposed for Fiscal

Department of Agriculture—Continued

1956-57 as is currently available, with minor increases in salaries and wages being due to normal merit adjustments. Operating expenses and equipment are proposed at essentially the same figures as in the current year. We recommend approval of the budget request as submitted.

Spray Residue and Injurious Materials Enforcement

This service is conducted for the protection of consumers against spray residue on fresh and dried fruits and vegetables. The function administers regulations regarding the application of injurious sprays and herbicides. There is no increase in service anticipated in the budget request. The only increase is due to normal merit salary adjustments. We recommend approval of the budget as requested.

Division of Animal Industry**Administration**

The chief of the Division of Animal Industry supervises and correlates the activities of four bureaus comprising the Division of Animal Industry. It will be noted that Chapters 1843 and 1844 of the Statutes of 1955 created a new bureau of poultry inspection. The same level of service is proposed in 1956-57 as is currently available for this activity, with the only increases being due to normal merit salary adjustments and a small increase in equipment. We recommend approval of the budget request as submitted.

1. Bureau of Livestock Disease Control

This bureau conducts a program of general livestock disease control, prevention and eradication. The \$22,000 increase noted in salaries and wages is caused by the request for an intermediate stenographer-clerk in Sacramento to perform the clerical tasks for the district veterinarian whose office heretofore was located physically adjacent to the laboratory office which allowed this clerical load to be absorbed by other portions of the bureau. Since the bureau has moved to 1020 N Street, the district veterinarian has had his desk and files moved some distance from the main office, which has made it very difficult for him to obtain clerical assistance. It is also requested that a position of laboratory helper be provided at the Fresno pathology laboratory since the volume of work entailed in large animal cases has increased. An animal house building and holding corrals which are to be constructed in the next few months will further increase the work load at the laboratory. From our examination of the two requested positions, it would appear that they are adequately justified. We would, therefore, recommend their approval.

The balance of the increase in salaries and wages is due to normal merit salary adjustments. Operating expenses have increased somewhat since an increase of 10,000 vaccinations will be required in the brucellosis control program as the cattleman's interest in this program seems to be increasing.

Equipment has increased over the current year since more automobiles will need to be replaced than has been the experience in previous years. The bureau's request seems to be in line with current work load and work load projections. We therefore recommend approval of the budget request as submitted.

Department of Agriculture—Continued

2. Bureau of Dairy Service

This bureau functions to protect public health as it inspects all places where milk and milk products are produced, manufactured, or handled, in order to enforce existing sanitation laws. The level of service proposed for 1956-57 is the same as is authorized currently. Normal merit salary adjustments account for the slight increases noted in salaries and wages in this bureau.

Equipment has been decreased, since it is not anticipated that more than one automobile will need replacement in the budget year. We recommend approval of the bureau's budget as requested.

3. Bureau of Meat Inspection

This bureau enforces Division 3, Chapter 1 of the Agricultural Code, which protects the public from unwholesome or otherwise objectionable meat products. The bureau proposes to increase the level of service in the budget year over that currently authorized. One position of laboratory assistant is being requested to increase the amount of samples handled. For the past several years the meat inspection laboratory has curtailed its activities since inadequate space and facilities were available. It is anticipated that with the opening of the new laboratory the meat samples will increase from 1,200 to 1,600 per year.

We recognize that the number of plants has increased and that some increased work load is involved. However, the bureau's data indicates that as of July 1, 1955, 341 processing plants were under inspection. As compared to 325 plants July 1, 1954, this is an increase of approximately 5 percent, while it is proposed to increase samples 33 percent.

We feel that this is an increase in the level of service and should be deferred for further consideration at the 1957 General Session of the Legislature. Consequently, we recommend that the requested laboratory *assistant position be denied by deducting \$2,988 from salaries and wages.* With the above exception, we recommend the bureau's budget as requested.

4. Bureau of Poultry Inspection

The Legislature, by enacting Chapters 1843 and 1844 of the Statutes of 1955, created the Bureau of Poultry Inspection. In enforcing the provisions of the foregoing chapters the bureau will license, inspect and train poultry meat inspectors. Some funds have been expended in the current fiscal year in order to get this program rolling to such an extent that it can be effective July 1, 1956. Public hearings are yet to be held in order to establish inspection procedures and regulations that will affect as many as 1,500 poultry slaughtering and poultry processing establishments.

We feel that this budget request is a reflection of legislative policy and would, therefore, recommend that it be approved as submitted. However, we suggest that it would be advisable to review the operation of this bureau at the next general session of the Legislature to ascertain if any adjustments are necessary.

Department of Agriculture—Continued**Division of Marketing****Administration**

The Division of Marketing is made up of eight bureaus. The chief is responsible for administration and coordination of activities in these areas. The level of service proposed for 1956-57 will be substantially the same as authorized currently. The increase in salaries and wages that is noted in the budget detail is due to the fact that the position of chief which has been vacant for a long period of time, since the former chief was appointed deputy director of the department, will now be filled. Operating expenses are proposed to remain at the same level as in the current fiscal year while equipment has been increased by \$385 due to the need for some minor items of additional office equipment. We recommend approval of the budget proposal as submitted.

Bureau of Markets

This bureau is known as the general marketing service which provides assistance in solving marketing problems for agricultural groups that are not organized under formal marketing laws. The General Fund receives reimbursements when this service provides assistance to new industries in formulating and obtaining marketing programs and when it administers these programs. The level of service proposed for the budget year is the same as authorized currently. The increase noted in salaries and wages is entirely due to normal merit salary adjustments. Operating expenses are proposed in the same amount as is estimated for expenditure in the current fiscal year. Equipment has been reduced somewhat since it is anticipated that it will not be necessary to replace any automobiles in the budget year. We recommend approval of the bureau's budget as requested.

1. Bureau of Market News

The function of the Bureau of Market News is to collect and disseminate data relative to market prices, supply, demand, shipping movements and storage of agricultural commodities. The program is a cooperative one with the Federal Government participating.

The level of service proposed for the budget year is the same as the current year with the reduction noted in salaries and wages being caused by the reclassification of various radiotelegraph operator positions to the teletypewriter operator class, which is further explained below.

In July, 1955, the Federal Communications Commission withdrew permission for the use of five radio frequencies that had been authorized to the bureau for the dissemination of market news data. The existing communications system uses radioteletype and wireless telegraph key equipment. The Federal Communications Commission's contention was that this service can be supplied by common carriers by the use of leased land-line facilities, whereas the radio frequencies involved were subject to international treaty. The bureau was to have converted to the land-line system by January 31, 1956. At the time of this writing the contract has not been awarded to a common carrier due to legal technicalities in the bids which were received in November. It is not anticipated that much further delay will be occasioned. However, the bureau

Department of Agriculture—Continued

has applied for a 60-day extension to enable them to continue on radio pending awarding of the contract.

The land-line system will enable the bureau to employ less costly help since radio telegraphy personnel will not be required. The existing system has required a radio engineer to make repairs at the various offices throughout the State which will no longer be necessary as the common carrier will maintain the equipment. Operating expenses have increased substantially as a result of this change, since the cost of the contract is borne in this category.

It is our understanding that the existing teletype network is a 60-word-per-minute system but the one requested to be bid is 75. From the limited data available to us it is not demonstrated that this refinement is necessary. Therefore, we recommend that a thorough traffic and routing survey be conducted to determine the actual needs. If the 60-word-per-minute system is found to be adequate it would save approximately \$1,500 per year.

From the data presented to us, we question the need to provide as much traveling and automobile expense in the budget year as is authorized currently, since repairs will not be made by the radio engineer. Furthermore, it would appear that the station wagon that has been used by this position should be turned into the Department of Finance pool, since this special equipment will no longer be required. We also recommend that the existing radio teletype equipment be sold in place, as we understand it has been estimated that it would cost \$10,000 to disassemble and transport this equipment to a central location for disposal.

With the exception of the foregoing recommendations, we recommend approval of the bureau's budget as requested.

2. Bureau of Agricultural Statistics

The primary duty of the bureau is to gather, prepare and publish estimates of production, acreage, value and other pertinent data that are of value to the agricultural industry. This is a cooperative function with the Federal Department of Agriculture. The bureau proposes to continue at approximately the same level of service that is available in the current fiscal year. The request for salaries and wages is slightly higher in the budget year due to normal merit salary adjustments and a slight increase in seasonal help. The bureau feels that some temporary help is necessary in order to allow it to keep pace with the increased work load. We believe that the slight increase requested is justified. Operating expenses have remained approximately the same for the budget year as in the current fiscal year with only minor adjustments in categories being made. Equipment in the budget year is noted to be \$751 below the current year's estimate. The total request for the bureau is only \$153 greater than the current year's estimate. We recommend approval of the bureau's budget as requested.

3. Bureau of Agricultural Products Standardization

The Bureau of Agricultural Products Standardization performs the same function as the former Bureau of Fruit and Vegetable Standardization, but has the added responsibilities imposed by Chapter 1849 of

Department of Agriculture—Continued

the Statutes of 1955, which provides that the department shall regulate the classifications and marking of chicken, turkey and rabbit meat. Salaries and wages are being requested at a substantially higher figure, since the added work load will require the positions of one supervisor of egg and poultry meat inspection, two senior agricultural standardization inspectors, six poultry meat inspectors, two intermediate stenographer-clerks, and seasonal and temporary help. It appears that these positions are a justifiable reflection of legislative policy. It will be noted in the budget detail that the seed potato certification service has been transferred out of this bureau as a General Fund function and is now an Agriculture Fund activity as a result of Chapter 1718 of the Statutes of 1955. This accounts for a slight reduction in the over-all total for salaries and wages. The balance of the increases in salaries and wages is due to normal merit salary adjustments.

Operating expenses have increased as a result of the new positions being provided for the poultry meat standardization program. Equipment is increased as a result of the new positions by providing additional automobiles and office equipment. We recommend approval of the bureau's budget as submitted.

4. Bureau of Weights and Measures

The General Fund function of the Bureau of Weights and Measures is to enforce provisions of the Business and Professions Code that relate to the regulation of commercial weighing and measuring devices. The level of service proposed for the Bureau of Weights and Measures for the 1956-57 Fiscal Year is the same as that provided in the current fiscal year. One new position of weighing and measuring equipment inspector, liquefied petroleum gases, is requested based on work load, since liquefied petroleum gas sales are now in excess of 200,000,000 gallons per year, and this figure is continually increasing. At the present time the department has three full-time employees engaged in the work of inspecting liquefied petroleum gas meters. The work load data seems to justify the additional help. However, we understand that Los Angeles County is at the present time budgeting to handle this function by their own personnel. It would appear that it would be advisable to study this program between now and the 1957 General Session of the Legislature in order to determine what the State's responsibility should be with regard to inspection of gas meters and if the counties should reimburse the State for the services performed.

The balance of the increase in salaries and wages is due to normal merit salary adjustments. Operating expenses have been increased somewhat since printing of extracts from the California Administrative Code are necessary in order to provide enforcement officers with current copies. Traveling in-state has been increased to provide for the additional position mentioned above, as is the case with automobile operation. It will be noted that rent for building space has been increased by approximately \$1,200, which is due to the fact that the laboratory space was occupied only a portion of the current year but will be on a full-time basis in the budget year. Equipment is reduced since it will not be necessary to replace a large weighing truck as was the case in the current year.

Department of Agriculture—Continued

The over-all total for the bureau is \$3,500 less in the budget year than in the current year's estimate. We believe that the budget request is reasonable in the light of the present work load and, therefore, we recommend its approval.

**Department of Agriculture
FEDERAL COOPERATIVE MARKETING RESEARCH**

ITEM 42 of the Budget Bill

Budget page 52
Budget line No. 7

**FOR SUPPORT OF FEDERAL COOPERATIVE MARKETING RESEARCH
FROM THE GENERAL FUND**

Amount requested -----	\$72,500
Estimated to be expended in 1955-56 Fiscal Year -----	67,500
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Increase (7.4 percent) -----	\$5,000

RECOMMENDATIONS

Amount budgeted -----	\$72,500
Legislative Auditor's recommendation -----	72,500
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Reduction -----	None

ANALYSIS

The Department of Agriculture, in cooperation with the Federal Government, conducts a program of marketing research. It is the aim of this project to improve market conditions by helping industry employ the best-known marketing practices by providing better and more timely market information, and to increase the consumption of farm products. The research conducted at the present time is endeavoring to develop better methods for certifying virus-free fruit and nut trees and vineyard stock, and also develop new estimating and sampling techniques for use in agricultural statistics work. Research is also being conducted on developing new standards of maturity and studying containers and packages in order to determine if better methods can be made available.

The level of service proposed for the budget year has been increased slightly since the Federal Government plans to increase its allocation by \$5,000 for the budget year, and since this is a matching program the State would be required to supply an additional \$5,000 over the estimate for the current year. We are satisfied that this program is of considerable importance to California's agricultural industry and feel that it should continue. Consequently, we recommend approval of the budget request as submitted.

**Department of Agriculture
VESICULAR EXANTHEMA INDEMNITIES**

ITEM 43 of the Budget Bill

Budget page 52
Budget line No. 13

**FOR VESICULAR EXANTHEMA INDEMNITIES FROM THE GENERAL
FUND**

Amount requested -----	\$100,000
Estimated to be expended in 1955-56 Fiscal Year -----	None
<hr/>	
Increase -----	\$100,000

Vesicular Exanthema Indemnities—Continued

RECOMMENDATIONS

Amount budgeted	\$100,000
Legislative Auditor's recommendation	100,000
Reduction	None

ANALYSIS

This appropriation would provide funds to match those of the Federal Government in a program which would pay indemnities for the liquidation of the remaining hogs that have been exposed or are infected with vesicular exanthema. Vesicular exanthema control regulations became effective in March of 1954, which required all garbage, that was to be fed to hogs, to be cooked. Since that time, all hog raisers have converted to garbage cooking facilities in compliance with the law. However, it is estimated that some 12,220 hogs have been exposed to or have the disease and have been unable to be cured. This appropriation would provide for their disposal.

In view of the large amount of money that has been expended in the program to eliminate vesicular exanthema in California, and the economic importance of the problem this last appropriation should be made in order to complete the program. We therefore recommend approval of the amount as requested.

**Department of Agriculture
REAPPROPRIATION OF BALANCE IN ITEM 42 OF THE
BUDGET ACT OF 1955**

ITEM 44 of the Budget Bill

Budget page 52
Budget line No. 16

**FOR REAPPROPRIATION OF BALANCE IN ITEM 42 OF THE BUDGET
ACT OF 1955 FROM THE GENERAL FUND**

ANALYSIS

This item would reappropriate the unexpended balance that will be available on June 30, 1956, in Item 42 of the Budget Act of 1955. Originally, \$25,000 was appropriated by Item 42 of the Budget Act of 1953 to cover the expenses of moving the Department of Agriculture to its new quarters in the old Motor Vehicles Building and its new annex in Sacramento.

Subsequently, the balance remaining was reappropriated by Item 41 of the Budget Act of 1954, and again a remaining balance was reappropriated by Item 42 of the Budget Act of 1955. Alterations have now been completed and it is expected that all functions of the department will be moved into the building by June 30, 1956. However, it is not anticipated to complete the Sacramento pathology laboratory until after this date, and an extension of availability is being requested. This appears to be the simplest way of providing for the completion of the move. Consequently, we recommend approval of the item.

Department of Agriculture

Budget page 52
Budget line No. 31

FOR SUPPORT OF DEPARTMENT OF AGRICULTURE FROM THE DEPARTMENT OF AGRICULTURE FUND

Amount requested	\$5,331,064
Estimated to be expended in 1955-56 Fiscal Year	5,357,467
Decrease (0.5 percent)	\$26,403

Summary of Increase

	Total increase	INCREASE DUE TO		Budget Line page No.
		Work load or salary adjustments	New services	
Salaries and wages	—\$52,773	—\$52,773	---	91 54
Operating expense	—14	—14	---	91 55
Equipment	26,384	26,384	---	91 56
Total increase	—\$26,403	—\$26,403	---	91 64

RECOMMENDATIONS

Amount budgeted	\$5,331,064
Legislative Auditor's recommendation	5,331,064
Reduction	None

ANALYSIS

The activities of this department, payable from the Department of Agriculture Fund, are proposed to decrease by \$26,403 in the 1956-57 year's budget request, even though six additional positions are being requested, plus normal merit salary adjustments, and the addition of the seed potato certification program to the special fund activities. This results primarily from abnormal market conditions for tomato growers in the current year, which required approximately 2,100,000 tons to be inspected, as against the approximately normal production of 1,700,000 tons estimated for the 1956-57 Fiscal Year. Costs for this inspection are, therefore estimated lower in the budget year.

The total revenues for the Department of Agriculture Fund during the 1956-57 Fiscal Year are estimated at \$5,407,410, while the gross expenditures for the same period are \$5,580,719. It can be noted from the budget detail that the estimate for the accumulated surplus on June 30, 1957, will be some \$83,000 less than the estimated surplus at the end of the current fiscal year. It would appear that the cash surplus at the end of the budget year will be a sufficient reserve at the present time, and it might also be pointed out that certain fees are planned to be raised as a result of public hearings to be held in the near future.

Division of Plant Industry

1. Bureau of Plant Quarantine—Nursery Service

The function of nursery service in the Bureau of Plant Quarantine is to regulate the movement of nursery stock to prevent the transfer of pests as well as to enforce various standards of grade and to certify and register pest free nursery stock. The same level of service is proposed for 1956-57 as is currently available, but one additional clerical position is being requested to keep pace with the expanding certification

Department of Agriculture—Continued

program and license work. The balance of the increases in salaries and wages are due to normal merit salary adjustments. Operating expenses have increased only slightly and this is due to the increased pro-rata overhead expenses which are paid into the General Fund. A slight increase in equipment is due to some small items of office equipment that are in need of replacement with some minor items of additional equipment that will be necessary as a result of the above-mentioned position.

The budget request of this service seems to be in line with the work load of the activity. Consequently, we recommend approval of the request as submitted.

2. Bureau of Field Crops

This bureau licenses and inspects public warehouses primarily for the purpose of control of insects in stored grain and in addition inspects grades, under U. S. standards, of such field crops as grain, flax seed, rough and milled rice, beans, peas, hay, castor beans, sunflower seeds, and hops, upon application of the grower. The level of service proposed for 1956-57 is the same as that currently available. Slight increases are noted in salaries and wages which are entirely attributable to normal merit salary adjustments. Operating expenses, as in the case of nursery service, have gone up slightly as a result of increased pro-rata overhead charges. Equipment has decreased as needs are not anticipated to be as great in 1956-57 as currently.

Seed Testing and Certification Service

This is an optional service conducted at the state seed laboratory to facilitate the marketing and production of certified seed.

The level of service proposed for 1956-57 is the same as is currently authorized, with salaries and wages remaining the same and slight category adjustments in operating expenses. Equipment is reduced to such an extent that the total for the service is approximately \$300 less than the current year's estimate. We recommend approval of this activity's budget as requested.

3. Bureau of Chemistry

The function of the Bureau of Chemistry is to sample and test economic poisons and commercial fertilizers in order to insure the grower that the labels are informative and correct.

While the level of service is proposed to be the same in 1956-57 as is available in the current year, the bureau feels that two additional positions will be necessary to keep pace with the growing work load as a result of receiving more applications for certification and registration of new economic poison products and also to catch up on the backlog of work that is waiting attention.

On the basis of the foregoing, we recommend that the positions be approved. Operating expenses have been increased since the pro-rata overhead charges are to be adjusted upward and the increase in rent is due to the fact that the laboratory will be moved sometime during the current fiscal year from the basement of State Office Building No. 1 to new quarters, and at the present time no rent is being charged for the space occupied.

Department of Agriculture—Continued

Equipment is increased somewhat since it is felt that some additional laboratory equipment will be needed as a result of moving into new quarters, as well as that required by the new position. We recommend approval of the bureau's budget as requested.

Agricultural Pest Control Operators

This unit's function is to license and control the operation of agricultural pest control operators in order to prevent fraudulent and deceptive trade practices. The level of activity proposed for the 1956-57 Fiscal Year is the same as that authorized in the current fiscal year, with only slight increases in salaries and wages due to normal merit salary adjustments. Pro-rata overhead expenses will be increased, which will increase operating expenses slightly. One automobile will need to be replaced in equipment which will bring the total in this category higher than the current year's estimate. The total for the function, as a result of the foregoing changes, is a \$1,300 increase over the current fiscal year. We recommend approval of this unit's budget as requested.

Division of Animal Industry

1. Bureau of Dairy Service

This bureau serves as a protection to industry to make inspections of ice cream, market milk, glassware, as well as grading butter. There is no change in the level of service proposed for the budget year. However, one half-time position of dairy inspector is requested to meet the demands of the work load in the Siskiyou, Tehama, Modoc, and Lassen County areas, where the existing half-time position is not sufficient to keep pace with present-day need. The balance of the increase in salaries and wages is due to normal merit salary adjustments. The only increase noted in operating expenses is that of pro-rata overhead expenses, which is the case in all the special fund functions for the budget year.

Equipment is increased since it is felt that an additional automobile will be needed to provide for the foregoing position, as well as some minor items of laboratory equipment that are in need of replacement. We recommend approval of the bureau's budget as requested.

2. Bureau of Livestock Identification

This bureau is responsible for registering and licensing livestock brands in order to protect livestock owners from theft. In addition, it licenses slaughter houses and inspects cattle for brands and identifying marks. The bureau publishes a weekly bulletin notifying livestock owners of lost and recovered animals in order to return the stock to their rightful owners. The bureau's budget request is based on the same level of service for the budget year as is authorized currently. The slight increase in salaries and wages is attributable to normal, merit salary adjustments. Operating expenses have been increased somewhat since pro-rata overhead expenses are being increased.

Equipment has likewise been increased, as a result of the need to replace more automobiles in the budget year than were required in the current fiscal year. The bureau's budget request seems to be in line with

Department of Agriculture—Continued

anticipated work load and we therefore recommend its approval as requested.

Division of Marketing**1. Bureau of Markets**

The special fund activity of this bureau is made up of one program at the present time, the canning of Bartlett pears. A study is being conducted in order to determine if a better market cannot be created through the establishment of better grades and standards. The same level of service is proposed for 1956-57 as is currently authorized and the actual total for this function is \$56 less than the estimate for the current year. We recommend approval as requested.

2. Bureau of Market Enforcement

This bureau administers and enforces the provisions of the Produce Dealers Act and Processors Law which protects producers from unfair practices by produce dealers, brokers and commissioned merchants by licensing the activities of the latter and enforcing fair marketing practices. The level of service proposed for the budget year is substantially the same as is available in the current year. However, it will be noted that one additional investigator is requested for the Fresno district due to the fact that present work load is becoming too great for the existing staff to handle. On the basis of the work load information supplied by the department, we feel that this position is adequately justified. The balance of the increase in salaries and wages is due to normal merit salary adjustments.

Operating expenses have increased somewhat as a result of the new position and due to the fact that the pro-rata overhead expense for this bureau will be increased. Equipment is reduced somewhat in the budget year's request since it is not felt to be necessary to replace any automobiles during the budget period.

3. Bureau of Milk Control

The Bureau of Milk Control is a price-fixing agency designed to provide an adequate milk supply to the public at fair and reasonable prices through the enforcement of the Milk Control Act. The Bureau of Milk Control proposes to operate at approximately the same level of service in 1956-57 as is available currently. However, the bureau is requesting two additional intermediate stenographer-clerk positions in order to handle the work of two economists and a supervising auditor, and to help fulfill the requirement imposed by law that all price order changes be accomplished and made effective not less than 30 days from the date of the required public hearings.

The position of supervising auditor and the two economist positions were established as a result of reclassifying three of the new auditing positions that were authorized in the current year's budget. These reclassifications were felt to be necessary as a result of legislation passed at the 1955 General Session. Since these reclassifications have taken place, and the positions are now established within the Bureau of Milk Control, the volume of technical paper work that will be generated by

Department of Agriculture—Continued

the two economist positions and the supervising auditor will require adequate clerical assistance; therefore, we would recommend that the two clerical positions be authorized. However, we would like to point out to the Legislature that the reclassification of the three auditors to the foregoing technical positions has prevented the bureau from keeping pace with the work load in producer payment auditing. We feel that the Legislature should be aware of this condition and realize that three of the auditing positions that were justified to them at the 1955 General Session have not been used as stated but instead are being used to carry out the provisions of the new legislation passed by the 1955 General Session.

Operating expenses have been expanded somewhat as a result of the increased request for traveling in-state based on the currently authorized positions not having been filled as yet, but anticipating that they will be full-time in the budget year. The Bureau of Milk Control's overhead pro-rata expense is also being increased, which substantially accounts for the balance of the increase in operating expenses.

Equipment has been increased since it will be necessary to provide an additional automobile and to replace more automobiles in the budget year than has been necessary in the current fiscal year. We recommend approval of the bureau's budget as requested.

**4. Bureau of Agricultural Products Standardization—Canning
Tomato Inspection**

This program is responsible for the inspection of all tomatoes delivered to canneries for processing, in order to ascertain if they comply with standards of quality and maturity as required by law. The level of activity in this program is governed entirely by the year's tomato crop. During the current year it is estimated that 2,100,000 tons of tomatoes will be inspected, whereas the budget year is based on only 1,700,000 tons, which accounts for a substantial reduction in the total for the function. We recommend approval of this program's budget as requested.

**5. Bureau of Agricultural Products Standardization—Seed
Potato Certification**

This program's function is to inspect seed potatoes for certification in order to determine their purity of strain and freedom from disease and other defects. Effective September 8, 1955, this function was transferred as a General Fund function of the Department of Agriculture to the special fund activities. The level of service proposed for this activity is the same as is available in the current fiscal year. However, a slight increase is noted in seasonal help to take care of increased work load. The balance of the increase in salaries and wages is due to normal merit salary adjustments.

Operating expenses are increased substantially since printing for this function previously was carried by the Fruit and Vegetable Standardization budget in the General Fund, whereas certification tags will be printed as a part of this budget in the 1956-57 Fiscal Year.

Equipment has been reduced substantially since it is not necessary to replace any automobiles in the budget year, as was necessary in the

Department of Agriculture—Continued

current year. We recommend approval of this service's budget as requested.

6. Bureau of Shipping Point Inspection

The Bureau of Shipping Point Inspection, in cooperation with the United States Department of Agriculture, makes inspections and issues certificates as to size, grade, quality, and condition of fruits, nuts and vegetables, based on U. S. standards. The bureau contemplates no change in the level of service with the increased salaries and wages being due to normal merit salary adjustments. Operating expenses show some adjustments between categories, but the major upward revision is due to increased pro-rata overhead expenses.

Equipment has been increased substantially as a result of the department's request to replace more vehicles in the budget year than were necessary for replacement in the current year. The bureau's budget appears to be in line with current conditions and work load. Consequently, we recommend approval of the budget request as submitted.

7. Bureau of Weights and Measures

The special fund functions of the Bureau of Weights and Measures is designed to prevent fraudulent and deceptive trade practices in the petroleum industry by requiring informative labeling of gasoline, motor oil, anti-freeze, and brake fluid. The level of service proposed for 1956-57 is the same as currently authorized with the increase in salaries and wages being due to normal merit salary adjustments. Operating expenses have increased as a result of rent being higher since a full year of occupancy will be realized for the laboratory compared to only nine months in the current year, and an increase in pro-rata overhead expenses.

Equipment is also increased in the budget year request as a result of the bureau's need to replace three automobiles, as compared with two in the current year. The amount of \$5,472 more in laboratory equipment is being requested in the budget year, since Chapter 1403 of the Statutes of 1955 was enacted, which requires this bureau to enforce provisions designed to prevent fraudulent and deceptive trade practices with regard to the sale of brake fluid. As a result of this legislation, various items of equipment will have to be purchased to enable the work to be accomplished. We recommend approval of the bureau's budget as requested.

POULTRY IMPROVEMENT COMMISSION

ITEM 46 of the Budget Bill

Budget page 95
Budget line No. 7

FOR SUPPORT OF POULTRY IMPROVEMENT COMMISSION FROM THE POULTRY TESTING PROJECT FUND

Amount requested	\$125,405
Estimated to be expended in 1955-56 Fiscal Year	95,544
Increase (31.2 percent)	\$29,861

Poultry Improvement Commission—Continued
Summary of Increase

	Total increase	INCREASE DUE TO		Budget Line page No.
		Work load or salary adjustments	New services	
Salaries and wages -----	\$4,496	\$4,496	--	97 8
Operating expense -----	25,792	25,792	--	97 9
Equipment -----	347	347	--	97 10
Less: Increased reimbursements -----	—774	—774	--	97 15
Total increase -----	\$29,861	\$29,861	--	97 17

RECOMMENDATIONS

Amount budgeted -----	\$125,405
Legislative Auditor's recommendation -----	125,405
Reduction -----	None

ANALYSIS

The Poultry Improvement Commission conducts random egg-laying tests at the poultry testing project near Modesto, California. During 1954-55 the commission acquired a site near Keyes where a turkey testing project is now planned. During the current fiscal year construction work on this project was started and it is anticipated that it will be completed on May 1st of 1956.

The anticipated start of the turkey testing project has caused the over-all total for the Poultry Improvement Commission's budget to be increased substantially. It will be noted that the chicken testing phase of this operation has not increased and that the scope will remain the same, although salaries and wages have actually been decreased as a result of transferring a half-time intermediate clerk position to full time at the turkey testing project.

Operating expenses have increased since it is anticipated that feed prices will go up and that more feed will be used in the budget year than has been the experience in the current year. Also, there is a slight increase in pro-rata general administrative charges.

Equipment has been increased substantially as a result of the administrative function for the turkey testing project being handled at the chicken project's site and some additional and replacement office equipment will be needed. The budget request of the turkey testing project appears to be in line with the program now authorized, and since this will be the first year of actual operation it is difficult to forecast exactly the amount that will be needed in the various categories. Therefore, we would recommend approval of this function's budget request as submitted, although we believe that there should be a more thorough review made at the next General Session after the project has had some experience in operation.

We would like to point out that the revenues anticipated to be collected as of July 1, 1957, are \$74,200, whereas in the current year it is estimated that only \$57,900 will be collected. These revenues are a result of the sale of eggs, chickens, turkeys and entry fees. This increase can be accounted for by the increased price of eggs and the fact that turkeys will be sold as a result of the turkey test in the budget year, where they have not been sold in the past. In addition, we might point out that the entry fees have been raised in the random egg laying test from \$50 to \$75.

Poultry Improvement Commission
AUGMENTATION OF THE POULTRY TESTING PROJECT FUND

ITEM 47 of the Budget Bill

Budget page 97
 Budget line No. 31

FOR SUPPORT OF AUGMENTATION OF POULTRY TESTING PROJECT FUND FROM THE FAIR AND EXPOSITION FUND

Amount requested -----	\$46,745
Estimated to be expended in 1955-56 Fiscal Year -----	29,858
Increase (56.6 percent) -----	\$16,887

RECOMMENDATIONS

Amount budgeted -----	\$46,745
Legislative Auditor's recommendation -----	46,745
Reduction -----	None

ANALYSIS

This item of appropriation augments the Poultry Testing Project Fund which supports the activities of the Poultry Improvement Commission whose function was described in the previous item. The reason for the large increase in this item for the budget year is due to the fact that the turkey testing project will be full-time in the budget year, whereas it will have operated only two months in the current fiscal.

We recommend approval of the item as requested.

DEPARTMENT OF CORRECTIONS

GENERAL ANALYSIS

The Department of Corrections has the responsibility of program development and supervision of the adult correctional activities of the State.

Included in these general activities are the operations of eight separate institutional facilities for adult male felons, one for women felons, various prison camps, and other related duties.

The accompanying table opposite reflects a range in per capita costs from a low of \$1,221 at Folsom to a high of \$2,306 at Deuel.

Other things being equal, generally a variation in per capita cost is explainable on the simple grounds of a material differential in the size of the facilities being compared. However, this does not necessarily hold true as can be noted from the above table. For example, California Men's Colony, the Medical Facility, and Deuel are all budgeted at generally comparable populations of 1,175, 1,350, and 1,200 inmates respectively. The per capita costs vary much more substantially, being \$1,396, \$1,786, and \$2,306 in the order named. These differences largely result from the differences in the nature and scope of the programs and purposes served by each of these facilities. These latter differences account in part for the substantial variation in the total levels of service inherent in the respective institutions. The net effect on the custodial level of service is much less marked, however, and generally this latter measure finds less support for the indicated variants for this factor exemplified in the accompanying table.