

CAPITAL OUTLAY

The five-year period beginning with the 1955-56 Fiscal Year confronts the State of California with more difficult capital outlay problems than have occurred in many years. True reserves for this purpose no longer exist. On the other hand, the State's population has continued and will continue to grow at a rapid rate, with some segments of that population increasing at rates two to three times greater than the over-all growth. For instance, in the period from July 1, 1950 to July 1, 1960, it is projected that the over-all state population will increase by approximately 37.2 percent. In this same period, the segment of ages 5 to 9 will increase by somewhat more than 73 percent, ages 10 to 14 will increase by over 92 percent, and ages 20 to 24 will increase by almost 57 percent. The first two age groups mentioned represent essentially the increased birth rate of the war years, as well as the continued high rate thereafter. That this rate will tend to level out somewhat is evidenced by the fact that for the same 10-year period the segment from birth to four years of age is projected to increase approximately 40 percent, which is fairly close to the increase for the population as a whole. The three age groups, 5 through 24 years, are the ones which produce the increasing pressures in the Youth Authority, and to some extent, in the Department of Corrections and in the state colleges and the University of California.

The expanding need must be met by additional construction of college and university facilities, mental hospital facilities, penal and correctional facilities, some office space, and numerous lesser types of plant expansion. The cost of these can no longer be met by reserves or savings, but require current financing, either by increased revenue from additional taxes or by creating bond obligations.

The following graphs portray quite clearly the imbalance in projected growth as between the over-all state population, and college and university enrollments, mental hospital patient populations, and correctional institutional populations. It will be noted that state college enrollments are increasing at a rate far more rapid than the general population. This is due partly to the greatly increased birth rate during the war years and immediately thereafter, as previously mentioned, and to the fact that our economy apparently demands people with more education, so that a constantly greater proportion of the age group eligible for college is seeking higher education. While the rate of growth in the University of California is projected to be much less than in the state colleges, it is still slightly more rapid than in the general population curve. The major growth problem in the University is the increasing shift from lower division emphasis to upper division, graduate and research work, which require proportionately much more space and more costly facilities per student than does the lower division.

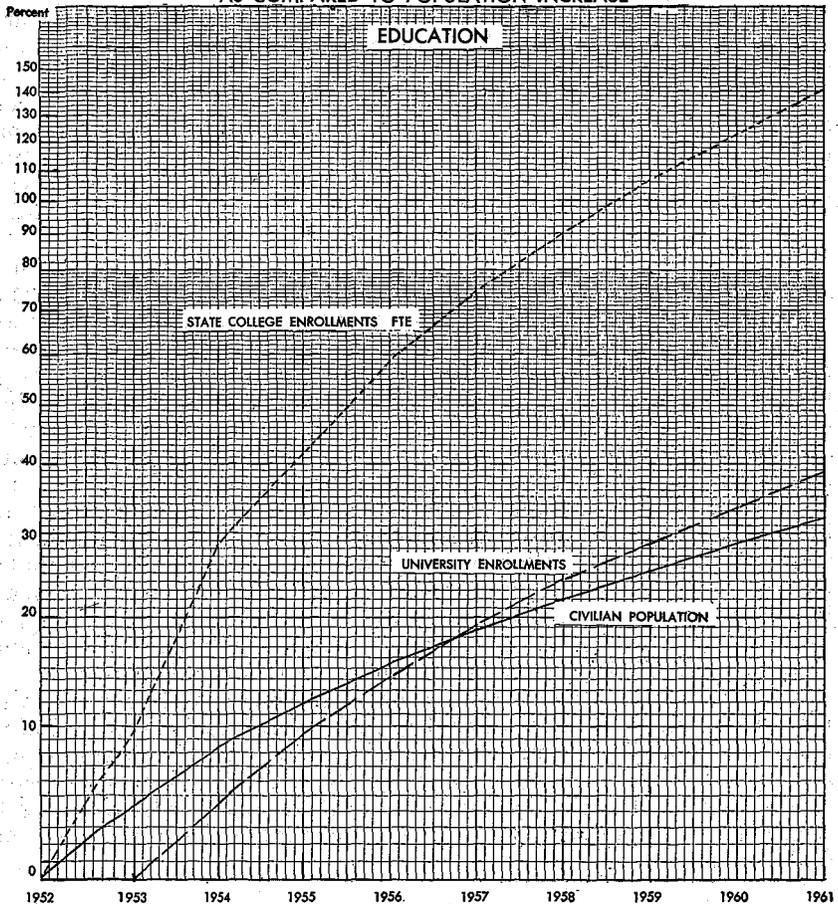
Mental institution populations are also growing out of proportion to population, although to a lesser degree. This growth is largely due to more ready public acceptance of treatment in public institutions and accelerated treatment programs, which tend to bring in people whose families might otherwise hesitate to have them committed. In hospitals for the mentally retarded, the growth is markedly greater than the general population.

Growth of inmate populations in correctional institutions appears to rise steeply in the period from 1952 to 1958, as compared with the overall population, and then tends to level off to almost parallel the general population curve. The early rise is probably due to increased commitments resulting from more stringent penalties attached to certain crimes. In the Youth Authority since commitments can be limited to capacities, in accordance with the statutes, the sharp increase is due primarily to the availability of additional facilities, which were provided by previous Legislatures. From 1957 it will be noted that the rate of increase almost parallels the curve of the general population growth.

Financing

The Governor's Budget for the 1955-56 Fiscal Year proposes a total capital outlay expenditures program of approximately \$78,000,000 of which about \$67,000,000 is for major construction, \$5,000,000 for minor construction, and \$6,000,000 for acquisition. The total is from all fund sources exclusive of the highway, district fairs, and flood control and

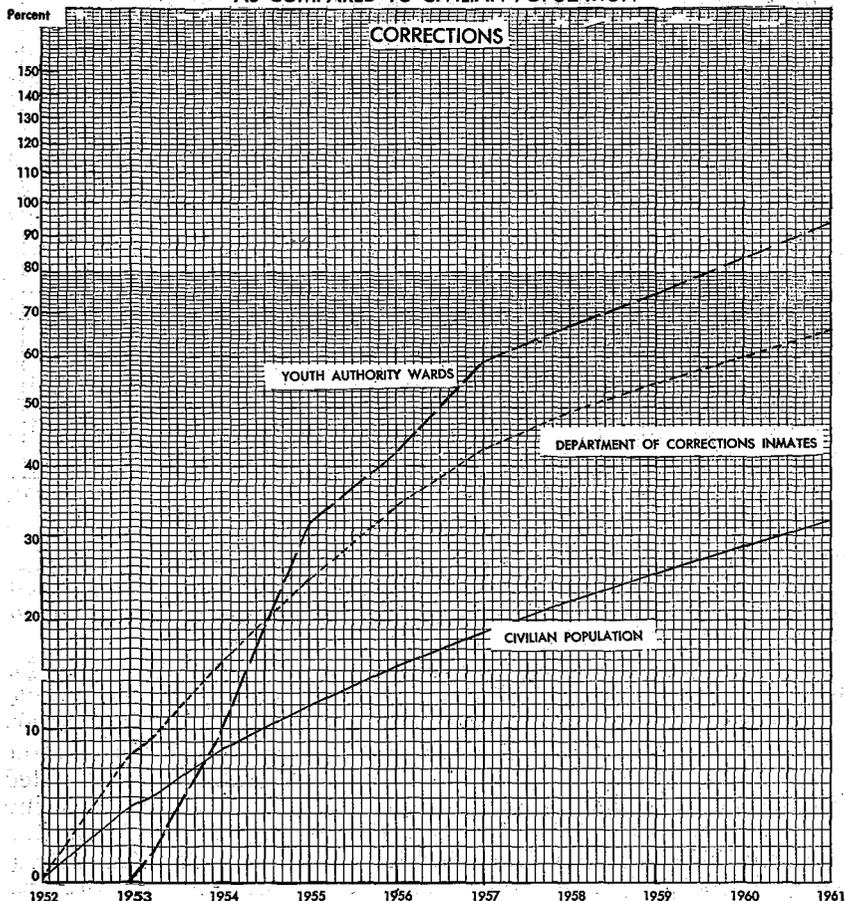
PERCENTAGE INCREASE IN STUDENT ENROLLMENTS AS COMPARED TO POPULATION INCREASE



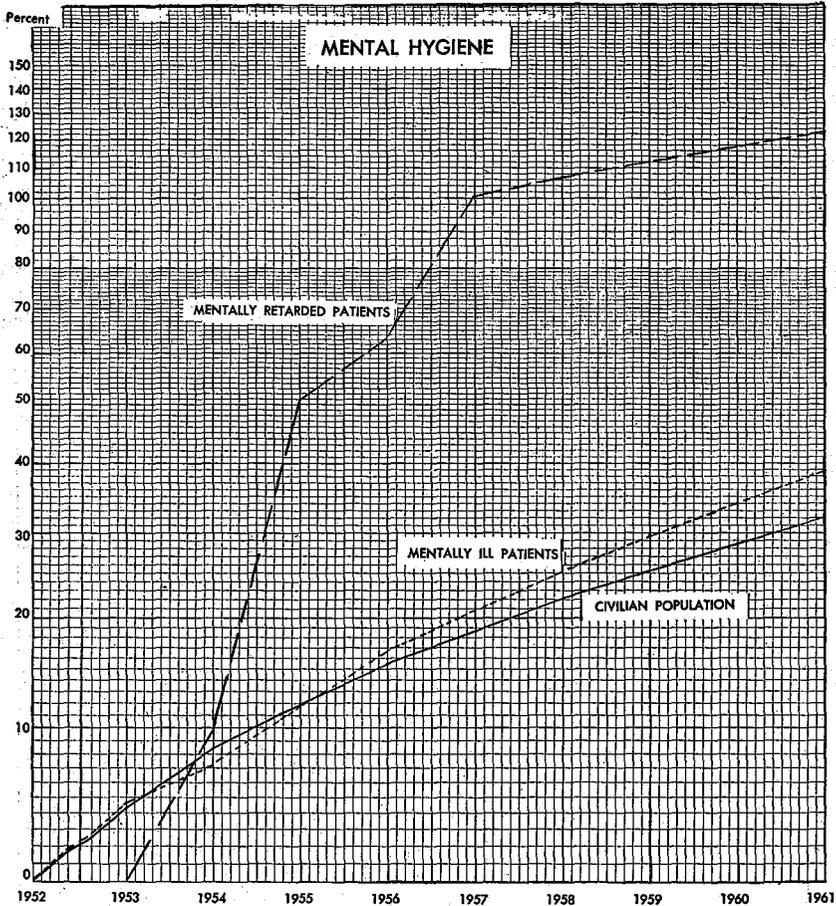
reclamation construction programs. This expenditure program is about equal to that which is estimated for the current year.

Approximately \$67,000,000 of the expenditure program will require appropriation by the Budget Act, and the balance will be from carry-overs or continuing appropriations. Of the appropriated amount, slightly over \$63,000,000 will be payable from the Capital Outlay and Savings Fund, and the balance from special sources, such as the Fair and Exposition Fund, Motor Vehicle Fund, Fish and Game Preservation Fund, State Beach Fund, State Park Fund, et cetera. The Capital Outlay and Savings Fund will be short approximately \$16,300,000 of meeting the proposed appropriations and, consequently, this amount is expected to be transferred from the General Fund. It should be pointed out that of the total expenditure program for major construction approximately 85 percent is for new capacity, or for those facilities

PERCENTAGE INCREASE IN CORRECTIONAL INSTITUTION INMATE POPULATIONS AS COMPARED TO CIVILIAN POPULATION



PERCENTAGE INCREASE IN MENTAL HOSPITAL POPULATIONS
AS COMPARED TO CIVILIAN POPULATION



without which new capacity could not function properly. The balance is for replacement or alterations of very poor or totally inadequate facilities, or for additional projects to improve programs or auxiliary services, which are appreciably below the current standard.

The Governor, in his budget message, has made the statement that for the five-year period from 1955 through 1960 the State's growth would reach a peak, and that this period would require approximately \$400,000,000 in capital outlay. The message further implies that in the period following 1960 the peak would be passed, and it was estimated that the State's capital outlay needs could then be considered as being on a more "normal" basis. He suggests that for the first of the five years, the 1955-56 Fiscal Year, the State should appropriate approximately \$63,000,000, which would come from remaining reserves, savings, and some current revenue. For each of the next four years, it was suggested that \$25,000,000 be provided from current revenue, and an additional \$50,000,000 from a bond issue, which would total \$200,000,-

000 for the four-year period. It is our understanding that this bond issue is contemplated as having a 25-year maturity and that it will cost approximately \$63,000,000 in interest for that period. This would mean that for each of the 25 years of the bond life the State would have to provide approximately \$10,500,000 to retire the debt. This annual amount would, of course, have to be added to the annual new capital outlay required. It would thus appear that a 35-million-dollar expenditure for construction and bond service is contemplated by the Governor.

It is our belief that current revenues should each year provide an amount of capital outlay which would take care of what might be called "normal" growth, although this term is comparatively difficult to define. However, a somewhat arbitrary and empirical approach to the problem offers a reasonable definition. The general population growth from 1955 to 1960 is projected at approximately 15 percent. We have assumed this figure to be "normal" growth and have applied this percentage to the 1955 estimated populations in the mental institutions, correctional and youth authority institutions, state college and university enrollments, which results in indicated growth by 1960 of an additional 2,388 inmates in the Department of Corrections, 357 in the Youth Authority, 7,088 additional inmates in the Department of Mental Hygiene, 5,205 additional FTE enrollments in the state colleges, and 5,430 additional enrollments in the University of California. By applying an empirical per capita cost to each of these figures, we have concluded that it would require approximately \$30,000,000 in major construction annually to house these additional people and to provide for some measure of anticipated demands for increased levels of service. To this amount we have added \$10,000,000 annually for minor construction, acquisition, replacement, and the needs of the lesser agencies normally provided for from General Fund sources. We consider, then, that \$40,000,000 annually is the amount that the State can be expected to provide for actual construction expenditures to keep pace with ordinary growth. On the basis of the Governor's message, this would mean that for the 1955-56 Fiscal Year the State would require approximately \$23,000,000 more than the "normal" amount, and for each of the four years thereafter, approximately \$35,000,000 more than the "normal" amount.

We do not believe that it is necessary to resort to a bond issue to take care of these additional amounts for the short period involved. In the first place, the cost of interest alone represents the equivalent "normal" capital outlay for one and one-half years. Secondly, we have no reasonable assurance that additional sums in excess of the \$25,000,000 annually mentioned by the Governor will not be needed after the five-year program, which would mean either new bond issues or other methods of producing additional revenue at that time. We believe that the State should provide for this proposed capital outlay from current revenues, both by reducing the support budget and by increasing the tax structure as required for this purpose. We would like to point out that the additional facilities mentioned above will also result in more rapid increases in the support costs of the State, thereby increasing the revenue deficiency gap in future years. Hence, we suggest that these costs should be faced realistically now, and not be merely deferred by means of incurring additional bonded indebtedness.

ANALYSIS

This item will provide for the acquisition of two pieces of property, one at Carpinteria, at approximately \$4,000 to be used for a fruit and vegetable standardization station in order to replace the present leased site upon which the lease expires in October of 1956 and cannot be renewed. The second is for the purchase of a site, at \$200, for the construction of employee residence buildings at the Benton plant quarantine inspection station. This station is located 38 miles from Bishop, and no local facilities are available for employee rentals.

Since both these sites appear to be urgently needed, we recommend approval of this item as submitted.

ITEM 278 of the Budget Bill

Budget page 975
Budget line No. 50

For Major Construction, Improvements, and Equipment, Department of Agriculture, From the Capital Outlay and Savings Fund

Amount budgeted	\$47,500
Legislative Auditor's recommendation	47,500
Reduction	None

ANALYSIS

This item is intended to provide for the construction of five residences adjacent to or near the Benton plant quarantine inspection station which is located 38 miles from Bishop. There are no rental residences available in this area, and 38 miles each way is probably an excessive commuting distance. Consequently, we believe that there is justification for constructing these residences, which would cost approximately \$9,500 each. However, we would like to point out that the wording of the item in the Budget Bill does not specify that there shall be at least five residences. We recommend that the wording be changed to insure that no fewer than five employees will be accommodated by the construction.

ITEM 279 of the Budget Bill

Budget page 976
Budget line No. 6

For Minor Construction, Repairs, and Equipment, Department of Agriculture, From the Capital Outlay and Savings Fund

Amount budgeted	\$4,820
Legislative Auditor's recommendation	4,820
Reduction	None

ANALYSIS

This item consists of one minor project which will provide a perimeter fence at the Petaluma Livestock and Poultry Diagnostic Laboratory. This property is on the main highway about a quarter mile outside of the city limits and has no police protection. The fence would provide protection to the property, especially on nights and week ends, and would tend to make the land more usable. This fence will also provide an area in which to keep large animals for experimental purposes. We recommend approval of this item as submitted.

ITEM 280 of the Budget Bill

Budget page 977
Budget line No. 11

*For Reappropriation of Item 289.1 of the Budget Act of 1953 as Amended
by the Budget Act of 1954*

ANALYSIS

This item would continue the availability until June 30, 1956, of money that was provided from the Fair and Exposition Fund by the Budget Act of 1953 for the purchase of a site and construction of brooding houses and other necessary improvements and facilities for a turkey-testing project for the Poultry Improvement Commission. We recommend approval as submitted.

ITEM 281 of the Budget Bill

Budget page 977
Budget line No. 74

*For Minor Construction, Improvements, Repairs, and Equipment, Poultry
Improvement Commission, From the Fair and Exposition Fund*

Amount budgeted	\$19,540
Legislative Auditor's recommendation	19,540
Reduction	None

ANALYSIS

This item consists of one project which will provide 3,000 individual cages. They will be used to test strains of laying hens in cages. The present random sample egg-laying test is conducted in floor litterhouses. It is estimated that 80 percent of the new poultry house construction in this country in 1953 was of the cage type. Consequently, we recommend approval of this project as submitted.

ITEM 282 of the Budget Bill

Budget page 977
Budget line No. 76

For the Reappropriation of Item 285 of the Budget Act of 1954

ANALYSIS

This item would continue the availability of minor construction funds which were provided by Item 285 of the Budget Act of 1954 in connection with the new turkey-testing project of the Poultry Improvement Commission. The availability of the money would be extended until June 30, 1956. We recommend approval of this item as submitted.

DEPARTMENT OF CORRECTIONS

ITEM 283 of the Budget Bill

Budget page 982
Budget line No. 20

*For Extending the Availability of the Balance in the Appropriation Made by
Item 290, Budget Act of 1953*

ANALYSIS

Item 290 of the Budget Act of 1953 provided \$7,586,000 for the construction and equipment of additional facilities at the California Medical Facility near Vacaville. Ordinarily, this balance would expire on June 30 of 1956. It is desired to extend the availability of the money

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for one year, until June 30, 1957. We recommend approval of the item as submitted.

ITEM 284 of the Budget Bill

Budget page 983
Budget line No. 56

*For Minor Construction, Improvements, Repairs, Equipment, and Supplies,
Medical Facility, From the Capital Outlay and Savings Fund*

Amount budgeted	\$10,000
Legislative Auditor's recommendation	10,000
Reduction	None

ANALYSIS

The new medical facility for the Department of Corrections is scheduled to receive inmates in the 1955-56 Fiscal Year. This item will provide for miscellaneous minor projects of alteration and addition. We feel that this project is necessary in order to facilitate the operation of the new institution and recommend approval of this item as requested.

ITEM 285 of the Budget Bill

Budget page 984
Budget line No. 60

*For Minor Construction, Improvements, Repairs, and Equipment, Temporary
Facility, San Luis Obispo, From the Capital Outlay and Savings Fund*

Amount budgeted	\$124,000
Legislative Auditor's recommendaiton	124,000
Reduction	None

ANALYSIS

This item will provide for two projects, the first being an initial complement of equipment for \$119,000, which is necessary to increase the inmate population from the present 600 to 1,000. The second project is for miscellaneous minor alterations and repairs that are not apparent at the present time, but will become necessary during the fiscal year. Due to the apparent urgency for increased capacity in the Department of Corrections, we recommend this item for approval as submitted.

ITEM 286 of the Budget Bill

Budget page 988
Budget line No. 12

*For Major Construction, Improvements, and Equipment, California Institution
for Men, Chino, From the Capital Outlay and Savings Fund*

Amount budgeted	\$187,880
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for the working drawings and construction of an industries building at the Tehachapi branch of the Chino Institution. At present, there are almost no facilities available at this branch for an industrial program for the inmates to be housed at this location. There will be insufficient farming activities to employ more than a few inmates. This initial building would provide for the manufacturing of small articles such as shoes, clothing, and knitted goods. We believe

that the project is necessary to the proper functioning of the program at this branch. However, the estimate of cost has been based entirely on empirical criteria and no preliminary sketches are available at this time. Since approximately 15,000 square feet of building are involved, the cost appears somewhat excessive. Consequently, we wish to withhold recommendation as to the amount to be appropriated for this project until we have had an opportunity to examine the preliminary sketches, which should be available by March of 1955.

ITEM 287 of the Budget Bill

Budget page 988
Budget line No. 37

For Minor Construction, Improvements, Repairs, and Equipment, Institution for Men, Chino, From the Capital Outlay and Savings Fund

Amount budgeted	\$74,300
Legislative Auditor's recommendation	74,300
Reduction	None

ANALYSIS

This item represents 10 minor projects for both the Chino Institution and the Tehachapi farm branch; of the five projects proposed for Chino, four provide for additions and betterments to existing facilities in order to provide for more efficient utilization, while the other project is for miscellaneous minor alterations that become necessary during the year.

The five remaining projects planned for the Tehachapi farm branch consist of the following: two for warehouse type buildings to provide needed storage, one to enable the institution to perform minor alterations that become necessary in the budget year, and two to provide an industrial road and irrigation facilities for the farming operations.

We have examined these projects in detail and are satisfied both as to need and cost. Consequently, we recommend approval as submitted.

ITEM 288 of the Budget Bill

Budget page 991
Budget line No. 23

For Major Construction, Improvements, and Equipment, State Prison at Folsom, From the Capital Outlay and Savings Fund

Amount budgeted	\$69,130
Legislative Auditor's recommendation	69,130
Reduction	None

ANALYSIS

This item would provide for a project of site development at Folsom State Prison. The development involves the removal of a hill which stands in the way of future building construction. However, the basic purpose in removing the hill at this time is the fact that it obscures certain direct lines of vision which make necessary additional guard tower coverage. The removal of the hill will enable the institution to discontinue two positions, which would affect a savings of approximately \$10,000 annually. On the basis of this potential savings, we recommend that the project be approved. The amount appears to be reasonably accurate for the work involved.

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ITEM 289 of the Budget Bill

Budget page 991
Budget line No. 46**For Minor Construction, Improvements, Repairs, and Equipment, State Prison at Folsom, From the Capital Outlay and Savings Fund**

Amount budgeted	\$156,785
Legislative Auditor's recommendation	156,785
Reduction	None

ANALYSIS

This item consists of 22 projects. Four are to provide better security of the institution. The other 18 provide for more efficient utilization of existing facilities. During the current fiscal year we had the opportunity to visit this institution and to inspect each one of these projects. After a thorough review with the departments involved, we are satisfied both as to need and the cost of the proposed projects. Consequently, we recommend approval of this item as submitted.

ITEM 290 of the Budget Bill

Budget page 994
Budget line No. 38**For Major Construction, Improvements, and Equipment, State Prison at San Quentin, From the Capital Outlay and Savings Fund**

Amount budgeted	\$333,900
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two projects at San Quentin State Prison, one of which is the construction of an additional industrial warehouse at an estimated cost of \$241,450, and the other is for additional lighting of the roads and walls at \$92,450.

The warehouse project, which is estimated at approximately 23,000 gross square feet is required for the storage of material, both raw and finished, in connection with the new textile mill operation. In addition, some storage of furniture will be accomplished in this building. Adequate storage space is not now available at the institution, primarily from the standpoint of quality, since the textile materials must be properly protected from the weather and furniture must be kept at a fairly even temperature and reasonable humidity level in order to avoid delamination of the veneers and plywoods. The project appears justified, at least as to scope. However, preliminary sketches are not as yet available, and the estimate of cost, which was based on empirical criteria, appears too high for warehouse space at over \$10 per square foot. Consequently, we recommend approval of the project, but withhold recommendation as to the amount that should be appropriated until we have seen preliminary sketches and outline specifications. These should be available by March of 1955.

The second project would provide a substantial increase in security flood lighting of the walls and roads. We do not feel that this is a completely justifiable item at this time. For instance, the plan includes road lighting of considerable intensity through the valley residential area of the institution. We would like to point out that this institution has been functioning adequately with its present exterior lighting system and that, furthermore, the population of the institution will be

substantially reduced when the reception and guidance center function is moved to Vacaville upon the opening of the new medical facility at that point. The estimate of cost is apparently based on data developed four or five years ago. We have seen no preliminary plans or outline specifications. In view of the foregoing, we recommend that this project be deferred, reducing this item by \$92,450.

ITEM 291 of the Budget Bill

Budget page 995
Budget line No. 12

For Minor Construction, Improvements, Repairs, and Equipment, State Prison at San Quentin, From the Capital Outlay and Savings Fund

Amount budgeted	\$102,570
Legislative Auditor's recommendation	102,570
Reduction	None

ANALYSIS

This item consists of 20 projects. Three will provide additional security to the existing institution, and 17 will add to the more efficient use of the plant. This being an old institution, it is necessary to provide more money in minor capital outlay than in some of the newer institutions, due to the necessity to provide better facilities. During the current fiscal year, a representative of our office made a field inspection trip to review these projects in detail. We have discussed these projects with the Departments of Finance and Corrections, and are satisfied both as to the need and the cost estimates involved. Consequently, we recommend approval of this item.

ITEM 292 of the Budget Bill

Budget page 997
Budget page No. 38

For Major Construction, Improvements, and Equipment, State Prison at Soledad, From the Capital Outlay and Savings Fund

Amount budgeted	\$5,444,700
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two projects as follows:

A. *Construct cell buildings—\$5,362,700.* The Department of Corrections has agreed to the expansion of Soledad State Prison by the addition of a satellite unit of approximately 1,200 new capacity. The total cost of this satellite unit is presently estimated at \$6,446,700, of which \$1,084,000 was provided by Item 293-A of the Budget Act of 1954. This would leave \$5,362,700 to be provided by the Budget Act of 1955. We believe that the establishment of a satellite unit will provide less costly additional capacity (by the multiple use of certain central facilities) than the establishment of a new prison. Furthermore, the new capacity will become available much more rapidly than would be the case in the establishment of a new prison. However, we would like to point out that the estimate of cost was arrived at by the use of empirical criteria, since final preliminary sketches and outline specifications are not yet available. Consequently, while we recommend approval of this

project in principle, we withhold recommendation as to the appropriate amount of money to be provided for construction until after we have had an opportunity to examine the preliminary plans and specifications. These should be available by March of 1955.

The second project is to provide for a program of installing water closets and lavatories in 246 existing cells at a cost of \$82,000, presumably for the purpose of providing better security. It should be noted that this institution is only a few years old. We have seen no justification or program for this project, nor have we had any material explaining the program as of the time of this writing. In the absence of such material, we recommend that this project be deferred, reducing this item by \$82,000.

ITEM 293 of the Budget Bill

Budget page 997
Budget line No. 65

For Minor Construction, Improvements, Repairs, and Equipment, State Prison at Soledad, From the Capital Outlay and Savings Fund

Amount budgeted	\$35,605
Legislative Auditor's recommendation	35,605
Reduction	None

ANALYSIS

Ten projects are provided by this item; four of these will provide for more efficient utilization of the existing facilities, while four are agricultural in nature and will help in the operation of the farming function at this institution. One project will add boiler capacity at the old temporary institution. As it appears, this unit will be kept in operation for some time to come. The last project is for miscellaneous minor alterations, which become necessary during the year and cannot be accurately forecast at this time. We have reviewed these projects in the field, as well as discussing them with the departments involved. Consequently, we recommend approval of this item as requested.

ITEM 294 of the Budget Bill

Budget page 1000
Budget line No. 12

For Major Construction, Improvements, and Equipment, Deuel Vocational Institution, From the Capital Outlay and Savings Fund

Amount budgeted	\$226,200
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for the construction of a third industries building at the Deuel Vocational Institution. It is anticipated that this building will house the manufacturing of tubular steel furniture for schools, a chrome plating plant, and a box manufacturing operation, together with some storage area. Additional industrial projects are needed at this institution to provide as many training facilities as possible in order to teach useful trades and crafts to the young men between 17 and 24 years of age who are housed in this institution. The manufacturing projects involved appear to be types in which reasonably good employment opportunities exist in private industry. Conse-

quently, we recommend that this project be approved in principle. However, we point out that we have not seen final preliminary plans or outline specifications for the project and, consequently, we cannot recommend approval of the amount requested for appropriation. Plans and specifications will be available by March of 1955, at which time we will make further recommendations with regard to this and other items where we have withheld recommendations as to amounts.

ITEM 295 of the Budget Bill

Budget page 1000
Budget line No. 40

For Minor Construction, Improvements, Repairs, and Equipment, Devel Vocational Institution at Tracy, From the Capital Outlay and Savings Fund

Amount budgeted	\$9,460
Legislative Auditor's recommendation	9,460
Reduction	None

ANALYSIS

This item consists of seven projects. Six will provide for the more efficient use of the existing facilities, while the other project is for minor alterations that become necessary during the fiscal year. In the current fiscal year we had the opportunity to make a field inspection of these projects in detail. The projects have been reviewed thoroughly by the Departments of Finance and Corrections, and a representative from our office. We are satisfied both as to need and the propriety of the cost estimates involved. Consequently, we recommend approval of this item as submitted.

ITEM 296 of the Budget Bill

Budget page 1002
Budget line No. 31

For Major Construction, Improvements, and Equipment, California Institution for Women, From the Capital Outlay and Savings Fund

Amount budgeted	\$808,200
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide two construction projects and equipment projects as follows:

A. Construct inmate cottage—\$545,200. B. Equip inmate cottage—\$54,000. This would construct and equip the fifth inmate cottage containing capacity for 100 inmates in individual cell rooms with individual plumbing and congregate bathing and dining facilities. The cottage would bring the total dormitory capacity to 500 individual rooms. The continued rise in inmate population at this institution justifies the construction of the additional cottage. Consequently, we recommend approval of the project. However, we believe that some reductions in the cost of construction can yet be effected. Therefore we withhold recommendation as to the propriety of the amount involved until we have had an opportunity to examine preliminary plans and discuss them with the Division of Architecture and the Department of Corrections.

C. Construct classroom building—\$197,000. D. Equip classroom building—\$12,000. This project is intended to provide 8,400 gross square feet of additional classroom space at a cost of \$23.50 per square foot. The present classroom facilities provide classroom space for ceramics, graphic arts, bookkeeping, general academics, cosmetology, music and arts, weaving, domestic science, together with reading room, work room, and office space, totaling over 15,000 square feet of net usable area. The additional space is intended to provide a science laboratory, four general-purpose classrooms, a music room, practice rooms, a suite for vocational sewing, and additional toilet, storage and office space.

We seriously question the propriety of providing a science laboratory in the academic facilities of an institution of this type. We do not believe that the Department of Corrections has clearly demonstrated what practical results may be expected by providing not only the science laboratory but other additional classroom space. We question whether the subjects taught can all be justified on the basis of attempting to provide a means of livelihood to paroled or discharged inmates. Consequently, we recommend that this project be deferred and that it be considered of the lowest priority in future planning. Furthermore, we would like to point out that a cost of over \$23 per square foot for academic facilities of this type is excessive. In any case, we have not seen preliminary plans or outline specifications. These are expected to be available by March of 1955. This would reduce the item by \$209,000.

YOUTH AUTHORITY

ITEM 297 of the Budget Bill

Budget page 1008
Budget line No. 52

*For Acquisition of Real Property, Northern California Reception Center,
From the Capital Outlay and Savings Fund*

Amount budgeted	\$14,200
Legislative Auditor's recommendation	None
Reduction	\$14,200

ANALYSIS

This item would provide for the acquisition of an additional piece of property adjacent to the Northern California Reception Center and Clinic of the Department of Youth Authority in order to provide additional space upon which to build another dormitory. We recommend that this item be deleted, first because we believe that there is sufficient property now available upon which to build another dormitory if one is needed. Secondly, we question seriously the need for an additional dormitory in view of the fact that the Southern Reception Center and Clinic now has considerable excess capacity, as compared to the present admission rate. We suggest that if additional capacity is needed for the northern unit that certain cases can be transferred to the southern unit without undue harm to the program. Furthermore, in the light of the excessive cost of the Youth Authority program, in comparison with the apparently questionable results, we believe that the entire program should be thoroughly reviewed before additional expansion is considered.

ITEM 298 of the Budget Bill

Budget page 1010
Budget line No. 35

For Minor Construction, Improvements, Repairs, and Equipment, Southern Reception Center, From the Capital Outlay and Savings Fund

Amount budgeted -----	\$4,600
Legislative Auditor's recommendation -----	4,600
Reduction -----	None

ANALYSIS

This item will provide for a small corporation yard, including a small metal maintenance stores building. There are no facilities of this type presently available at this institution. We have had the opportunity to review this project, and feel that it is justified. Consequently, we recommend this project for approval.

ITEM 299 of the Budget Bill

Budget page 1013
Budget line No. 40

For Major Construction, Improvements, and Equipment, Fricot Ranch School, From the Capital Outlay and Savings Fund

Amount budgeted -----	\$182,650
Legislative Auditor's recommendation -----	25,950
Reduction -----	\$156,700

ANALYSIS

This item would provide for two major projects, plus equipment for each, as follows:

A. Construct duplex residence—\$24,950. B. Equip duplex residence—\$1,000. The Fricot Ranch School for Boys is located about nine miles from San Andreas over a comparatively poor, winding, mountain road. The Town of San Andreas is small and does not afford much in the way of residential rental property. Since the area is isolated, we believe that some additional employee residence space is justifiable. This project would provide a duplex residence for two employees and their families. The cost appears to be in line with what might be expected in isolated areas of this type. Consequently, we recommend approval of this project.

C. Construct segregation and administration building—\$149,700. D. Equip segregation and administration building—\$7,000. This project is intended to provide a 20-boy segregation area in combination with administrative offices for the entire institution. At present, most of the administrative offices are housed in the old main residence building of Fricot Ranch, and it is desired to remove these offices to a new building so that the existing space can be reconverted to employee residence space. No segregation facilities, as such, now exist at this institution.

We point out that the institutional facilities include an 18-bed hospital, which has averaged only a three- to four-bed occupancy on a 24-hour basis. Consequently, we can see no reason why the excess hospital space should not be used for segregation purposes if such a function is justified. An additional segregational unit would provide 20 additional beds in the over-all capacity of the institution. At this time there appears to be no justification for increasing the capacity of this

institution. With regard to the administrative offices, we can see no reason for abandoning the present building and reconverting it to residences for employe'es. It has been said that this institution has a high employee turn-over and a high vacancy factor, presumably because of its isolated location. The facts do not bear this out. The vacancy factor is low and the turn-over is equally low. Consequently, we recommend that this particular project be deleted. Insofar as the cost of the project is concerned we have not seen preliminary plans nor outline specifications. Consequently, we have no way of evaluating the present estimate. This would reduce the item by \$156,700.

ITEM 300 of the Budget Bill

Budget page 1013
Budget line No. 63

For Minor Construction, Improvements, Repairs, and Equipment, Fricot School for Boys, From the Capital Outlay and Savings Fund

Amount budgeted	\$6,145
Legislative Auditor's recommendation	6,145
Reduction	None

ANALYSIS

Two projects are provided by this item. The first will provide for drainage in turf on the existing athletic field; and the second will provide parking area which is badly needed at this institution. We have reviewed these projects in detail and we are satisfied that they are needed to facilitate the operation at this institution. Consequently, we recommend this item for approval as requested.

ITEM 301 of the Budget Bill

Budget page 1016
Budget line No. 13

For Major Construction, Improvements, and Equipment, Fred C. Nelles School for Boys, From the Capital Outlay and Savings Fund

Amount budgeted	\$988,630
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for four major projects, together with equipment for each, as follows:

A. Construct two dormitories and fence—\$386,100. B. Equip two dormitories—\$16,000. This project covers the construction of two 40-boy dormitories to replace two existing 36-boy dormitories which have sustained extensive earthquake damage and are also poorly located for security purposes. There appears to be reasonable justification for replacing the buildings; however, we question the economics of the policy of providing the space on a 40-boy basis. At Paso Robles and at Preston the dormitories are built on the basis of 50 boys each. With custodial coverage on a formula of 1-2-1 for round-the-clock staffing, there is an appreciable difference in cost between a 40-boy unit and a 50-boy unit. We do not believe that the policy has ever been clearly established with regard to this size, nor has there been a clear showing on the part of the Youth Authority that there is justification for the smaller unit.

Consequently, we think more study should go into this project before its construction. We would also like to point out that equipment at \$8,000 per dormitory would appear to indicate that no equipment is to be salvaged from the existing dormitories. We question the justification for this approach.

C. Remodel detention admissions unit—\$56,900. D. Equip admissions unit—control center—\$15,000. This project involves the remodeling of the existing Thomas Jefferson cottage in order to provide on the ground floor a combined admissions unit and control and casework center. The admissions unit would provide sleeping quarters for 40 boys, together with all necessary facilities such as day room and dining room, school room, shower and toilet facilities, office facilities, et cetera. There appears to be a reasonable justification for making this alteration and, consequently, we recommend approval of the project in principle. However, we point out that we have not as yet had the opportunity to examine finished preliminary plans or outline specifications, both of which are expected to be available by March of 1955. Therefore, we cannot evaluate the propriety of the cost estimate. We also point out that the \$15,000 for equipment in this project appears to be excessive for the purpose.

E. Construct power house, trades buildings, and rehabilitate laundry—\$439,000. F. Equip laundry, power house, and trades buildings—\$20,000. This project is intended to replace the existing building which has been extensively damaged by earthquakes, although there appears to be no imminent danger of structural failure. We do not believe that sufficient thought has been given to this project to justify its inclusion in this budget. For instance, if the entire plant is to be replaced, perhaps it will be less costly to provide either small low-pressure steam units in each building or direct fired gas heater units in each building, with a small steam high pressure plant for the laundry and kitchen. In any case, we recommend that this project be deferred until a more extensive study is completed.

G. Remodel bakery—\$46,130. H. Equip bakery—\$9,500. This project is primarily aimed at enlarging and modernizing the bakery so that it can operate more economically, as well as increase its capacity to provide bread and other bakery goods for the Southern Reception Center and Clinic. We believe the project is justified, but must withhold recommendation on the amount of money involved, since we have not had the opportunity to examine the preliminary plans or outline specifications, which will not be available until some time in March of 1955. This would reduce the item by \$459,000.

ITEM 302 of the Budget Bill

Budget page 1016

Budget line No. 34

For Minor Construction, Improvements, Repairs, and Equipment, Fred C. Nelles School for Boys, From the Capital Outlay and Savings Fund

Amount budgeted	\$47,440
Legislative Auditor's recommendation	47,440
Reduction	None

ANALYSIS

This item is composed of six projects. Four of them will provide for more efficient use of existing facilities. The fifth project will provide steel sash to replace old wooden sash that breaks out easily and allows the boys to escape. The sixth project is required to bring the water system up to health standards required by the Department of Public Health in a survey made by this agency in 1953. We have reviewed these projects in detail with the departments of Finance and Youth Authority. We are satisfied both as to need and the cost estimates of the projects involved. Consequently, we recommend approval of this item as submitted.

ITEM 303 of the Budget Bill

Budget page 1019
Budget line No. 12

For Major Construction, Improvements, and Equipment, Paso Robles School for Boys, From the Capital Outlay and Savings Fund

Amount budgeted	\$25,400
Legislative Auditor's recommendation.....	None
Reduction	\$25,400

ANALYSIS

This project would provide for the construction and equipment of a duplex employees residence which would house two employees and their families. The request is based on the fact that only three residences are now provided at this institution, which is located about 2 miles from the City of Paso Robles. It is represented that this area has a difficult housing problem which makes recruitment more troublesome. However, we point out that there has been a considerable amount of recent residential construction in Paso Robles, and that many of the new employees at the state hospital at Atascadero are able to rent quarters in Paso Robles. We do not believe that there is any justification for the construction of this unit. Consequently, we recommend that it be deleted from the budget.

ITEM 304 of the Budget Bill

Budget page 1019
Budget line No. 42

For Minor Construction, Improvements, Repairs, and Equipment, Paso Robles School for Boys, From the Capital Outlay and Savings Fund

Amount budgeted	\$6,000
Legislative Auditor's recommendation.....	6,000
Reduction	None

ANALYSIS

This item will provide for two projects. The first will provide for additional security fencing. The second project will provide minimum athletic facilities in the playfield area. We have had the opportunity to review these projects both from the standpoint of need and cost and are satisfied that they are necessary. Consequently, we recommend approval.

ITEM 305 of the Budget Bill

Budget page 1022
Budget line No. 76

For Acquisition of Real Property, Preston School of Industry, From the Capital Outlay and Savings Fund

Amount budgeted	\$10,000
Legislative Auditor's recommendation	10,000
Reduction	None

ANALYSIS

The secondary water supply at Preston School of Industry has always depended on a creek which flows through the property. The flow has diminished considerably over the years, primarily due to the discontinuance of mining operations. The holding reservoir into which water from this creek was diverted has also been reduced in capacity by silting. Consequently, it is now desired to purchase an additional reservoir site to increase the storage capacity at the institution. We recommend approval.

ITEM 306 of the Budget Bill

Budget page 1023
Budget line No. 12

For Major Construction, Improvements, and Equipment, Preston School of Industry, From the Capital Outlay and Savings Fund

Amount budgeted	\$396,600
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for one major construction project and one remodeling and alteration project as follows:

A. *Construct academic school addition—\$316,100.* B. *Equip academic school addition—\$25,500.* The existing school facilities provide eight general classrooms with a total capacity of 160 students and one typing room with a capacity of 20 students. The ultimate capacity of the institution is expected to be 740 boys. Consequently, it appears necessary to provide additional classroom space. The new project would contain 11 classrooms and laboratories, six offices, and other auxiliary types of spaces. The gross squar footage of the building would be 13,500, and it would probably be attached to the existing building. While we recommend approval of this project in principle, we withhold recommendation as to the propriety of the amount requested until we have had an opportunity to examine finished preliminary plans and outline specifications, which should be ready by March of 1955.

C. *Remodel dining room—\$53,000.* D. *Equip dining room—\$2,000.* The present dining room at this institution was designed to seat 600 boys at one time. It is considered inadvisable to feed this many in one group. Consequently, it is proposed to divide the dining room into two parts, each having a seating capacity of 200, which will permit the total ultimate capacity of the institution to be fed in two shifts. The project appears desirable as a control and security measure. We recommend approval.

Capital Outlay

— 776 —

ITEM 307 of the Budget Bill

Budget page 1023
Budget line No. 47**For Minor Construction, Improvements, Repairs, and Equipment, Preston School of Industry, From the Capital Outlay and Savings Fund**

Amount budgeted	\$27,000
Legislative Auditor's recommendation	27,000
Reduction	None

ANALYSIS

This item will provide for three projects; two will facilitate the use of existing facilities, while the third project will provide for the razing of an old cottage which is in the way of future expansion. We have reviewed these projects with the departments involved, and we are satisfied both as to the need and the cost estimates involved. Consequently, we recommend approval.

ITEM 308 of the Budget Bill

Budget page 1025
Budget line No. 68**For Major Construction, Improvements, and Equipment, Los Guilucos School for Girls, From the Capital Outlay and Savings Fund**

Amount budgeted	\$48,900
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two small construction projects, together with equipment for them as follows:

A. Construct residence—\$17,300. B. Site development—residence—\$5,600. C. Equip residence—\$4,000. This project would provide a separate one-family dwelling for the superintendent who now is using a small apartment in the old administration building. We believe that there is justification for this residence and recommend approval in principle. However, since we have not seen finished preliminary plans or outline specifications for the project, we cannot evaluate the propriety of the estimate. Additional data should be available by March of 1955.

D. Construction of dining room addition—\$19,000. E. Equip dining room addition—\$3,000. This project would provide a 55-seat addition to the existing new dining room in order to make it possible to feed the entire institution population on a two-shift basis. We believe that there is adequate justification for this project and, consequently, we recommend approval. The estimate of cost appears to be reasonably in line with the size and scope of the project.

ITEM 309 of the Budget Bill

Budget page 1026
Budget line No. 26**For Minor Construction, Improvements, Repairs, and Equipment, Los Guilucos School for Girls, From the Capital Outlay and Savings Fund**

Amount budgeted	\$25,900
Legislative Auditor's recommendation	25,900

Reduction	None
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ANALYSIS

This item consists of two projects. The first is for the replacement of three boilers and the extension of a gas line to five buildings now being heated by oil. This will put the entire institution on one fuel system, which should reduce heating costs. The second project will provide 28 single employees rooms in an existing building. We have reviewed these projects with the Departments of Finance and Youth Authority and feel that they are justified both from the standpoint of need and cost.

ITEM 310 of the Budget Bill

Budget page 1028
Budget line No. 26

For Major Construction, Improvements, and Equipment, Ventura School for Girls, From the Capital Outlay and Savings Fund

Amount budgeted -----	\$179,500
Legislative Auditor's recommendation -----	50,000
Reduction -----	\$129,500

ANALYSIS

This item would provide for two major projects as follows:

A. Temporary rehabilitation and repairs to existing institution—\$150,000. The Budget Act of 1952, by Item 324, appropriated \$3,940,000 for the planning and construction of a complete new school plant, at a newly acquired site, for the Ventura School for Girls. To date, only money for plans and specifications has been committed, and \$3,681,188 remains in the item. It is proposed to permit this remaining balance to revert to the Capital Outlay and Savings Fund, which it would do automatically on June 30, 1956, and to consider the construction of a new plant in the latter part of the five-year program. This makes necessary a more extended stay in the old institution. The above project is intended to provide money for certain rehabilitations and repairs to permit the plant to continue to function. We do not believe that any money should be spent on a rehabilitation basis, but that instead funds should be provided to take care of actual breakdowns as they occur and to repair such breakdowns on a temporary basis only. For this purpose, we do not believe that more than \$50,000 is necessary in one fiscal year. Consequently, we recommend that this project be reduced by \$100,00.

B. Construct classrooms—\$25,000. C. Equip classrooms—\$4,500. This project is intended to provide three temporary low-cost construction classrooms, which are needed in the academic program at the old institution. In view of the fact that a new plant will probably be started in the latter part of the five-year program, as mentioned above, we do not believe that any more funds should be expended on this site for any expansion whatsoever. Consequently, we recommend that this project be deleted.

We believe the entire Youth Authority program for girls should be reviewed. For instance, the present Los Guilucos School for Girls capacity is appreciably in excess of actual and projected populations. Furthermore, the per capita costs of the Ventura School for Girls and the Los Guilucos School are extremely high, being approximately \$4,000. We suggest that some consideration should be given to the pos-

sibility of expanding the Los Guilucos School and operating it as a single state school for all ages of girls by dividing the operations and scheduling the use of buildings so that the two major age groups can be kept reasonably separated. Since it appears that the rate of commitment of girls in the age group of girls housed at Los Guilucos is slowing down appreciably, while the rate of commitment at Ventura is increasing, serious consideration must be given to the possibility that Los Guilucos may be faced with a situation wherein its capacity will greatly exceed its actual population. By combining the two schools space can be provided at a lower capital investment per capita and operational costs can be reduced below the presently high figure.

DEPARTMENT OF EDUCATION

ITEM 311 of the Budget Bill

Budget page 1035
Budget line No. 25

*For Major Construction, Improvements, and Equipment, Chico State College,
From the Capital Outlay and Savings Fund*

Amount budgeted	\$1,160,500
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two major projects as follows:

A. *Construct cafeteria—\$393,000.* B. *Equip cafeteria—\$25,000.*

This project would provide a formal cafeteria building with seating capacity for 160 students and 50 faculty, plus kitchen, serving, washing and storage facilities. The present facilities at Chico State College are makeshift and entirely unsatisfactory. Since a very high proportion of the students at Chico State College are full-time students, we believe that a proper cafeteria facility is justified. However, since we have not had the opportunity to examine finished preliminary plans or outline specifications, we are in no position to evaluate the propriety of the cost estimate. It is our understanding that adequate data will be forthcoming by March of 1955. We recommend the approval of the project in principle only.

C. *Construct industrial arts building—\$742,500.* This project would provide a building of approximately 34,000 gross square feet having 230 student stations in classrooms, shops and laboratories for the industrial arts program. This program is now taught in an existing, more or less permanent building, plus a number of temporary structures such as quonset huts, et cetera. The existing building contains 12,800 square feet and is considered in good enough shape to be continued in use for at least 10 years. Therefore, the new project will house only part of the program, and at such time as the existing building becomes unusable, it can be demolished and replaced by a wing attached to the new project under consideration. The expected student growth at this institution appears to justify the additional building space. However, since we have seen no finished preliminary plans or outline specifications, we cannot evaluate the propriety of the cost estimate, which appears to be somewhat excessive for the type of building that should be under consideration. Consequently, we recommend approval of the project in principle only, and withhold recommendation as to amounts until a later date.

ITEM 312 of the Budget Bill

Budget page 1035
Budget line No. 52

For Minor Construction, Improvements, Repairs, and Equipment, Chico State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$36,706
Legislative Auditor's recommendation	36,706
Reduction	None

ANALYSIS

This item is composed of 14 minor projects of improvements to existing facilities. These projects are desired in order to provide either more efficient operation of the physical plant or additional facilities to meet the increasing needs of the college. We have had the opportunity to examine the plant and to review these projects in the current year. The proposed minor program is, in our opinion, justified, both from the standpoints of need and economy. Consequently, we recommend this item for approval as submitted.

ITEM 313 of the Budget Bill

Budget page 1041
Budget line No. 12

For Major Construction, Improvements, and Equipment, Fresno State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,307,800
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two major projects as follows:

A. Construct cafeteria—\$506,500. This project would provide a cafeteria building having approximately 16,000 gross square feet and containing dining room seating space for 350 students, including snack bar, seating space for 100 faculty, and kitchen, serving, washing and storage areas. The new campus of Fresno State College is almost completely isolated from commercial feeding establishments and, consequently, it appears that a proper feeding facility is necessary on the campus to permit the educational program to function properly. At present, a small temporary structure is providing an extremely limited function, which is totally inadequate to serve the students properly. Since the general design of cafeteria buildings has been fairly well established through the work done on the Sacramento State College cafeteria and the Long Beach State College cafeteria, we believe that the estimate of cost is reasonably parallel to that of the Long Beach cafeteria. Consequently, even though we have not had the opportunity to examine preliminary plans or outline specifications, we are satisfied that the cost estimate is satisfactory for budget purposes. We recommend approval of this project as submitted.

B. Construct classroom building—\$801,300. This project would provide the second major classroom building for the Fresno campus, having approximately 40,000 gross square feet and containing 18 lecture rooms and 17 laboratories, with a total student station capacity of 1,505.

In addition, offices for 50 faculty members and other auxiliary spaces would be provided. The project as a whole appears justified on the basis of projected student enrollment at this college. However, preliminary plans and outline specifications have not yet been made available so that it is not possible for us to evaluate either the propriety of the estimate of cost or the relationships of the spaces required. It is anticipated that adequate data will be available by March of 1955. Consequently, we recommend approval of the project in principle, but withhold recommendation as to the amount.

ITEM 314 of the Budget Bill

Budget page 1041
Budget line No. 62

For Minor Construction, Improvements, Repairs, and Equipment, Fresno State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$18,200
Legislative Auditor's recommendation	18,200
Reduction	None

ANALYSIS

This item consists of four minor projects of construction, alterations and repairs, of which two will provide small buildings needed to facilitate the operation of the program at the new campus and one will allow the alteration of existing space to provide the Dean of Student's Office. The remaining project will allow the completion of the stabilization of earth and banks at the stadium. We have had the opportunity to review these projects in detail and recommend approval of the item as submitted.

ITEM 315 of the Budget Bill

Budget page 1042
Budget line No. 12

For Minor Construction, Fresno State College, From the State College Fund

Amount budgeted	\$93,301
Legislative Auditor's recommendation	93,301
Reduction	None

ANALYSIS

This item is comprised of 11 projects, which are planned to virtually complete the agricultural program at this college. The institution proposes to submit a program in the 1956-57 Fiscal Year of approximately \$40,000 as the final increment in this development. The projects requested in this submission will provide fencing, buildings, and equipment in order to meet the needs of the program. During the current year we had the opportunity to review these projects in detail with the Departments of Finance and Education, and we were satisfied, both as to need and cost. We recommend approval of the item.

ITEM 316 of the Budget Bill

Budget page 1045
Budget line No. 48

For Acquisition of Real Property, Humboldt State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$125,000
Legislative Auditor's recommendation	125,000
Reduction	None

ANALYSIS

This item would provide for the acquisition of additional property at Humboldt State College, needed to expand the facilities. Most of the existing campus is comparatively hilly and affords little flat area for major expansion. Additional athletic facilities and a gymnasium are required, both of which need unusually large amounts of flat land. Relatively flat land immediately contiguous to the campus is comparatively costly and, hence, it appears that this amount should be set up in order to acquire as much area as is needed. We recommend approval of this item as submitted.

ITEM 317 of the Budget Bill

Budget page 1045
Budget line No. 65

For Major Construction, Improvements, and Equipment, Humboldt State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,511,300
Legislative Auditor's recommendation	None

ANALYSIS

This item will provide for three major construction projects and equipment for one of them as follows:

A. *Construct wild life facilities addition—\$62,900.* This project will provide a series of auxiliary facilities required in connection with the recently funded wild life classroom and laboratory building and fish hatchery building. These auxiliary facilities consist of a brooder building, fur shed building, bird pens, and deer run, together with walks, paving, armor fencing, and general site preparation. Since Humboldt State College has an approved curriculum in wild life management, and since a modern classroom and laboratory building has been approved for this purpose, it would appear that these auxiliary facilities are reasonably well justified. This project was originally contained in the presentation for the 1954-55 Fiscal Year Budget and, consequently, we have had ample opportunity to review the preliminary plans and outline specifications. We are satisfied as to the propriety of the cost estimate and we recommend that the project be approved as submitted.

B. *Construct music, art, home economics classroom building—\$848,400.* This project actually consists of three separate units, which may or may not be contained in one building. The separate units would be music, art and home economics classrooms and laboratories. The total gross area is approximately 34,000 square feet, which will provide 464 student stations. The present enrollment at Humboldt State College is 900 FTE. By 1959-60 this is expected to reach 1,400, with a possible ultimate ceiling of 2,000. In view of the anticipated growth in enroll-

ment, we believe that the project is justified in principle. However, since preliminary plans and outline specifications are not yet available, we have no basis for evaluating the propriety of the cost estimates. Consequently, we recommend approval of the project, but withhold recommendation as to amount until a later date.

C. Construct men's physical education building—\$585,000. D. Equip men's physical education building—\$15,000. The present gymnasium is used by both men and women and has now reached its maximum capacity. In view of the anticipated growth in student enrollment, we believe there is justification for adding another gymnasium building, which would be used by the men with the existing building being turned over entirely to the women. However, since preliminary plans and specifications are not as yet available, we can make no recommendations as to the adequacy of the cost estimates. We recommend approval of the project in principle only.

ITEM 318 of the Budget Bill

Budget page 1046

Budget line No. 10

For Minor Construction, Improvements, Repairs, and Equipment, Humboldt State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$98,062
Legislative Auditor's recommendation	98,062

Reduction	None
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ANALYSIS

This item will provide 11 projects or repair, alterations and improvements to the physical plant. This request will provide for more efficient operation of the existing facilities and will help meet the needs of the expanding program. We have examined the foregoing projects in detail and are satisfied both as to need and cost. Consequently, we recommend approval of the item as requested.

ITEM 319 of the Budget Bill

Budget page 1049

Budget line No. 12

For Major Construction, Improvements, and Equipment, Long Beach State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,747,000
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for four major construction projects and equipment for three of them as follows:

A. Construct faculty office—\$282,000. B. Equip faculty office—\$20,000. The major, general classroom building on the Long Beach State College campus has been entirely funded and is already under construction, but no faculty office space was provided in that portion. Consequently, this project is intended to provide space for 70 faculty members on the basis of two per office, two division chairmen in individual offices, and space for conference room, clerical pool and two coordinators' offices. This project would

provide the only permanent office space for faculty use on this campus. We believe that it is justified, at least in principle, as preliminary plans and outline specifications are not yet available. Consequently, we can recommend only that the project be approved subject to a subsequent revision in the estimate of cost after the plans and outline specifications become available, which should be in March of 1955.

C. Construct music building—\$548,000. D. Equip music building—\$100,000. This project would provide a specialized building for music education containing approximately 21,000 gross square feet and 579 student stations in classrooms, rehearsal rooms, practice rooms, and et cetera. The present FTE enrollment at Long Beach State College is 2,000. By 1959-60 it is estimated to be 3,650, with an ultimate enrollment of 5,800. This project would provide only for the enrollment as of 1959-60. It would appear that the anticipated enrollment increase would justify this additional building. However, since we have not had the opportunity to examine preliminary plans or outline specifications, we cannot make recommendations as to the adequacy of the cost estimate at this time. We recommend approval of the project in principle, with the amount to be appropriated to be held in abeyance until a later date.

E. Construct men's gymnasium—\$750,000. This project would provide a second gymnasium which would be used by men only, thus permitting the present gym now being used by both sexes to be devoted entirely to the women. The growth of student enrollment is such as to indicate that this additional facility may be justified. However, as of this writing we have not seen a program for this project and, of course, no preliminary plans or outline specifications are available. Consequently, we withhold any recommendation on this project, either as to the project itself or the cost.

F. Site development—\$47,000. The Long Beach campus is bisected by a storm drainage canal. The county drainage authorities are planning to clean, enlarge and pave this canal and, in the process, have agreed to provide a covered culvert for 200 feet of the length in order to permit access from one portion of the campus to the other. The State's share of this culvert would be the difference in cost between the lining of the canal and the cost of providing a culvert. This has been estimated at approximately \$47,000, and this amount has been diverted from funds previously provided for general site development. Consequently, it is now proposed to replace this amount in order to permit the orderly site development to continue. We believe the item is justified and, consequently, we recommend approval.

ITEM 320 of the Budget Bill

Budget page 1049
Budget line No. 43

For Minor Construction, Long Beach State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$28,325
Legislative Auditor's recommendation	28,325
Reduction	None

ANALYSIS

This item provides for four projects of minor construction and alterations to add to the usability of the college facilities. During the current fiscal year, we had the opportunity to visit this campus and review this program in detail with the college administration. We have also discussed them with the Departments of Finance and Education and have been satisfied both as to need and cost. We recommend approval.

ITEM 321 of the Budget Bill

Budget page 1051
Budget line No. 38

For Major Construction, Improvements, and Equipment, Los Angeles State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$2,150,000
Legislative Auditor's recommendation	None

ANALYSIS

Item 336.1 of the Budget Act of 1952 provided \$2,500,000 for the acquisition and/or construction of a Los Angeles State College of Applied Arts and Sciences. Subsequent legislative action approved the establishment of two campuses instead of one. Present estimates indicate that approximately \$1,000,000 will be available from this amount for construction, and the balance will be required for acquisition of two sites. The construction money is expected to be allocated on the basis of approximately \$433,000 for development of the downtown campus near the Ramona Freeway, and \$600,000 for the construction of temporary buildings on this site. In addition, this item proposes to provide an additional \$1,000,000 for the construction of temporary buildings at the Ramona campus, and \$300,000 for equipment of the buildings. This item also proposes to construct temporary buildings at the San Fernando campus at a cost of \$370,000, plus \$50,000 for equipment and \$433,000 for site development and utilities on this campus.

Initially, the temporary construction on the Ramona campus will accommodate 2,500 FTE students in 90,000 gross square feet of construction containing 48 lecture and activity rooms, with 1,952 student stations and 189 faculty stations. The initial development at the San Fernando campus would provide temporary facilities for 500 FTE enrollment in 31,000 gross square feet, which would include 14 lecture and activity rooms containing 604 student stations and 39 faculty stations.

We believe that the major effort at this time should be made on that campus which will afford the greater relief to the present operation on Vermont Avenue and provide facilities available to the greatest number of potential students. Consequently, we recommend that no development, other than master planning, take place on the San Fernando campus until after the Ramona campus has been established and put in operation. We wish to point out that the San Fernando campus is located in an area which, at present, provides a very small portion of the state college students attending the Vermont Avenue campus. While it has a large potential for the future, we do not believe that development is justified at this time, particularly at the expense of the downtown campus.

ITEM 322 of the Budget Bill

Budget page 1054
Budget line No. 51

For Major Construction, Improvements, and Equipment, Sacramento State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,501,000
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for three major construction projects and equipment for one of them as follows:

A. Construct life science building—\$717,700. This project is actually an additional wing to the existing science buildings. It will contain 23,900 gross square feet in eight laboratories, one classroom, one seminar room, plus faculty offices, storage, auxiliary, and other rooms. Total student stations in lecture room and laboratories will be 275. The building will house laboratories for bacteriology, physiology, botany, and anatomy.

Present FTE enrollment at Sacramento State College is approximately 1,500. By 1959-60 it is expected to be approximately 3,000. Consequently, we believe that there is adequate justification for providing additional classroom and laboratory space. However, since preliminary plans and outline specifications are not as yet available, we cannot make recommendations as to the adequacy of the cost estimates. Consequently, we recommend approval of this project in principle only.

B. Construct outdoor physical education facilities—\$182,700. This project consists of eight paved tennis courts, extensive fencing, and turfing and sprinkler system for approximately 11 acres of open area. An adequate storm drainage system is also included. This will complete the outdoor educational facilities. Since physical education is an important major at Sacramento State College, and since the FTE enrollment is expected to double by 1959-60, it would appear that there is adequate justification for including this project in the 1955-56 budget. Consequently, we recommend approval of this project as submitted.

C. Construct general classroom building—\$565,600. D. Equip general classroom building—\$35,000. This project would provide a general classroom building of approximately 24,000 gross square feet containing nine classrooms, one seminar room, and faculty offices. The building is intended primarily to house the social science program. Five hundred and seventy-three student stations are proposed. As of this writing, we have had no program material for this project and, consequently, we are in no position to evaluate either the propriety of the project itself or the validity of the cost estimates. Consequently, we withhold recommendation until we have had this opportunity.

ITEM 323 of the Budget Bill

Budget page 1055
Budget line No. 13

For Minor Construction, Sacramento State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$25,000
Legislative Auditor's recommendation	25,000
Reduction	None

ANALYSIS

This item is comprised of three projects, of which two would provide more usable instructional facilities, while the third would provide for expansion of existing parking facilities. We have reviewed these projects in detail and have satisfied ourselves both as to need and the economy of the cost estimates. Consequently, we recommend approval of the item as requested.

ITEM 324 of the Budget Bill

Budget page 1058
Budget line No. 72

For Major Construction, Improvements, and Equipment, San Diego State College, From the Capital Outlay and Savings Fund

Amount budgeted -----	\$2,862,200
Legislative Auditor's recommendation -----	None

ANALYSIS

This item would provide for four major construction projects as follows:

A. Site development—\$287,800. The San Diego State College campus is rather limited in size, due to the fact that it occupies a small mesa which is surrounded by deep, steep sided canyons. In order to avoid spreading additional academic units onto adjoining mesa areas, thereby resulting in a plant which would be too spread out for good operation, it is proposed that the west end of the main mesa area adjoining the library be reduced in elevation by 15 to 25 feet, which will expand that area sufficiently to make space for three large academic buildings, one of which is now financed and two of which are proposed in this budget. The cut-away material will be used to form a causeway between the mesa and the adjoining one across a deep canyon. This will make available additional flat area, which the college now owns, for parking and other purposes. We have had an opportunity to explore this approach at considerable length in a number of conferences with the Division of Architecture and the Department of Education. We believe that this is a justifiable solution to the problem at this college campus. We would like to point out that the indicated cost is not entirely for the cut and fill. A substantial portion is for utility development in connection with the three buildings mentioned, which would be required no matter where these buildings were placed. Consequently, the additional acreage that results from this project will come in at a cost that may be higher than usual but still within justifiable limits. We recommend approval of this project as submitted.

B. Construct classroom building—\$736,700. This project will provide a building of general classroom type having approximately 33,000 gross square feet and containing 713 student stations in one large lecture room, 17 standard classrooms, and four laboratories. In addition, offices for 38 faculty members are included on the basis of two per office, as well as various auxiliary rooms and spaces. The building will house primarily the departments of English, foreign language and journalism. Since the present enrollment is approximately 3,800 and the projected enrollment by 1959-60 is over 8,000, it would appear that there is adequate justification for providing additional classroom

space in the 1955-56 Budget. However, since preliminary plans and outline specifications are not yet available for this project, we recommend that it be approved in principle only, since we wish to withhold recommendation as to the propriety of the estimated amount until a future date.

C. Construct cafeteria—\$690,400. This project would provide a standard cafeteria building of approximately 21,000 gross square feet, with dining room and snack bar student seating capacity of 520, and faculty seating capacity of 110. In addition, there will be kitchen, serving, washing and storage areas. The area immediately surrounding this campus is largely residential and provides very limited commercial feeding possibilities. The present feeding facilities at this campus are hardly more than a snack bar. In view of the anticipated student enrollment growth at this campus, we believe that a cafeteria building of this size and capacity is justified. The costs parallel that of recent cafeteria construction and, consequently, we recommend approval of this project as submitted.

D. Construct classroom building—\$1,147,300. This project would provide the third major general classroom type of building, having approximately 53,000 gross square feet and containing 1,760 student stations in 27 lecture rooms and seven laboratories. In addition, office space will be provided for 91 faculty members on the basis of two per office, plus auxiliary and workroom spaces. The building will house the department of anthropology, economics, history, political science, public administration, geography, sociology, and philosophy. As pointed out above, the anticipated student enrollment growth of this institution appears to justify this added academic space. However, no preliminary plans or outline specifications have been made available as yet. Consequently, we recommend approval only in principle and withhold recommendation as to the amount to be appropriated.

ITEM 325 of the Budget Bill

Budget page 1059
Budget line No. 31

For Minor Construction, Improvements, Repairs, and Equipment, San Diego State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$58,355
Legislative Auditor's recommendation	58,355
Reduction	None

ANALYSIS

This item is comprised of eight minor projects, of which five will correct mechanical and electrical deficiencies in the physical plant. The remaining three will provide for more efficient utilization of currently crowded facilities. During the current fiscal year we had the opportunity to inspect the facilities of this campus and review these projects in detail. We are satisfied that the above projects are needed and that the cost estimates are reasonable. We recommend approval.

ITEM 326 of the Budget Bill

Budget page 1062
Budget line No. 43

For Major Construction, Improvements, and Equipment, San Francisco State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,351,800
Legislative Auditor's recommendation	None

ANALYSIS

This item will provide for two major projects as follows:

A. *Construct classroom building—\$1,075,800.* This project will provide approximately 55,000 gross square feet of building containing 17 lecture rooms, 18 laboratories, with a total of 1,300 student stations, plus office space for 101 faculty members, on the basis of two per office. Since the present enrollment is approximately 5,000 and the 1959-60 enrollment is projected at approximately 7,000, it would appear that additional academic space is justified to take care of this student growth. We would, therefore, recommend this project in principle only, since preliminary plans and outline specifications have not as yet been made available. We will withhold recommendation as to amount until we have had the opportunity to study this additional data.

B. *Construct corporation yard—\$256,000.* C. *Equip corporation yard—\$20,000.* This project will provide approximately 23,000 gross square feet of maintenance and storage space by the use of prefabricated metal-type of construction, plus a paved area of approximately 35,000 square feet for the storage of large equipment and maneuvering space. Present corporation yard facilities are either nonexistent or very limited. The size of the San Francisco State College plant and the substantial capital investment therein warrant an adequate maintenance installation. Consequently, we recommend approval of this project in principle only, since preliminary plans and outline specifications have not yet been made available.

ITEM 327 of the Budget Bill

Budget page 1063
Budget line No. 12

For Minor Construction, Improvements, Repairs, and Equipment, San Francisco State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$31,550
Legislative Auditor's recommendation	31,550
Reduction	None

ANALYSIS

This item provides nine projects of minor construction, alterations and equipment. One of the above will provide the initial complement of equipment for the new laboratory school, while the remaining eight will facilitate the maintenance and operation of the physical plant. We have examined the above projects in detail and have been satisfied both as to need and cost. We recommend approval.

ITEM 328 of the Budget Bill

Budget page 1066
Budget line No. 26

For Major Construction, Improvements, and Equipment, San Jose State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,347,500
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for one major construction project and one equipment project for a previously financed facility, as follows:

A. Equip science building addition—\$500,000. The Budget Act of 1953, Item 325, provided \$1,655,000 for the construction of a science building addition, and \$454,615 for equipment. The equipment involved in this earlier appropriation was actually the fixed type such as laboratory tables, fume hoods, et cetera. The equipment requested in the 1955-56 Budget is the initial complement of nonfixed equipment such as microscopes, balances, et cetera, as well as the initial complement of expendible equipment, such as test tubes, et cetera. Since the science building addition will probably be ready for occupancy some time in 1956, the college should be in a position to start buying this student equipment in the 1955-56 Fiscal Year. Consequently, we recommend approval of the project as submitted.

B. Construct administration building—\$847,500. This project would provide a general office-type of building containing approximately 40,000 gross square feet and including offices for the president, deans, departmental administrators, business functions, public area for registration and placement, et cetera. At present, much needed classrooms are being used for administrative office space. It is anticipated that at least nine large classrooms will be made available when this building can be occupied. Since the present student enrollment is approximately 7,300 FTE and the enrollment by 1959-60 is projected at over 10,000, it would appear that both the additional classroom space which would be provided and the additional office space are justified. We recommend approval of this project in principle only, since preliminary plans and outline specifications are not as yet available.

ITEM 329 of the Budget Bill

Budget page 1066
Budget line No. 54

For Minor Construction, Improvements, Repairs, and Equipment, San Jose State College, From the Capital Outlay and Savings Fund

Amount budgeted	\$69,268
Legislative Auditor's recommendation	69,268
Reduction	None

ANALYSIS

This item will provide seven minor construction projects, of which five would correct deficiencies in the electrical system or existing fire hazards in some of the older buildings. The remaining two projects will provide for more efficient use of the presently crowded facilities. We have had the opportunity in the current year to visit this campus and inspect the physical plant, and also to review the above projects in

detail. We have been satisfied that they are justified, both from the standpoints of need and cost. Consequently, we recommend approval as submitted.

ITEM 330 of the Budget Bill

Budget page 1071
Budget line No. 35

For Major Construction, Improvements, and Equipment, California State Polytechnic College, From the Capital Outlay and Savings Fund

Amount budgeted -----	\$3,307,775
Legislative Auditor's recommendation -----	None

ANALYSIS

This item would provide two major construction projects on the San Luis Obispo campus and three major construction projects and equipment for one of them on the Kellogg Campus of this college, as follows:

A. Construct engineering building at San Luis Obispo—\$1,556,075. This project would provide an industrial type of building to house engineering facilities in fields such as electrical, electronic and mechanical engineering. Six hundred and fifty-two student stations will be provided in lecture and laboratory rooms, as well as 20 offices for faculty members on the basis of two members per office. As of this date we have not been furnished with preliminary plans or outline specifications, but we have had several opportunities to sit in on preliminary conferences dealing with the potential design of the structure.

The present FTE enrollment at this campus is approximately 3,500 and it is projected to go to almost 6,000 in 1959-60. Since this campus places considerable emphasis on engineering and applied engineering instruction, it would appear that the anticipated growth of student enrollment justifies this additional academic space. At present, these functions are being housed in condemned and inadequate wooden or temporary metal buildings. Consequently, we recommend approval of this project in principle only, since we have not as yet received final preliminary plans and outline specifications for evaluation.

B. Site development at San Luis Obispo—\$450,000. The site upon which project A above is to be built, in accordance with a master plan, is presently occupied by numerous old or temporary buildings, which need to be demolished or moved, as the case may be, and in some cases need to be replaced by new buildings in order to house the functions now presently contained in the old buildings. This accounts for the comparatively high cost of the developing of this particular site. For instance, the aero engines laboratory and accompanying storage space is now housed in this area in old wooden buildings, which cannot be moved economically. Consequently, it will be necessary to provide as part of the site development completely new facilities immediately adjacent to the airplane hanger, which would provide a logical location for this activity. The new facilities would be prefabricated metal buildings on concrete slabs. We have had the opportunity to participate in conferences with regard to the development of this particular site, and we feel reasonably certain that it has been pared down to only the essential requirements. However, we have not yet seen a formal estimate and breakdown of the cost of this site development and, consequently,

we recommend approval in principle only until we have had the opportunity to examine the additional data.

C. Construct physical education facilities at Kellogg Campus—\$703,700. The Kellogg campus of the California State Polytechnic College has a current enrollment of approximately 450 in the Voorhis unit. The Legislature has previously appropriated \$2,000,000 to begin the initial development of the Kellogg campus, which eventually will supersede the Voorhis unit, by the construction of a combination science and general classroom building. It is estimated that by 1959-60 there will probably be an enrollment of approximately 1,800 FTE on the Kellogg campus, with an ultimate enrollment of 3,000 by 1963-64. In all probability, this campus will grow even beyond the latter figure. In order to provide well-rounded facilities at this campus, a gymnasium building and outdoor athletic facilities are required. The above project will provide a building of approximately 25,000 gross square feet and approximately 10 acres of out-door recreational areas, including tennis courts. Since no other gymnasium facilities are available, it appears that this project is justified. We recommend approval in principle only, since we have not as yet been furnished with preliminary plans and outline specifications.

D. Construct cafeteria at Kellogg Campus—\$426,100. E. Equip cafeteria—\$30,000. The Kellogg campus is completely isolated from any commercial feeding establishments. Consequently, it is a necessity that some feeding facilities be provided on the campus. This project will provide a building of approximately 12,000 gross square feet with dining and snack bar seating space for 210 students, and faculty dining space for 50, plus kitchen, serving, washing and storage areas. The cost of the project appears to be in line with similar recently constructed cafeterias and, although we have not had preliminary plans and outline specifications for it, we believe that we can recommend both the project and the cost.

F. Construct agricultural production units at Kellogg Campus—\$141,900. This project will provide approximately 13,000 gross square feet of prefabricated units to house crops and fruits activities and ornamental horticulture activities. Since these activities are among the basic curricula of this campus, it would appear that housing for them is essential. Facilities for this purpose are not now available on the Kellogg campus and, consequently, we recommend approval of the project, at least in principle, as we have not yet seen preliminary plans or outline specifications for it. In all probability, the Joint Legislative Committee on Agriculture and Livestock Problems will review the project before it is finally approved.

ITEM 331 of the Budget Bill

Budget page 1071
Budget line No. 62

For Minor Construction, Improvements, Repairs, and Equipment, California State Polytechnic College, From the Fair and Exposition Fund

Amount budgeted	\$101,930
Legislative Auditor's recommendation	101,930
Reduction	None

ANALYSIS

This item is composed of 24 projects of construction, alterations and equipment needed to meet the needs of the currently crowded programs at both San Luis Obispo and Kellogg Voorhis. Fourteen of the projects are for improvements to the agricultural facilities, while the balance will provide for more efficient space utilization or improved operation of the physical plants. We have reviewed the above projects in detail and have been satisfied as to need and cost. Therefore, we recommend approval of this item.

ITEM 332 of the Budget Bill

Budget page 1073
Budget line No. 71

For Major Construction, Improvements, Repairs, and Equipment, California School for the Blind, From the Capital Outlay and Savings Fund

Amount budgeted	\$367,700
Legislative Auditor's recommendation	None

ANALYSIS

This item will provide for a major construction project and equipment for it as follows:

A. Construct kitchen-dining room and convert existing kitchens and dining rooms to dormitory—\$357,700. B. Equip converted dormitories and new kitchen-dining room—\$10,000. This project will provide a new kitchen-dining room building of approximately 9,000 gross square feet, which will centralize the feeding activities at the Berkeley School for the Blind. In addition, the existing kitchens in the dormitories will be converted to dormitory space, which will produce capacity for 30 additional resident students.

The present facilities are comparatively costly to operate on the decentralized basis, as well as inadequate for the program. Additional space for resident students is required, and this method appears to be the simplest way of providing it. Nevertheless, we would like to point out that the capital investment for the 30 additional students amounts to over \$10,000 per student. A more efficient feeding operation may help to recover some of this cost by reduced feeding costs.

Since preliminary plans are not yet available we recommend that the project be approved in principle only.

ITEM 333 of the Budget Bill

Budget page 1074
Budget line No. 12

For Minor Construction, Improvements, Repairs, and Equipment, California School for the Blind, From the Capital Outlay and Savings Fund

Amount budgeted	\$11,000
Legislative Auditor's recommendation	11,000
Reduction	None

ANALYSIS

This item consists of three projects, of which two will provide repairs to the walls and windows of the administration building and various roof and gutter repairs throughout the institution. The third project will allow the razing of a boy scout hut that is so located on the site

as to become a problem insofar as supervision and access are concerned. We have reviewed these projects in detail with the departments concerned and are satisfied that they are justified. Consequently, we recommend approval.

ITEM 334 of the Budget Bill

Budget page 1076
Budget line No. 35

For Minor Construction, Improvements, Repairs, and Equipment, California School for the Deaf, Berkeley, From the Capital Outlay and Savings Fund

Amount budgeted	\$4,850
Legislative Auditor's recommendation	4,850
Reduction	None

ANALYSIS

This item will provide three projects of construction and alteration, which are necessary to better operation. One project will provide an entrance sign, while the second will allow some additional fencing, which will protect certain institutional facilities. The last will provide additional showers in one of the dormitory buildings in order to correct presently crowded conditions.

We wish to call attention to a situation which exists currently at this school. A new superintendent's residence was recently constructed on the grounds of this institution. This project, as represented to us, would replace an old, inadequate, unsafe building that required excessive maintenance.

A project for the razing of the old building was allowed in the current year's budget as the new residence had been completed and the department desired to clear the site in conformity with the master plan of the institution.

We question the necessity to provide and maintain this building as a residence for this position for the following reasons.

1. Housing is currently provided for the superintendent, dean of boys, dean of girls, 33 counselors and a groundsman, which should allow adequate supervision and care at all times.
2. The building, as originally represented, is inadequate, unsafe and costly to maintain. Therefore, we do not believe personnel should be allowed to reside in such a facility on state property.
3. This institution is so located as to be in the heart of a residential district where substantial housing should be readily available to the employees if desired.

We have reviewed the projects requested in the 1955-56 Budget with both the departments of Education and Finance and have satisfied ourselves both as to need and cost. We recommend approval.

ITEM 335 of the Budget Bill

Budget page 1078
Budget line No. 33

For Major Construction, Improvements, and Equipment, California School for the Deaf, Riverside, From the Capital Outlay and Savings Fund

Amount budgeted	\$1,148,130
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for five major construction projects, together with equipment for each as follows:

A. Construct primary classroom building—\$295,100. B. Equip primary classroom building—\$25,500. This project would provide additional primary classroom space to take care of 96 additional primary grade students. We have received no program for this project, nor have we received either preliminary plans or estimate breakdowns for this project. We assume that the construction is probably a repetition of the existing construction. At this writing we are in no position to recommend either the project or the cost. Consequently, we will withhold comment until we have received the necessary data.

C. Construct primary dormitories—\$405,400. D. Equip primary dormitory—\$27,000. The same applies to this project as the one above.

E. Construct intermediate and advanced classroom building—\$112,700. F. Equip intermediate and advanced classroom building—\$11,900. This project would provide 5,300 gross square feet of additional classroom space for intermediate and advanced students. The capacity of the additional space will be 64 students. While we have not received preliminary plans or outline specifications, we assume that this project will be a repetition of similar space already constructed. We would like to point out that the project provides approximately 83 gross square feet per student in classroom space alone, which is considerably in excess of that allowed in regular elementary and intermediate schools. We believe further study is justified by the potential economies that may be made in the project. Consequently, while we recommend the project in principle, we withhold recommendation as to the amount until we have had an opportunity to review the plans and outline specifications. We also point out that this project is estimated to cost \$21.25 per square foot of gross area at project level.

G. Construct intermediate girls dormitory—\$128,400. H. Equip intermediate girls dormitory—\$7,950. This project would provide 6,800 gross square feet of additional dormitory space to house 32 girls in the intermediate age group. We assume this project will be a reproduction of similar existing space. We believe that potential savings would justify a review of existing plans. We point out that the existing plan calls for 4,600 square feet of net usable space against a total area of 6,800 square feet. This is a utilization factor of only 68 percent, indicating excess corridor, terrace and other types of nonusable space. Consequently, while we recommend approval of the project in principle, we withhold recommendation as to the amount.

I. Construct advanced boys dormitory—\$125,500. J. Equip advanced boys dormitory—\$8,700.—The same comments apply to this project as to the one above. Thirty-two boys will be accommodated in the unit.

ITEM 336 of the Budget Bill

Budget page 1078
Budget line No. 53

For Minor Construction, Improvements, Repairs, and Equipment, California School for the Deaf, Riverside, From the Capital Outlay and Savings Fund

Amount budgeted	\$42,972
Legislative Auditor's recommendation	42,972
Reduction	None

ANALYSIS

This item provides 14 minor projects of improvements to existing facilities aimed at increasing their usability. Twelve of these consist of drainage, paving, fencing, walks, acoustical treatment, blinds for sun control, and erosion prevention, while the remaining two provide for construction of additional storage area and a bedroom in one of the dormitories for custodial help. We have been satisfied both as to need and cost. Consequently, we recommend approval of the item as submitted.

ITEM 337 of the Budget Bill

Budget page 1082
Budget line No. 51

For Minor Construction, Improvements, Repairs, and Equipment, Los Angeles Center, California Industries for the Blind, From the Capital Outlay and Savings Fund

Amount budgeted	\$625
Legislative Auditor's recommendation	625
Reduction	None

ANALYSIS

This item provides one minor project for the installation of a pneumatic transit tube system from the sales room located on the second floor of the building to the stock room on the ground floor. This system will save much time in filling orders both for personnel and customers. We have reviewed this project in detail and feel that it is justified, since it will provide more efficiency in the operation of this facility. Consequently, we recommend approval as submitted.

ITEM 338 of the Budget Bill

Budget page 1083
Budget line No. 67

For Minor Construction, Improvements, Repairs, and Equipment, Oakland Center, California Industries for the Blind, From the Capital Outlay and Savings Fund

Amount budgeted	\$15,000
Legislative Auditor's recommendation	15,000
Reduction	None

ANALYSIS

This item provides two projects for the expansion and improvement of this facility. One will provide a prefabricated metal building, which will serve as warehouse space, which is badly needed. The second project is actually an augmentation of a previously appropriated minor

project, which will allow the completion of the installation of a suction-type dust and lint removal system. We feel that the above projects are justified from the standpoints of need and cost if the existing programs are to be continued. Therefore, we recommend approval.

ITEM 339 of the Budget Bill

Budget page 1095
Budget line No. 55

For Major Construction, Improvements, Repairs, and Equipment, University of California, From the Capital Outlay and Savings Fund

Amount budgeted	\$8,321,000
Legislative Auditor's recommendation	None
Reduction	\$8,321,000

ANALYSIS

This item would provide 10 major construction projects on six of the university campuses, one equipment project on another campus, and a project for preliminary plans to be used university-wide. Estimates, outline specifications and preliminary sketches furnished by university appear to indicate that the cost figures proposed for each project are reasonably adequate for budgeting purposes, based on the types of construction and finishes which the University apparently desires to use. However, we point out, as we have in the past, that the university displays a marked tendency to stay with traditional approaches, even though they result in higher construction costs.

The university has available certain reserve funds estimated as being in excess of \$12,000,000 which were accumulated through the overhead charges assessed against federal research projects, and not through private gifts and endowments to the university. Consequently, we recommend that the construction program for the 1955-56 Fiscal Year be financed entirely from this source, and that no moneys be provided from either the General Fund or the Capital Outlay and Savings Fund.

ITEM 340 of the Budget Bill

Budget page 1096
Budget line No. 7

For Minor Construction, Improvements, Repairs, and Equipment, University of California, From the Capital Outlay and Savings Fund

Amount budgeted	\$397,000
Legislative Auditor's recommendation	None
Reduction	\$397,000

ANALYSIS

This item is comprised of 20 minor projects of construction, alterations and repairs on six campuses of the university. We have examined and discussed these projects in detail with the university staff and feel that the projects are justified, both from the standpoints of need and cost. However, we recommend that these projects be financed from the university's reserve funds as described in our analysis of the previous item.

DEPARTMENT OF FINANCE

ITEM 341 of the Budget Bill

For Extension of Availability of Appropriations

ANALYSIS

This item would extend the availability to June 30, 1957, of appropriations made in 1947 for the acquisition of office building sites in San Jose, Santa Barbara and San Diego. The total amount available is approximately \$300,000.

While we believe that the State should be foresighted enough to acquire sites in anticipation of future needs, we would like to point out that no clear-cut program with regard to state office buildings has been established. As we have pointed out a number of times in the past, a precise inventory of need for office space and standards of utilization of such space have not been clearly defined. We recommend that before the appropriations involved in this item are actually expended, a clear-cut and precise program of office space use be presented to the Legislature for consideration.

ITEM 342 of the Budget Bill

Budget page 1102

Budget line No. 66

For Major Construction, Improvements, and Equipment, Division of Buildings and Grounds, Department of Finance, From the Capital Outlay and Savings Fund

Amount budgeted	\$663,000
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for a major alteration project in the office building now occupied by the State Department of Employment in Sacramento after the new Department of Employment Building becomes available. In all probability, some alterations will be required in this building in order that it may be properly utilized by other agencies. However, we have seen no program or preliminary plans or outline specifications for this project and, consequently, we can recommend it in principle only. The necessary additional data should be forthcoming by March of 1955, at which time we will have an opportunity to review it and make recommendation as to the amount of money needed.

ITEM 343 of the Budget Bill

Budget page 1103

Budget line No. 44

For Minor Construction, Improvements, Repairs, and Equipment, Division of Buildings and Grounds, From the Capital Outlay and Savings Fund

Amount budgeted	\$50,100
Legislative Auditor's recommendation	50,100
Reduction	None

ANALYSIS

This item provides six projects of minor construction, alterations and equipment in various state office buildings, as well as allowing the replacement of a portion of the defective perimeter walks at the state capitol. We have reviewed the above with the Department of Finance and feel that they are justified. We recommend approval.

ITEM 344 of the Budget Bill

Budget page 1106
Budget line No. 69

For Major Construction, Improvements, and Equipment, State Agricultural Society, From the Fair and Exposition Fund

Amount budgeted	\$22,837
Legislative Auditor's recommendation	22,837
Reduction	None

ANALYSIS

This item would provide for an addition to and the alteration of the main cafeteria at the State Fair grounds. Additional capacity and better functional arrangement of this building have long been needed. We recommend approval of the item, since the estimate appears to be reasonably in line with the work to be done.

ITEM 345 of the Budget Bill

Budget page 1107
Budget line No. 27

For Minor Construction, Improvements, Repairs, and Equipment, State Fair and Exposition, From the Fair and Exposition Fund

Amount budgeted	\$243,760
Legislative Auditor's recommendation	243,760
Reduction	None

ANALYSIS

This item will provide 28 minor projects of construction, alterations and repairs to enable more efficient use of the existing facilities. This request also allows the replacement of some small obsolete facilities. We have made an inspection of the physical plant and have discussed the projects in detail with the fair administration, and we feel that the projects are justified. We recommend approval.

ITEM 346 of the Budget Bill

Budget page 1108
Budget line No. 76

For Minor Construction, Improvements, Repairs, and Equipment, Sixth District Agricultural Association, From the Fair and Exposition Fund

Amount budgeted	\$26,750
Legislative Auditor's recommendation	26,750
Reduction	None

ANALYSIS

This item provides two projects, of which one will allow the clearing and preparing of a new parking area, while the other will allow the construction of a new horticultural exhibit. We recommend approval.

HIGHWAY PATROL

ITEM 347 of the Budget Bill

Budget page 1114
Budget line No. 7

For Minor Construction, Improvements, Repairs, and Equipment, California Highway Patrol, From the Motor Vehicle Fund

Amount budgeted	\$8,750
Legislative Auditor's recommendation	6,750
Reduction	None

ANALYSIS

This item provides three projects of minor construction, of which one will provide ventilation in the gymnasium at the Patrol Academy, while the remaining projects provide small construction jobs at two area offices. We have discussed these projects in detail with the Departments of Finance and Highway Patrol and have been satisfied that they are justified. We recommend approval as requested.

DEPARTMENT OF MENTAL HYGIENE

ITEM 348 of the Budget Bill

Budget page 1121
Budget line No. 74

For Major Construction, Improvements, and Equipment, Langley Porter Clinic, From the Capital Outlay and Savings Fund

Amount budgeted	\$667,900
Legislative Auditor's recommendation	None
Reduction	\$667,900

ANALYSIS

This project is intended to provide an addition to the existing building of the Langley Porter Clinic. The addition is proposed to be four floors in height and to contain laboratories, offices, storage areas, garage, and twelve new beds for the neuro-surgery ward. The purpose of this expansion of Langley Porter is primarily to increase its capacity to perform research work.

Item 350 of the Budget Bill is intended to provide \$5,700,000 for the construction of a complete neuro-psychiatric institute as part of the new medical center of the University of California at Los Angeles. This institute will actually be a wing of the medical center and will thus be completely integrated with the hospital proper. It is our belief that research in neuro-psychiatric problems is of prime importance if we are ever to reduce the rate of expansion of our mental institutions. However, the cost of such research is very high and the capital investment needed to provide facilities for such research is proportionately much higher than in regular mental hospitals. Consequently, we suggest that at this time the research efforts of the Department of Mental Hygiene be more or less concentrated in the new unit to be attached to the Los Angeles medical school, and the Langley Porter Clinic be kept at its present level until the Los Angeles Neuro-Psychiatric Institute has been in operation long enough to give better indications of what might be needed at the Langley Porter Clinic. The project for the clinic as it now stands is comparatively nebulous. There has been no final formalized program nor have final preliminary plans and outline specifications been prepared. Consequently, we recommend that this item be deferred.

ITEM 349 of the Budget Bill

Budget page 1122
Budget line No. 12

For Minor Construction, Improvements, Repairs, and Equipment, Langley Porter Clinic, From the Capital Outlay and Savings Fund

Amount budgeted	\$44,050
Legislative Auditor's recommendation	44,050
Reduction	None

ANALYSIS

This item is composed of eight projects of alterations and repairs necessary either to maintain the physical plant or to provide for more efficient operation of the current program. It will be noted that this request is a substantial increase over the current year. However, we are convinced that this request is more realistic than the program of the past. Consequently, we recommend approval of the item.

ITEM 350 of the Budget Bill

Budget page 1123
Budget line No. 45

For Major Construction, Improvements, and Equipment, University of California, From the Capital Outlay and Savings Fund

Amount budgeted	\$5,700,000
Legislative Auditor's recommendation	5,700,000
Reduction	None

ANALYSIS

This item would provide for the major construction project of a wing to be attached to the new medical center of the University of California at Los Angeles, to be known as the Neuro-Psychiatric Institute. The institute would be operated by and for the State Department of Mental Hygiene insofar as its research, treatment, and teaching programs are concerned. The physical operation of the unit would be carried out by the University of California under a cooperative agreement with the Department of Mental Hygiene. As we have pointed out above, we believe that research in this field is an urgent necessity. In addition, there is ample indication that the addition of a certain amount of psychiatric training in the course of training medical doctors may be one of the major approaches by which we may hope to reduce the incidence of mental illness of such degree as to require institutionalization. In our opinion, the Neuro-Psychiatric Institute at Los Angeles may be expected to achieve a greater degree of integration with the medical school than can be expected in the case of the Langley Porter Clinic.

Since the building is to be a wing of the already constructed medical center, it will follow the same type of construction. We have had opportunity to participate in several extensive conferences on this project and we believe that the available data is such as to justify the estimate of cost. Consequently, we recommend approval of this item as submitted.

ITEM 351 of the Budget Bill

Budget page 1127
Budget line No. 23

For Major Construction, Improvements, and Equipment, Agnews State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$4,570,700
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for one major new construction project and two major modernization projects as follows:

A. Receiving and treatment building—\$4,296,700. This project represents another step in the long-range program of the Department of Mental Hygiene in providing receiving and intensive treatment facilities at each of the mental institutions. Agnews is the last of the permanent institutions for the mentally ill to receive such a facility. The building would have capacity for 500 patients and would contain intensive treatment facilities similar to those in the recently constructed receiving and treatment buildings at Patton State Hospital and Camarillo State Hospital. The continued growth of patient population in these hospitals justifies this approach which attempts to reduce the number of patients who become long-time institutional inmates. Consequently, we recommend approval of this project in principle only, since preliminary plans and outline specifications have not yet been made available.

B. Modernize baths and toilets in wards—\$135,000. C. Modernize kitchens and dining rooms in wards—\$139,000. These two projects are intended to repair and modernize the bathing, toilet, kitchen, and dining facilities in the older wards in the west area of the hospital. Modernization of a similar nature has already been carried out to some extent in some of the ward buildings. This represents a continuation of the program. However, we can recommend this project in principle only, since we have seen no program for the scope of the projects nor have we seen preliminary plans and outline specifications. These should be available by March of 1955.

ITEM 352 of the Budget Bill

Budget page 1127
Budget line No. 50

For Minor Construction, Improvements, Repairs and Equipment, Agnews State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$225,921
Legislative Auditor's recommendation	225,921
Reduction	None

ANALYSIS

This item consists of 26 projects of minor construction, repairs and alterations. These projects will allow the rehabilitation of certain existing facilities to enable more efficient operation of the physical plant, and provide a more modern mental hygiene program. We have reviewed these projects in detail with the departments involved and have satisfied ourselves as to need and cost. Consequently, we recommend approval of the item as requested.

Capital Outlay

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ITEM 353 of the Budget Bill

Budget page 1129
Budget line No. 12**For Minor Construction, Improvements, Repairs, and Equipment, Atascadero State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$27,835
Legislative Auditor's recommendation	27,835

Reduction	None
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ANALYSIS

This item consists of seven projects of minor construction. One project is to provide outdoor visitors facilities adjacent to the main institution. The remaining projects are of an agricultural nature, as it is proposed to rehabilitate the existing farm facilities in order to provide a farming program at this institution. However, we wish to point out that since this facility was designed to provide for maximum security mental cases, it would seem questionable whether farming operations would be a compatible part of this hospital's program. We make no specific recommendation with regard to this program, as the projects are subject to approval by the Joint Legislative Interim Committee on Agriculture and Livestock Problems. We recommend approval of the item as requested.

ITEM 354 of the Budget Bill

Budget page 1133
Budget line No. 12**For Major Construction, Improvements, and Equipment, Camarillo State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$50,000
Legislative Auditor's recommendation	50,000

Reduction	None
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ANALYSIS

This item would provide for a project of domestic water development consisting of a new deep well, together with pumping equipment and controls. The present domestic water supply at this hospital depends entirely on a single deep well, which is being pumped practically to capacity. Several years ago money was provided for additional development, but it was reverted when it appeared that the present well would be able to handle the load by itself. However, the continued growth of the institution now makes it wise to provide some secondary supply in the event of the failure or reduced production of the present well. We recommend approval of this item as submitted.

ITEM 355 of the Budget Bill

Budget page 1133
Budget line No. 43**For Minor Construction, Improvements, Repairs, and Equipment, Camarillo State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$244,210
Legislative Auditor's recommendation	244,210

Reduction	None
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ANALYSIS

This item consists of 19 projects necessary to provide increased efficiency of the physical plant from either the standpoint of operating costs or therapeutic value. During the current fiscal year we had the opportunity to visit this institution and inspect the above projects in detail. We are satisfied that the projects are justified and that the cost estimates are in line. Consequently, we recommend approval of the item as requested.

ITEM 356 of the Budget Bill

Budget page 1136
Budget line No. 26

For Minor Construction, Improvements, Repairs, and Equipment, DeWitt State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$156,071
Legislative Auditor's recommendation	156,071
Reduction	None

ANALYSIS

This item provides for 24 projects of minor construction, alterations and repairs. This facility was constructed during World War II to serve during the national emergency only. Consequently, the facilities are constructed of inferior materials, which results in higher maintenance costs. The projects requested in this item are of a maintenance type for the most part, with only a small amount of additions being requested. We have reviewed these projects in detail and are satisfied they are needed and that the costs are in line. Consequently, we recommend approval of the item as submitted.

ITEM 357 of the Budget Bill

Budget page 1140
Budget line No. 12

For Major Construction, Improvements, and Equipment, Mendocino State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$526,400
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for one major remodeling project and one major construction project as follows:

A. Remodel maximum security ward—\$200,400. The maximum security ward No. 12 is now vacated by virtue of the transfer of the inmates to the new plant at Atascadero. The building, as it is now designed, is not practical or suitable for the ordinary disturbed types of patients, as it was designed primarily with a view towards providing maximum security for the criminally insane. We believe that extensive alteration is desirable and justifiable. However, since we have not seen final preliminary sketches or outline specifications we can recommend this project in principle only. Additional data should be available by March of 1955.

B. Construct addition to laundry—\$326,000. The total production capacity of the existing laundry provides less than 22 pounds per patient per week, as compared to the standard of 35 pounds provided in

the other mental institutions. The laundry building is too small to permit additional equipment to be installed in order to increase the production capacity. Consequently, it is proposed to build an addition to the building and replace certain existing low capacity equipment with higher capacity equipment, and to add additional equipment. We believe the project is justified, at least in principle, since we have not yet received preliminary plans or outline specifications. We recommend approval on that basis.

ITEM 358 of the Budget Bill

Budget page 1140
Budget line No. 40

For Minor Construction, Improvements, Repairs, and Equipment, Mendocino State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$125,930
Legislative Auditor's recommendation	125,930
Reduction	None

ANALYSIS

This item is composed of 20 projects of minor construction, alterations and repairs. The major portion of these projects are to provide a more efficient physical plant mechanically, while the balance will allow some additions to be made to existing facilities. We have had the opportunity to review these projects in detail with the departments involved and have been satisfied, both as to need and cost. Consequently, we recommend approval.

ITEM 359 of the Budget Bill

Budget page 1144
Budget line No. 12

For Major Construction, Improvements, and Equipment, Metropolitan State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$438,080
Legislative Auditor's recommendation	438,080
Reduction	None

ANALYSIS

This item would provide for one major construction project and one project of cost sharing with a local district as follows:

A. *Proportionate share of cost of Los Angeles County Sanitation District sewage facilities—\$167,580.* The proposed expansion of Metropolitan State Hospital to a total capacity of approximately 5,000 makes necessary alterations in the agreement with the Los Angeles Sanitation District for the handling of the sewage from the institution. Present local facilities are inadequate to care for the larger flows anticipated from the expanded plant. Consequently, this project represents the State's share of the cost of providing adequate collection facilities. We recommend approval of the project as submitted.

B. *Construct additional storm drainage facilities—\$270,500.* The proposed expansion of this hospital into areas that were not previously expected to be used as building sites requires the establishment of

fairly extensive storm drainage facilities, primarily because of the general flatness of the area, which prevents adequate natural drainage. We believe the project is essential to the development of the site for the new buildings. Consequently, we recommend approval of the project as submitted.

ITEM 360 of the Budget Bill

Budget page 1144
Budget line No. 43

For Minor Construction, Improvements, Repairs, and Equipment, Metropolitan State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$119,830
Legislative Auditor's recommendation	119,830
Reduction	None

ANALYSIS

This item provides 14 projects, of which 11 will provide replacements and repairs to portions of the physical plant. The remaining three will allow small additions to existing facilities aimed at increasing efficiency. We visited this institution during the current fiscal year and reviewed the above projects in detail. We are satisfied that they are needed and that the cost estimates are accurate. Consequently, we recommend approval as submitted.

ITEM 361 of the Budget Bill

Budget page 1146
Budget line No. 38

For Major Construction, Improvements, and Equipment, Modesto State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$42,630
Legislative Auditor's recommendation	42,630
Reduction	None

ANALYSIS

This item will provide a project for the conversion of the existing boiler plant from oil firing to gas firing, and the installation of a gas main to enable the utilization of surplus utility company gas. The estimated cost of this project is \$54,250. However, funds which were provided in previous years for various alterations to the boilers are available to the extent of \$11,620, which makes possible the appropriation of only \$42,630 to pay for the complete project.

It has been conservatively calculated that the conversion from oil to surplus gas will produce savings of approximately \$13,000 per year, which would amortize the cost of this project in less than five years. Since it is our understanding that the Department of Mental Hygiene anticipates that the Modesto facilities will be used for 10 more years at the very least, and in our own estimation probably considerably longer, we believe that the project is well justified. Consequently, we recommend approval of the item as submitted.

Capital Outlay

— 806 —

ITEM 362 of the Budget Bill

Budget page 1146
Budget line No. 55**For Minor Construction, Improvements, Repairs, and Equipment, Modesto State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$126,450
Legislative Auditor's recommendation	126,450
Reduction	None

ANALYSIS

This item consists of eight projects, of which two provide corrections to certain safety infractions, while four provide for roof repairs, painting, and roads. The remaining two projects provide drinking fountains in play yards and some small items for equipment for the boiler plant and laundry. Maintenance costs at this institution can be expected to remain relatively high, since this hospital was originally constructed by the Army to serve during the emergency period of World War II only. We have reviewed these projects while on a visit to the institution recently, and we are satisfied both as to need and cost. We recommend approval of the item.

ITEM 363 of the Budget Bill

Budget page 1149
Budget line No. 29**For Major Construction, Improvements, and Equipment, Napa State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$25,900
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for a comparatively small project for the completion of the new commissary facilities at Napa State Hospital, at \$15,900, plus \$10,000 for equipment. We have had opportunity to examine this project in considerable detail and we believe that the additional space required is justified. However, we would like to point out that the program for the addition includes a truck scales, which we believe is not justified. In the past we have recommended against providing truck scales at all the institutions on the basis that public weighmaster scales are available in all parts of the State and that deliveries to the institution can be accompanied by weighmasters certificates if the institution requires them. Consequently, we recommend approval of the project in principle only and withhold recommendation as to the amount until we have had the opportunity to review the project further.

ITEM 364 of the Budget Bill

Budget page 1149
Budget line No. 59**For Minor Construction, Improvements, Repairs, and Equipment, Napa State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$200,985
Legislative Auditor's recommendation	200,985
Reduction	None

ANALYSIS

This item is comprised of fourteen minor projects, of which eleven are for renovation and repairs to existing facilities, while two allow expansion of existing facilities to meet the increased demand on the program. The last project will provide completion of the air conditioning system in the administration building. We have examined these projects in detail and have satisfied ourselves both as to need and the propriety of the cost estimates involved. Consequently, we recommend approval as submitted.

ITEM 365 of the Budget Bill

Budget page 1153
Budget line No. 62

For Major Construction, Improvements, and Equipment, Patton State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$5,710,600
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for three major construction projects and three major alteration and addition projects as follows:

A. Construct four ward buildings—\$4,730,000. The anticipated increases in mentally ill patients, as described earlier in our analysis of the capital outlay program, requires additional housing capacities. The most economical and the most rapid way to provide these is to expand the existing institutions. This project would provide such expansion for an additional 1,068 beds in two 2-story buildings and two 1-story buildings. No actual programs for these buildings have yet been provided, nor have preliminary plans and outline specifications been prepared. Consequently, we recommend these projects for approval in principle only and withhold recommendation as to amount until a future time.

B. Alteration and addition to kitchen building—\$617,500. The anticipated expansion of Patton to an ultimate capacity of over 5,000 inmates requires substantial enlargements of the kitchen and dining building. The ultimate building will be approximately 45,200 gross square feet in size and will be adequate to feed a population up to 6,000. The cost of this project is now estimated at over a million dollars. Approximately \$425,000 is available from prior appropriations which were made for the purposes of expanding the kitchen to care for 4,000 patients. Consequently, this additional amount is needed to provide the total mentioned above. However, we doubt that the ultimate cost will go as high as \$1,000,000. In any case, complete preliminary plans have not yet been prepared nor have outline specifications. Consequently, we can recommend this project in principle only at this time.

C. Construct gas line and boiler plant—\$62,500. This project description should be altered to read "Construct Gas Line and Modify Boiler Plant." This is a proposal similar to the one described earlier at Modesto State Hospital for providing surplus interruptible gas for boiler firing, instead of the oil now being used. It is conservatively estimated that the savings will run from \$7,500 to \$10,000 annually,

which will amortize this investment in a comparatively few years. We recommend approval of this project as submitted.

D. Remodel old receiving and treatment building—\$163,500. The old receiving and treatment building, which was replaced by the recently completed new receiving and treatment building, is still in good structural condition and can serve for many years. The new receiving and treatment building does not contain sufficient space for certain activities. Consequently, it is proposed to remodel the old building to provide six classrooms for in-service and affiliate nurses training, a patients' library, rehabilitation therapy rooms, and social services offices. The building contains approximately 18,000 gross square feet. Preliminary plans were prepared last year for inclusion in the 1954-55 Fiscal Year budget, but were not used. The present estimate is based on these plans and appears to be adequate for budgeting purposes. Consequently, we recommend approval of this project as submitted.

E. Remove tunnel, relocate utilities and raze old administration building—\$112,100. The old administration building and a utility tunnel which was part of the building stand in the way of adequate utilization of the central area. It would appear that there is justification for cleaning up the area so that traffic flow will be facilitated. We recommend approval of this project as submitted.

F. Install crossing light control—\$25,000. The property of the Patton State Hospital is bisected by Highland Avenue, which has become a main arterial for traffic going to the mountain resorts. Since the laundry and farming activities are on the south side of the road, there are considerable numbers of patients that must cross several times each day. The hazard has increased considerably in the last few years, and it would appear that a manually controlled light would be justified in the interest of preventing serious accidents. We recommend approval of the project as submitted.

ITEM 366 of the Budget Bill

Budget page 1154
Budget line No. 12

For Minor Construction, Improvements, Repairs and Equipment, Patton State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$218,650
Legislative Auditor's recommendation	218,650
Reduction	None

ANALYSIS

This item provides 23 items of minor construction, repairs and alterations needed to provide a more efficient physical plant. While on a recent inspection of this hospital, we had the opportunity to inspect these projects in detail with institution personnel and were satisfied that the projects are justified. Consequently, we recommend approval.

ITEM 367 of the Budget Bill

Budget page 1158
Budget line No. 36

For Minor Construction, Improvements, Repairs, and Equipment, Stockton State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$164,838
Legislative Auditor's recommendation	164,838
Reduction	None

ANALYSIS

This item provides a program of 31 projects at both the downtown site and the farm annex. The projects are, for the most part, of a type to increase the operational efficiency of the physical plant. However, one project will allow the construction of a canteen, which will be operated out of patients' funds. We have reviewed the above in detail with the departments concerned and are satisfied, both as to need and cost. We recommend the item be approved.

ITEM 368 of the Budget Bill

Budget page 1164
Budget line No. 15

For Major Construction, Improvements, and Equipment, Pacific State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$118,000
Legislative Auditor's recommendation	None

ANALYSIS

This item proposes to modernize and repair two wards at \$114,000 and provide additional equipment for them at \$4,000. This is apparently the start of a long-range program for modernizing the older wards at this hospital. We question seriously the need to modernize these buildings at this time, since none of the buildings at this institution are much over 20 years old. In any case, we have seen no program for this modernization nor preliminary plans and outline specifications by which we might evaluate the necessity for these changes. We recommend that the project be deferred to a future budget.

ITEM 369 of the Budget Bill

Budget page 1164
Budget line No. 54

For Minor Construction, Improvements, Repairs and Equipment, Pacific State Hospital, From the Capital Outlay and Savings Fund

Amount budgeted	\$122,746
Legislative Auditor's recommendation	122,746
Reduction	None

ANALYSIS

This item provides 16 projects of minor construction, alterations and repairs. These projects will allow some additional facilities to be constructed to enable better use to be made of the existing plant, as well as replacing or modernizing others. We are satisfied that the above are justified, both from the standpoints of need and cost. We recommend approval of the item.

Capital Outlay

— 810 —

ITEM 370 of the Budget Bill

Budget page 1166
Budget line No. 57**For Major Construction, Improvements, and Equipment, Porterville State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$144,670
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two projects as follows:

A. Laundry expansion—\$109,670. This project is presumably to enlarge the facilities of the laundry building which is now only three years old. We have seen no program or other justification for the project, nor have preliminary plans and outline specifications been prepared. Consequently, we do not feel that we can make any recommendation in favor of this project until additional data are forthcoming.

B. Additional water supply—\$35,000. The gradual expansion of this institution has increased its water consumption and particularly the somewhat spread-out master plan requires a considerable amount of irrigating water. The present wells are inadequate to do the job satisfactorily. Consequently, we recommend approval of this project.

ITEM 371 of the Budget Bill

Budget page 1166
Budget line No. 84**For Minor Construction, Improvements, Repairs, and Equipment, Porterville State Hospital, From the Capital Outlay and Savings Fund**

Amount budgeted	\$17,642
Legislative Auditor's recommendation	17,642
Reduction	None

ANALYSIS

This item provides 11 projects necessary to make required additions and alterations caused by changes in the original program and design oversights in the original construction. We have examined the projects in detail and feel that they are justified. Consequently, we recommend approval.

ITEM 372 of the Budget Bill

Budget page 1170
Budget line No. 43**For Minor Construction, Improvements, Repairs, and Equipment, Sonoma State Home, From the Capital Outlay and Savings Fund**

Amount budgeted	\$117,025
Legislative Auditor's recommendation	117,025
Reduction	None

ANALYSIS

This item is comprised of 20 projects, of which the majority will correct unsafe conditions or provide repairs to existing facilities. We have made a physical inspection of the institution and have satisfied ourselves both as to the need and the propriety of the cost estimates involved. Consequently, we recommend approval of the item as submitted.

MILITARY DEPARTMENT

ITEM 373 of the Budget Bill

Budget page 1178
Budget line No. 8

For Acquisition of Real Property From the Capital Outlay and Savings Fund

Amount budgeted	\$5,500
Legislative Auditor's recommendation	5,500
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Reduction	None

ANALYSIS

This item would provide for the purchase of a site in Sacramento upon which would be constructed a warehouse entirely at federal expense. The Military Department needs this space in order to consolidate its present warehousing and to provide adequate space for equipment which is on loan from the Federal Government. We recommend approval of the item as submitted.

ITEM 374 of the Budget Bill

Budget page 1178
Budget line No. 16

For Major Construction, Improvements, and Equipment, Adjutant General, California National Guard, From the Capital Outlay and Savings Fund

Amount budgeted	\$98,000
Legislative Auditor's recommendation	50,000
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Reduction	\$48,000

ANALYSIS

This item would provide for the preparation of plans and supervision of construction of projects which would be financed entirely by the Federal Government. In the past, the Legislature has provided \$50,000 annually for this purpose. In the 1954 Budget Act, \$25,000 was provided. However, this latter amount was augmented from the Emergency Fund to the extent of approximately \$14,000, making a total of \$39,000. At this time, there appears no concrete evidence that the Federal Government will provide additional funds for wholly federally financed construction beyond the average that was provided for the last few years. The increased amount of the item is based on certain assumptions, which appear to be too tenuous to justify providing the additional amount. Consequently, we recommend that this item be reduced to \$50,000.

ITEM 375 of the Budget Bill

Budget page 1178
Budget line No. 59

For Minor Construction, Improvements, Repairs, and Equipment, Military Department, From the Capital Outlay and Savings Fund

Amount budgeted	\$12,900
Legislative Auditor's recommendation	12,900
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Reduction	None

ANALYSIS

This item will provide a program of installing outdoor flood lights at various armories for the purpose of conducting outdoor training activi-

ties. While we have not examined this program in detail, we have discussed it with the Department of Finance and feel that it is justified. We recommend approval.

DEPARTMENT OF MOTOR VEHICLES

ITEM 376 of the Budget Bill

Budget page 1180
Budget line No. 51

For Acquisition of Real Property From the Motor Vehicle Fund

Amount budgeted	\$150,000
Legislative Auditor's recommendation	150,000
Reduction	None

ANALYSIS

This item would provide for the purchase of a site for a new Motor Vehicles office building in Hollywood. At present, the office is in rented quarters which are inadequate and poorly located. No parking facilities are available at the present location, which presents considerable difficulty in an operation of this type. Consequently, we recommend approval of this item as submitted.

ITEM 377 of the Budget Bill

Budget page 1181
Budget line No. 9

For Major Construction, Improvements, and Equipment, Department of Motor Vehicles, Payable From the Motor Vehicle Fund

Amount budgeted	\$607,100
Legislative Auditor's recommendation	607,100
Reduction	None

ANALYSIS

This item would provide for two major construction projects and for plans and specifications for a project to be offered in a subsequent budget as follows:

A. Construct office building, Oakland—\$402,100. The present motor vehicle office in Oakland is located in an area which is to be completely redeveloped as a civic center. Furthermore, the area does not lend itself to the type of operation carried on by this department. Previous Legislatures have provided funds for the purchase of a new site, which is expected to cost approximately \$165,000. The project is based on preliminary plans and outline specifications that were prepared for the 1954-55 Budget, but were not included therein. The estimate of cost remains the same and appears to be entirely valid for the type and scope of the project. Consequently, we recommend approval of the project as submitted.

B. Construct warehouse, Los Angeles—\$200,000. This project will provide warehouse space on state-owned property and thus obviate the necessity of renting storage space for license plates, as is now being done. The cost of the project appears to be in line with the scope and character of the construction. Consequently, we recommend approval of this project as submitted.

C. Plans and specifications, office building, Hollywood—\$5,000. This project would provide for the preliminary plans and specifications for a new office building in Hollywood for which a site is proposed to be acquired in accordance with Item 376 above. We recommend approval of this project as submitted.

ITEM 378 of the Budget Bill

Budget page 1181
Budget line No. 40

For Minor Construction, Improvements, Repairs, and Equipment, Department of Motor Vehicles, From the Motor Vehicle Fund

Amount budgeted	\$14,000
Legislative Auditor's recommendation	14,000
Reduction	None

ANALYSIS

This item is composed of two projects, of which one will provide a freight elevator in the Sacramento headquarters building, in order to allow access to existing storage areas. The second project will allow general renovation of the Marysville office. We have discussed the above in detail with the departments concerned and feel that they are necessary. We recommend approval of the item.

DEPARTMENT OF FISH AND GAME

ITEMS 379 and 380 of the Budget Bill

Budget page 1184
Budget line No. 72

For Minor Construction, Improvements, Repairs, and Equipment, Department of Fish and Game, From the Fish and Game Preservation Fund

Amount budgeted	\$81,305
Legislative Auditor's recommendation	81,305
Reduction	None

ANALYSIS

These items provide 15 projects of minor construction, alterations, repairs, and equipment necessary to increase the operating efficiency at the various installations of this department. We wish to point out that one of these projects has been set up as a separate item in order to call the Legislature's attention to the fact that it will be a cooperative paving job with the City of Redding. We have discussed the projects in detail with the Departments of Finance and Fish and Game and are satisfied that they are justified. Consequently, we recommend approval of this item as requested.

DEPARTMENT OF NATURAL RESOURCES

ITEM 381 of the Budget Bill

Budget page 1198
Budget line No. 29

For Acquisition of Parcels of Land Adjacent to State Beaches, Division of Beaches and Parks, Payable From the State Beach Fund

Amount budgeted	\$336,009
Legislative Auditor's recommendation	336,009
Reduction	None

ANALYSIS

This item would provide for the acquisition of four parcels of land adjacent to existing state beaches for various reasons, as follows:

A. *Pacific Beach, San Diego County—\$41,009.* Schedule 2 on page 13 of the five-year program submitted by the Division of Beaches and Parks under date of January 1, 1955, and endorsed by the State Park Commission, lists proposed additions to existing beaches and parks in this program. We cannot find this particular piece of property mentioned in the schedule. Consequently, we would question the project as not being in conformity with the five-year program of the division.

B. *Stinson Beach, Marin County—\$70,000.* This project is for the purchase of approximately 10 acres of adjoining property for additional development and administrative control. We would question a cost of \$7,000 an acre for undeveloped property, even though it may be beach frontage.

C. *San Clemente Beach, Orange County—\$150,000.* This project is also for the acquisition of 10 acres, but in this case for scenic protection of the existing park. Fifteen thousand dollars an acre for undeveloped property appears to be an excessive cost for this purpose.

D. *Seacliff Beach, Santa Cruz County—\$75,000.* This is for the acquisition of 15 acres of miscellaneous upland lots for parking purposes. Since the land in question consists of individual small lots, some of which probably include improvements, a cost of approximately \$5,000 per acre does not appear to be excessive.

These acquisitions will be payable from the State Beach Fund which, in turn, means that the released tidelands oil royalties will be providing the actual funds. Consequently, it would appear that this entire acquisition program should be subject to whatever decisions are made with regard to the broad policy concerning the disposition of the tidelands oil royalties.

ITEM 382 of the Budget Bill

Budget page 1198
Budget line No. 41

For Acquisition of Parcel of Land Adjacent to State Parks, Division of Beaches and Parks, Payable From the State Park Fund

Amount budgeted	\$455,000
Legislative Auditor's recommendation	455,000
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Reduction	None

ANALYSIS

This item would provide for the acquisition of five parcels of land adjacent to existing state parks for various purposes, as follows:

A. *Gold discovery site, El Dorado County—\$75,000.* This acquisition involves an estimated 2,400 acres for an enlarged plan of development for this existing unit. Approximately \$30 an acre may be somewhat high for completely undeveloped property of this type.

B. *Humboldt redwoods, Humboldt County—\$55,000.* This acquisition actually involves four separate areas, Bull Creek, Burlington, Williams Grove, and Stephens Grove, where it is proposed to acquire a total of somewhat over 5,000 acres for the purpose of consolidating

scattered existing holdings. Ten dollars an acre in this area does not appear to be excessive.

C. Prairie Creek, Humboldt County—\$50,000. This acquisition consists of approximately 520 acres for the purpose of consolidating some scattered holdings at this park. A cost of approximately \$100 an acre appears rather high, unless important timber stands are involved.

D. Lower Colorado River, Picacho area, Imperial County—\$100,000. This acquisition project is not listed in the five-year development program submitted by the Division of Beaches and Parks under date of January 1, 1955. Consequently, we would question its propriety in this item.

E. Big Basin, Santa Cruz County—\$175,000. This acquisition involves approximately 2,640 acres intended for protective and administrative consolidation. A cost of approximately \$65 an acre in this area probably is not excessive.

We make the same points with regard to these acquisitions as we did in Item 381 above.

ITEM 383 of the Budget Bill

Budget page 1199

Budget line No. 31

For Major Construction, Improvements, and Equipment, Division of Beaches and Parks, From the State Beach Fund

Amount budgeted	\$568,325
Legislative Auditor's recommendation	568,325

Reduction	None
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ANALYSIS

This item would provide for major developments at three existing state beach parks and for plans for future work at another, as follows:

A. El Capitan Beach State Park, development—\$213,525. This beach was acquired in 1953 and consists of approximately 110 acres west of Santa Barbara. It is now being operated under a concession agreement, which will expire in April of 1955. The development consists of providing a water supply, four comfort stations, 46 camp units, and 50 picnic units, roads, utility building, power line, et cetera. These items are based on standard plans which have been developed by the Division of Beaches and Parks and have proved to be satisfactory and reasonably economical over the years.

B. New Brighton Beach State Park, sewage system plans—\$3,000. The present sewage disposal system at this park has been unsatisfactory for a number of years. This project proposes to have the Division of Architecture study the possibilities of a new system.

C. San Clemente State Park, roads and parking area—\$30,000. This project will provide a new park entrance and expanded parking facilities, which will be made necessary by the construction of a new freeway which will eliminate the present park entrance.

D. Silver Strand Beach State Park, development—\$321,800. The present highway which bisects Silver Strand State Beach is scheduled to be expanded to four lanes, which will require relocation of existing roads and walks and the construction of pedestrian underpasses as a

safety measure. In addition, it is proposed to increase the parking area for 600 additional cars, as well as developing more of the beach area for public use.

While the above projects are desirable, we would like to point out that they are substantially larger and more ambitious than the division would undertake if it were not for the availability of its tidelands oil royalties. Consequently, we suggest that consideration of this item should be part of the over-all policy decision with regard to the disposal of the tidelands oil royalties.

ITEM 384 of the Budget Bill

Budget page 1199
Budget line No. 31

For Surveys, Preparation of Plans and Other Necessary Expenses, Division of Beaches and Parks, From the State Beach Fund

Amount budgeted	\$41,200
Legislative Auditor's recommendation	41,200
Reduction	None

ANALYSIS

This item represents the State Beach Fund's share of a total project of \$103,000 for surveys, preparation of plans and other necessary expenses in connection with the development and acquisition of beach and park areas. Adequate preparation for future acquisitions and developments are highly desirable and, consequently, we would recommend approval of this item.

ITEM 385 of the Budget Bill

Budget page 1199
Budget line No. 35

For Major Construction, Improvements, and Equipment, Division of Beaches and Parks, From the State Park Fund

Amount budgeted	\$875,500
Legislative Auditor's recommendation	675,500
Reduction	None

ANALYSIS

This item would provide for major development projects at 12 state parks as follows:

A. Big Basin Redwoods State Park, roads and parking areas—\$52,000. This park is one of the most heavily used of the redwood parks because of its proximity to the City of San Francisco. Improvement of roads and parking conditions is justified.

B. Borrego State Park, reservoir—\$30,000. The present water supply uses a wooden water tank, which is in a leaky condition. This project would provide an underground tank which is probably more satisfactory in this dry, hot area.

C. Cuyamaca Rancho State Park, Arroyo Seco Camp Development—\$24,000. This project is for the development of an area primarily to be used by large groups of horsemen. It involves a road, a combination building, sewage disposal system, and 10 camp units, with hitch racks and corrals. Since horseback camp trips are popular in this area, the project appears justified.

D. Emerald Bay State Park, development—\$64,500. This project is to supplement the initial development at this new park for which \$118,000 was provided in the Budget Act of 1954. The additional development involves 50 camp units, two comfort stations, a combination building, extended water supply, and additional roads and parking. It is our understanding that this will complete the development for some time.

E. Fort Tejon State Historical Monument, development—\$92,000. This park has heretofore not provided very much in the way of public facilities. This project will make it possible for the public to use the area with greater comfort.

F. George J. Hatfield State Park, development—\$70,500. Over \$60,000 was previously expended in developing this area. Additional development will add two comfort stations, 10 picnic units, and two group areas, as well as an extension of the water supply and additional roads and parking.

G. Humboldt Redwoods State Park, Eel River bank protection—\$20,000. Bull Creek Road—\$40,000. In some areas in the Humboldt Redwoods Park the Eel River causes very considerable bank erosion and subsequent loss of redwood trees. This project would provide several jetties to prevent this erosion. In addition, about a thousand feet of road will be rebuilt, which was previously washed out by erosion.

H. Knowland State Arboretum and Park, development—\$73,000. This is a continuation of the development of the park and consists of extensive roads, parking and grading, additional water mains and sewage mains.

I. McArthur-Burney Falls Memorial State Park, development—\$24,500. The lake shore portion of this park has no development for public use. This project would establish a new picnic area on the shore, with picnic facilities, comfort stations, boat landing, et cetera.

J. Portola State Park, roads and parking areas—\$25,000. The roads and parking areas in this park have not been improved or repaired since it was first acquired from a fraternal organization several years ago. This project would improve the present situation.

K. Richardson Grove State Park, development—\$80,000. This project is mainly for the repair of existing roads and parking areas, replacement of defective sewage disposal system, and the replacement of a temporary bridge structure across the Eel River with a permanent concrete bridge. The park consists of property on both sides of the river, with the east area being heavily used for recreational and games purposes.

L. Salton Sea State Park, development—\$80,000. This project is primarily to provide facilities for aquatic recreation by the establishment of a boat basin, together with the necessary roads, parking areas, comfort station, et cetera.

The above program, as a whole, is somewhat more extensive than the division has attempted in the past several years, primarily because of the availability of the tidelands oil revenues. As in the previous items, we suggest consideration of this item should be based on the over-all policy concerning the disposal of these revenues.

Capital Outlay

ITEM 386 of the Budget Bill

Budget page 1199
Budget line No. 35**For Surveys, Preparation of Plans and Other Necessary Expenses, Division of Beaches and Parks, From the State Park Fund**

Amount budgeted	\$103,000
Legislative Auditor's recommendation	103,000
Reduction	None

ANALYSIS

This is the planning item which was referred to in Item 384, and represents the total cost for which part will be reimbursed from the State Beach Fund. We recommend approval of the item as submitted.

ITEM 387 of the Budget Bill

Budget page 1199
Budget line No. 77**For Minor Construction, Improvements, Repairs, and Equipment, Division of Beaches and Parks, From the State Beach Fund**

Amount budgeted	\$66,525
Legislative Auditor's recommendation	66,525
Reduction	None

ANALYSIS

This item provides five minor construction projects at various state beaches. These projects, for the most part, will provide additions and improvements to existing public facilities in order to develop and maintain an adequate program.

We have conferred with the Division of Beaches and Parks on the above projects and feel that they are justified.

Consequently, we recommend approval of the item as requested.

ITEM 388 of the Budget Bill

Budget page 1199
Budget line No. 81**For Minor Construction, Improvements, Repairs, and Equipment, Division of Beaches and Parks, From the State Park Fund**

Amount budgeted	\$215,850
Legislative Auditor's recommendation	215,850
Reduction	None

ANALYSIS

This item consists of 10 categories of minor construction, improvements and repairs in various state parks. For the most part, they will allow small additions and improvements to be made to existing public facilities. However, we wish to point out that two projects will provide employees living quarters which the division states are necessary to provide protection to park facilities.

We have discussed these projects in detail both with the Department of Finance and the Division of Beaches and Parks and feel that the above are justified. We recommend approval.

ITEM 389 of the Budget Bill

Budget page 1207
Budget line No. 70

*For Acquisition of Real Property, Division of Forestry, From the Capital
Outlay and Savings Fund*

Amount budgeted	\$14,000
Legislative Auditor's recommendation	14,000
Reduction	None

ANALYSIS

This item will provide for a series of acquisitions of small parcels to provide permanent sites for fire suppression installations in lieu of leased premises. We recommend approval of this item as submitted.

ITEM 390 of the Budget Bill

Budget page 1208
Budget line No. 12

*For Major Construction, Improvements, and Equipment, Division of Forestry,
From the Capital Outlay and Savings Fund*

Amount budgeted	\$1,187,526
Legislative Auditor's recommendation	1,037,834
Reduction	\$149,692

ANALYSIS

This item would provide for the construction of two new forestry honor camps at a cost of \$780,000 for construction and \$120,000 for equipment, the expansion of the existing forestry honor camp at Parlin Fork to permit an increase from 60 to 85 inmates at a cost of \$24,315 for construction and \$2,545 for equipment. In addition, it would provide for the replacement of certain buildings at seven existing fire control stations. In only one instance are these replacement facilities intended to substitute for tent camp facilities. This is at the Leggett Valley Fire Control Station, a project which we believe is justified. However, the other six stations involve the replacement of wooden or metal existing buildings which do not come up to the division's standard. We believe that these facilities can continue to serve for some years and they should do so. There does not appear to be any justification for replacing these facilities at a time when the State is faced with difficulties in providing capital outlay money. Consequently, we recommend that the buildings for these six stations, plus equipment totaling \$149,692 be deleted from this item.

ITEM 391 of the Budget Bill

Budget page 1208
Budget line No. 36

*For Minor Construction, Improvements, Repairs, and Equipment, Division of
Forestry, From the Capital Outlay and Savings Fund*

Amount budgeted	\$111,140
Legislative Auditor's recommendation	111,140
Reduction	None

ANALYSIS

This item consists of nine projects of minor construction, alterations and improvements necessary to provide more efficient operation at the various installations of this department. A portion of the work will be accomplished with inmate labor on such projects as road building. We have discussed the above with the Department of Finance and the Division of Forestry and are satisfied that the projects are justified. We recommend approval.

ITEM 392 of the Budget Bill

Budget page 1210
Budget line No. 37

For Acquisition of Real Property, Division of Oil and Gas, From the Capital Outlay and Savings Fund

Amount budgeted	\$16,000
Legislative Auditor's recommendation	16,000
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Reduction	None

ANALYSIS

This item will permit the acquisition of a leased site in the City of Coalinga, which is now occupied by the state-owned office building used by the Division of Oil and Gas. It is our understanding that the lease cannot be renewed. We recommend approval.

DEPARTMENT OF PUBLIC WORKS

ITEM 393 of the Budget Bill

Budget page 1264
Budget line No. 54

For Minor Construction, Improvements, Repairs, and Equipment, Division of Water Resources, From the Capital Outlay and Savings Fund

Amount budgeted	\$4,000
Legislative Auditor's recommendation	4,000
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Reduction	None

ANALYSIS

This item provides for the replacement of a snow survey cabin at Piute Pass. The cost of the project appears to be high. However, due to difficult access to the site, all material for construction must be carried in by pack animals. We have discussed this project with the Department of Finance and the Division of Water Resources and feel that the project is justified and the cost is in line. We recommend approval.

ITEM 394 of the Budget Bill

Budget page 1266
Budget line No. 9

For Lands, Rights of Way, Borrow Pits, Spoil Areas and Easements for Levees and Flood Control Works, Sacramento River Flood Control Project, From the Flood Control Fund of 1946

Amount budgeted	\$1,700,000
Legislative Auditor's recommendation	1,700,000
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Reduction	None

ANALYSIS

This item provides funds for the acquisition of rights of way, borrow pits and easements for flood control levees on the Sacramento River system. In addition, it provides for the cost of construction incidental to right-of-way work such as culverts, small bridges, replacement of buildings and other structures. The construction work is carried out by the United States Army Corps of Engineers and is reimbursed by the State. The major flood control work is provided for by the United States through the United States Army Corps of Engineers. We recommend approval.

ITEM 395 of the Budget Bill

Budget page 1266
Budget line No. 9

For Allocation to the State Water Resources Board From the Flood Control Fund of 1946

Amount budgeted	\$300,000
Legislative Auditor's recommendation	300,000
Reduction	None

ANALYSIS

This item is to cover the cost of appraisals and surveys and for the acquisition of rights of way for the San Joaquin River Flood Control Project, which is authorized by Section 33 of the State Water Resources Act of 1945. The actual work is carried out by the Reclamation Board. We recommend approval.

DEPARTMENT OF VETERANS AFFAIRS

ITEM 396 of the Budget Bill

Budget page 1273
Budget line No. 12

For Major Construction, Improvements, and Equipment, Veterans' Home of California, From the Capital Outlay and Savings Fund

Amount budgeted	\$738,000
Legislative Auditor's recommendation	None

ANALYSIS

This item would provide for two major construction projects at the Veterans' Home as follows:

A. Construct roads and grounds improvements—\$126,000. This project involves the completion of the central mall road, which will serve as an access to each of the buildings fronting on it. In addition, the landscaping of the mall area would be completed. This represents the final step in the modernization of this area. We recommend approval of this project in principle only, since we have not had the opportunity to examine preliminary plans and outline specifications.

B. Construct recreation center, partial cost—\$612,000. This project represents the third and last unit in the construction of the new recreation center, which is needed to make possible the abandonment of the present wood frame building that is being used for recreational

purposes. This old building was built in 1899 and has been condemned by the Fire Marshal. The third unit of the new building would house the rehabilitation facilities, game rooms, arts and crafts rooms, classrooms, et cetera. While we recommend approval of this project in principle, we withhold recommendation as to the amount until we have had the opportunity to examine preliminary plans and outline specifications.

ITEM 397 of the Budget Bill

Budget page 1273
Budget line No. 57

For Minor Construction, Improvements, Repairs, and Equipment, Veterans' Home of California, From the Capital Outlay and Savings Fund

Amount budgeted	\$44,350
Legislative Auditor's recommendation	44,350
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Reduction	None

ANALYSIS

This item is composed of nine projects, of which eight will provide for more efficient utilization of the existing facilities. The last project provides for the replacement of sterilizers in the hospital building. These sterilizers are badly corroded and are no longer efficiently usable. We have reviewed these projects in detail with the departments involved, and we are satisfied, both as to the need and to the propriety of the cost estimates involved. We recommend approval.

UNALLOCATED

ITEM 398 of the Budget Bill

Budget page 1275
Budget line No. 36

For Preliminary Plans to Be Allocated by the Director of Finance From the Capital Outlay and Savings Fund

Amount budgeted	\$1,000,000
Legislative Auditor's recommendation	500,000
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Reduction	500,000

ANALYSIS

This item is intended to provide for preliminary plans which would be used to develop the budget program of the 1956-57 Fiscal Year. In the past, we have always recommended that funds for preliminary planning purposes should be provided in order that each legislative session could consider a soundly conceived program for each budget year. However, not every project will require full-scale preliminary plans for budgeting purposes. We believe that 1 percent of the project cost is ample for providing preliminary plans since, to some extent, plans of prior years are used as a starting basis. Five hundred thousand dollars, as 1 percent of potential construction cost, represents \$50,000,000-worth of construction. We believe that this is adequate for the 1956-57 Fiscal Year. Consequently, we recommend that this item be reduced by \$500,000.

ITEM 399 of the Budget Bill

Budget page 1275
Budget line No. 48

For Construction and Equipment of State Public Works Projects in Augmentation of Current Available Appropriations for Construction From the Capital Outlay and Savings Fund

Amount budgeted	\$500,000
Legislative Auditor's recommendation	500,000
Reduction	None

ANALYSIS

This item, together with savings available from individual construction items, would provide a fund for the augmentation of those projects which run into financial difficulties because of unexpected price increases. The item is under the control of the State Public Works Board and the State Director of Finance. We believe the amount requested is justified and, we believe that there are adequate controls available to prevent unnecessary expenditures from this item. Consequently, we recommend approval of the item as submitted.

ITEM 400 of the Budget Bill

Budget page 1275
Budget line No. 63

For Miscellaneous Repairs, Improvements and Equipment, From the Capital Outlay and Savings Fund

Amount budgeted	\$200,000
Legislative Auditor's recommendation	200,000
Reduction	None

ANALYSIS

This item would provide a fund for miscellaneous emergency construction projects, which might arise in the course of the fiscal year. It will be under the control of the Director of Finance and the State Public Works Board. In prior years, considerably more has been appropriated for this purpose. In the Budget Act of 1951, \$4,000,000 was provided, and in the Budget Act of 1952, \$1,000,000 was provided. We believe that there are adequate controls to prevent unnecessary expenditures from this item. Consequently, we recommend approval of the item.

CAPITAL OUTLAY AND SAVINGS FUND

ITEM 401 of the Budget Bill

Budget page 970
Budget line No. 14

For Transfer by the State Controller From the General Fund to the Capital Outlay and Savings Fund

Amount budgeted	\$16,301,184
Legislative Auditor's recommendation	4,931,342
Reduction	\$11,369,842

ANALYSIS

This item provides for a transfer from the General Fund to the Capital Outlay and Savings Fund of an amount adequate to make the total unreserved and unappropriated balance of the latter fund equal

to the total appropriations that are proposed to be made from it in the Budget Bill of 1955.

We have recommended reductions in projects or deletions payable from the Capital Outlay and Savings Fund in the amount of \$11,369,842. We recommend, therefore, a corresponding reduction in this item. We should point out that other changes, either up or down in this amount, may take place as a result of our subsequent recommendation with respect to actual amounts to be appropriated for these projects which we have recommended in principle.

**LOCAL ASSISTANCE
TEACHERS' RETIREMENT SYSTEM**

ITEM 402 of the Budget Bill

Budget page 1284
Budget line No. 9

*For Transfer to Teachers' Permanent Fund for Operation of the State
Teachers' Retirement System From the General Fund*

Amount requested	\$7,028,000
Estimated to be expended in 1954-55 Fiscal Year	6,301,000

Increase (11.5 percent)	\$727,000

RECOMMENDATIONS

Amount budgeted	\$7,028,000
Legislative Auditor's recommendation	7,028,000

Reduction	None

ANALYSIS

The amount requested from the General Fund is \$7,028,000 for payment of teachers' retirement. This amount covers that part of anticipated payment allowances not provided for by member contributions made for services since 1944 or by current contributions of school districts and other employing agencies.

We recommend approval of the amount requested.

TEACHERS' RETIREMENT SYSTEM

ITEM 403 of the Budget Bill

Budget page 1284
Budget line No. 11

*For Transfer to the Retirement Annuity Fund for Operation of the State
Teachers' Retirement System From the General Fund*

Amount requested	\$18,557,000
Estimated to be expended in 1954-55 Fiscal Year	16,619,000

Increase (11.7 percent)	\$1,938,000

RECOMMENDATIONS

Amount budgeted	\$18,557,000
Legislative Auditor's recommendation	18,557,000

Reduction	None